



SPECIAL MEETING OF COUNCIL
MINUTES

25 MARCH 2013

TABLE OF CONTENTS

1	ACKNOWLEDGEMENT OF COUNTRY	2
2	DECLARATION OF OPENING.....	2
3	ATTENDANCE.....	2
4	RESPONSE TO PREVIOUS PUBLIC QUESTIONS TAKEN ON NOTICE.....	3
5	PUBLIC QUESTION TIME	3
6	APPLICATIONS FOR LEAVE OF ABSENCE	4
7	PETITIONS, DEPUTATIONS OR PRESENTATIONS.....	4
8	DECLARATIONS OF CONFLICTS OF INTEREST	4
9	SIGNIFICANT STRATEGIC MATTERS	5
	<i>CC097 SPORTING FUTURES REPORT.....</i>	<i>5</i>
10	CLOSURE	25
	APPENDIX 1 – ATTACHMENTS	26

CITY OF GREATER GERALDTON
SPECIAL MEETING OF COUNCIL
HELD ON MONDAY, 25 MARCH 2013 AT 5.30PM
CHAMBERS, CATHEDRAL AVENUE

A G E N D A

DISCLAIMER:

The Chairman advises that the purpose of this Council Meeting is to discuss and, where possible, make resolutions about items appearing on the agenda. Whilst Council has the power to resolve such items and may in fact, appear to have done so at the meeting, no person should rely on or act on the basis of such decision or on any advice or information provided by a Member or Officer, or on the content of any discussion occurring, during the course of the meeting. Persons should be aware that the provisions of the Local Government Act 1995 (Section 5.25(e)) and Council's Standing Orders Local Laws establish procedures for revocation or rescission of a Council decision. No person should rely on the decisions made by Council until formal advice of the Council decision is received by that person. The City of Greater Geraldton expressly disclaims liability for any loss or damage suffered by any person as a result of relying on or acting on the basis of any resolution of Council, or any advice or information provided by a Member or Officer, or the content of any discussion occurring, during the course of the Council meeting.

1 ACKNOWLEDGEMENT OF COUNTRY

I would like to acknowledge the traditional owners of the land on which we meet, and pay respect to the Elders and to knowledge embedded forever within the Aboriginal Custodianship of Country.

2 DECLARATION OF OPENING

The Presiding Member opened the meeting at: 5.30pm.

3 ATTENDANCE

Present:

Mayor I Carpenter
Cr R Ashplant
Cr N Bennett
Cr D Brick
Cr C Gabelish
Cr J Clune
Cr P Fiorenza
Cr R D Hall
Cr N McIlwaine
Cr N Messina
Cr I Middleton
Cr R Ramage
Cr R deTrafford
Cr T Thomas
Cr S Van Styn

Officers:

A Brun, Chief Executive Officer
P Melling, Director of Sustainable Communities
C Wood, Director of Organisational Performance
B Davis, Director of Treasury & Finance
A Selvey, Director of Creative Communities
N Arbutnot, Director of Community Infrastructure (from 6.01pm)
S Moulds, PA to the Chief Executive Officer
A Seaman, Executive Support Secretary

Others:

Members of Public: 14
Ian Blayney, Local Member

Members of Press: 1

Apologies:

Nil.

Leave of Absence:

Nil.

4 RESPONSE TO PREVIOUS PUBLIC QUESTIONS TAKEN ON NOTICE

Nil.

5 PUBLIC QUESTION TIME

Questions provided in writing prior to the meeting or at the meeting will receive a formal response.

Mick Doble, President, Geraldton City Speedway, Po Box 1084, Geraldton 6531

Question

What is the proposal for Burnie Clune Drive?

Response

The Sporting Futures Report that will be put before Council on Monday 25 March recommends that Burnie Clune Drive is redeveloped and sealed, including the provision of a slip lane on the Geraldton-Mount Magnet Road, to improve safety as a medium priority.

Question

The idea to add slip lanes to the intersection of the Geraldton- Mount Magnet Road and Burnie Clune Drive would greatly improve road safety especially on the major events held in the area. Is the City of Greater Geraldton planning to seal the road to the Speedway gate or is the plan to continue the road to the end of the easement to enable blocks beyond the Speedway to be developed?

Response

The purpose is to create a sealed road to provide safe all weather access for the existing sporting and recreational users only. There are no urban development proposals being considered.

Question

If the entire road was to be developed would the City of Greater Geraldton look at the option of re aligning the road to the east side of the road easement as part of the Geraldton City Speedway safety fence and spectator area is currently on the easement and has been since the establishment of the Speedway nearly 50 years ago?

Response

That is a matter which could reasonably be considered at the time of the projects being funded. Sporting Futures Report simply recommends the upgrading the road for safety and amenity reasons and does not specify alignments at this time.

Question

What area in the Moonyoonooka sporting precinct is the City of Greater Geraldton proposing for the Geraldton Motocross Club for the future voluntary relocation?

Response

No specific area had been determined in this time. That will be a matter for further consultation and liaison between the relevant parties. Sporting Futures Report highlights the opportunity to collocate like sports, noting that the current site of the Geraldton Motocross Club is set aside for future expansion of the Meru Landfill and will ultimately be needed for that purpose. The Sporting Futures Report recommends liaison with all stakeholders and users of the precinct on this proposal.

6 APPLICATIONS FOR LEAVE OF ABSENCE**Existing Approved Leave**

Councillor	From	To (inclusive)
Cr C Gabelish	27 March 2013	15 April 2013

7 PETITIONS, DEPUTATIONS OR PRESENTATIONS

Nil.

8 DECLARATIONS OF CONFLICTS OF INTEREST

Nil.

9 SIGNIFICANT STRATEGIC MATTERS

CC097	SPORTING FUTURES REPORT
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AGENDA REFERENCE:	D-13-16751
AUTHOR:	W Shi, Recreational Planner B Robartson, Manager Land & Property Services
EXECUTIVE:	A Selvey, Director of Creative Communities
DATE OF REPORT:	12 March 2013
FILE REFERENCE:	GO/6/0015
APPLICANT / PROPONENT:	City of Greater Geraldton
ATTACHMENTS:	Yes (x6)

SUMMARY:

In December 2010 the Sporting Futures initiative was commenced. This initiative sought to bring together a report which coordinated all the previous research into sporting infrastructure needs and wants and develop a comprehensive, consistent policy based approach to identifying priorities for investing in sporting facilities and infrastructure over the coming decades.

The purpose of this report is to seek Council's resolution to adopt the Sporting Futures Report. This report does not seek a commitment of funding. The Sporting Futures Report will be just one of a range of key inputs to the process of formulating the Long Term Financial Plan, required under the integrated planning framework.

PROPONENT:

The Proponent is the City of Greater Geraldton

BACKGROUND:

The provision of sporting facilities has been of vital importance to the community. The City recognises a need to urgently address a number of immediate and future challenges concerning the future provision and maintenance of sporting facilities.

The following various research projects have been undertaken over a number of years and over a wide range of sporting activities.

- Geraldton/Greenough Recreational Needs Study (1993) – Shirley Barnes;
- Aquarena Review Report (2003) – Care Consulting;
- Geraldton-Greenough Sporting Facilities Master Plan (2005) – ABV Leisure Consultancy Services;
- Shire of Greenough Parks & Recreation 5 Year Development Plan 2006 – 2011 (2007) – Tourism & Community Development Officer, Parks & Recreation Supervisor and Engineering Staff;
- Eighth Street Sporting Precinct Master Plan (2008) - ABV Leisure Consultancy Services;

- Eadon Clarke Reserve Sport & Recreation Facilities Master Plan (2009) – ABV Leisure Consultancy Services;
- Geraldton Community Recreation Ground: Staged Redevelopment Master Plan (2008) – Eastman Poletti Sherwood;
- Eadon Clarke Sporting Reserve: Comparative Analysis and Case Study (2009) – GHD;
- Wonthella Oval Redevelopment Concept Plans (2010) - Eastman Poletti Sherwood;
- Report on Wonthella Oval (Ground Impact Study) (2010) – Sports Turf Technology;
- Basketball Stadium Redevelopment (2010) - Eastman Poletti Sherwood
- Wonthella Oval Lighting Project (2010) - ABV Leisure Consultancy Services
- Sporting Futures Project: Assessment of Proposals (2012) – AECOM;
- Reserve 24569 (Lot2733) and Reserve 24508 (Lot 10064) Concept Plans (2012) – GHD;

These reports and studies provide valuable background information to the Sporting Futures Report.

In the past, many of the various sporting clubs have driven their own respective developments with support from the Shire of Greenough, the City of Geraldton and the Department of Sport & Recreation. Research demonstrates that in light of escalating construction and maintenance costs clubs are highly unlikely to be in a position to develop their own facilities with minimal local government support. This infers that major sports development proposals will be competing with each and with other community development and infrastructure proposals for Council priority in an environment of finite community infrastructure funding.

The Draft Sporting Futures Report Version 1 was developed and received by Council as a draft for the purpose of public consultation at the Ordinary Meeting of Council on 17 August 2010. This provided the starting point for a detailed, robust and all-encompassing process to consult and work with sporting clubs and associations.

At the ordinary Meeting of Council on 17 August 2010, Council resolved to:

COUNCIL DECISION

MOVED CR GABELISH, SECONDED CR O'TOOLE

That Council by Simple Majority pursuant to s.3.18 of the Local Government Act (as amended) RESOLVES to:

1. *RECEIVE and circulate the Draft Sporting Futures report;*
2. *NOTE the fundamental principles of the Draft Sporting Futures report being:*
 - a. *no club or association will be worse off financially or in terms of facilities through the delivery of the program;*
 - b. *sharing and maximising of facilities will be encouraged and facilitated to ensure financial sustainability and enhance prospects of State and Commonwealth funding; and*

- c. *the management and operation of facilities is to be through management committees based on the users of those facilities.*
3. *NOTE the fundamental objectives of the Draft Sporting Futures report being:*
 - a. *more efficient use of resources;*
 - b. *financial sustainability – better economies of scale;*
 - c. *opportunity for smaller and developing sports – not every club can have and afford its own facilities;*
 - d. *reduces the cost to members / users;*
 - e. *requirement of funding from the Department of Sport & Recreation;*
 - f. *obtain a higher standard of facilities at a lower cost;*
 - g. *decreases pressure on Council resources to maintain, contribute to and construct/renew facilities that are sport specific;*
 - h. *avoid construction of facilities that are unlikely to be used to maximum capacity or likely to be used to maximum capacity in the future;*
 - i. *avoid, in some cases duplication of facilities;*
 - j. *reduce the burden on clubs struggling to maintain existing facilities;*
4. *ADD to the fundamental objectives of the Draft Sporting Futures report being:*
 - a. *providing for the substantial growth in population of the Greater Geraldton urban and rural areas and anticipated growth in individual sports;*
5. *CONDUCT extensive public consultation to include but not be limited to a communication plan for media and YourView; public forums as follows:*
 - a. *Communication Plan –Media Releases to:*
 - i. *local media outlets;*
 - ii. *E-communication through Your View and Press Releases to be placed on website; and*
 - iii. *community briefing letter;*
 - b. *Public Forums – having 5 public forums inviting all the community to participate, including all sporting clubs. It is recommended that these Forums will be convened by three well respected sporting identities (we will invite expressions of interest and finalists will be chosen through a ballot process). The sporting identities would be neutral and present the Draft Sporting Futures report in a structured forum and receive and report feedback.*

After the public forums:

 - i. *an invitation for Public Submissions to the Draft Sporting Futures report to be advertised through all forms of media, letters to all sporting clubs, and advertised through “YourView”. The recommended timeframe would be 60 days; and*
 - ii. *consolidation of all feedback from Public Forums and Public Submissions, and report back to Council in February 2011.*

CARRIED 10/2

Over a 2 year period staff held a series of workshops, meetings, presentations and widely advertised the draft report to invite submissions. Based on input over that period the Draft Sporting Futures Report Version 2, along with three related policies (Sporting Futures Policy CP048; Sporting Group Leases CP049; and Ground Management Policy CP050) was brought before Council seeking approval for public advertising.

At the Ordinary Meeting of Council on 28 August 2012 council resolved:

MOVED CR VAN STYN CR MIDDLETON

That Council by Simple Majority pursuant to s.3.18 of the Local Government Act (as amended) RESOLVES to:

1. *ADOPT as a Draft the Council Policy CP-048 - Sporting Futures Policy, including the attached Sporting Futures Report, for the purposes of seeking final community comment;*
2. *ADOPT as a Draft the Council Policy CP-049 - Sporting Group Leases Policy for the purposes of seeking final community comment;*
3. *ENDORSES as a Draft the Council Policy CP-50 – Ground Management Policy 2011 for the purposes of seeking final community comment;*
4. *DETERMINE that community consultation shall include:*
 - a. *Advertising and public notice for a period of no less than 90 days;*
 - b. *Holding a community information session;*
 - c. *Providing a public notice in a locally distributed paper describing the key features of the Policies; and*
5. *REFER the matter back to Council following the public comment period for final determination.*
6. *CONSIDER the incorporation of the existing six court badminton facility into the multi-use stadium plans submitted but subject to no major overall increase in costs.*

And also included the following amendment:

AMENDMENT TO THE MOTION

MOVED CR BYLUND SECONDED CR MESSINA

Move the Executive Recommendation with an amended point 4:

1. *Replace 42 days to 90 days; and*
2. *ADD All the groups that are in the report. Hold meetings with every organization in the report, in order to come back with a joint recommendation agreed to by both, further option is to provide recommendations as Club, Combined and City of Greater Geraldton if agreement can't be met.*

During this advertising/meeting period from September 2012 to January 2103, a total of 13 submissions were received from local Sporting Groups regarding the Sporting Futures Project. See table 2 under Community Consultation for a synopsis of submissions and the City's response to each submission and Report appendices 33 to 44 and 46 for full submissions.

Based on concerns raised by sporting groups during discussions over this period, the City has drafted a new policy "*Minor Sporting Facility Development Funding (<\$75,000) Policy (CP058)*". This policy proposes a framework for Council funding consideration for small sporting projects up to \$75,000 via the CSRFF program and outlines a process for small projects to be dealt with under the Sporting Futures Report so they are not competing with large scale projects. It ensures a commitment to funding smaller, but important, community sporting projects in line with Department of Sport and Recreation funding (CSRFF) guidelines.

The City's current Memorandum of Understanding with the Mid West Office of the Department of Sport and Recreation articulates a number of principals

that are consistent with the fundamental principles and objectives set down in the Sporting Futures Report as follows:

Fundamental Principles

- i. no club or association will be worse off financially or in terms of facilities through the delivery of the program;
- ii. sharing and maximising of facilities will be encouraged and facilitated to ensure financial sustainability and enhance prospects of State and Commonwealth funding; and
- iii. the management and operation of facilities is to be through management committees based on the users of those facilities.

Fundamental Objectives

- i. more efficient use of resources;
- ii. financial sustainability – better economies of scale;
- iii. opportunity for smaller and developing sports – not every club can have and afford its own facilities;
- iv. reduces the cost to members/users;
- v. requirement of funding from the Department of Sport & Recreation;
- vi. obtain a higher standard of facilities at a lower cost;
- vii. decreases pressure on Council resources to maintain, contribute to and construct/renew facilities that are sport specific;
- viii. alleviate construction of facilities that are not used to maximum capacity;
- ix. avoid, where possible, duplication of facilities; and
- x. reduce the burden on clubs struggling to maintain existing facilities.

COMMUNITY CONSULTATION:

The Sporting Futures Report currently before Council is a collaboration of the various consultant studies undertaken over the past 20 years which involved varying degrees of consultation.

Since the commencement of the City led Sporting Futures process in December 2009 the City has held extensive sessions and detailed communication with sporting groups and sporting associations.

In accordance with the 28 August 2012 Council resolution, the consultation process involved the following:

An advertising period of 90 days (commencing 4 October 2012 and concluding on 18 January 2013) and involving the following:

1. A notice in the Geraldton Guardian & Midwest Times on 4 October 2012 and 5 October 2012;
2. The same notice was posted on the City website;

3. A letter sent to all clubs included in Sporting Futures Report by post (posted by print mail on 3 October 2012 and 26 November 2012) and email. The letter advised of Council's resolution of the 28 August 2012 and invited groups to meet with the City at a time to be individually agreed. This invitation was sent on two separate occasions. See appendix 2 for the mailing list used.

14 clubs/associations responded and met with City officers – see table below for a summary of meetings.

Table 1: Summary of Meetings

Name of club/association	Summary /Outcome
Geraldton Netball Association	Submission Lodged. Plans for replacing current floor and new second stadium. Noted in Sporting Futures Report.
Geraldton Croquet Club	Geraldton Croquet Club is willing to relocate if a suitable place identified in future. No submission lodged. Noted in Sporting Futures Report.
Wonthella Bowling Club	Concerns 'loop road' will create security issues. Acknowledged concerns and addressed them in Sporting Futures Report. No submission lodged.
Spalding Park Horse and Pony Club	Submission Lodged. Prefer to stay in current location. Unable to identify agreed alternative suitable locations. City would continue to work with Spalding Park Horse and Pony Club. Advised club is working with Chapman Valley Shire.
Geraldton Hockey Association	Geraldton Hockey Association is seeking synthetic turf. Acknowledged and listed as medium priority in Sporting Futures Report pending Club's demonstrating ability to fund maintenance and renewal as per CP049.
Woorree Park BMX Club	Woorree Park BMX Club prefer to relocate to a better sporting precinct, however will stay if no better location has been identified. The club advised that their submission provided to the City in February 2012 was a concept only and not the definite preferred direction. City would continue to work with BMX Club. No Submission lodged. Comments noted in Sporting Futures Report.
La Fiamma Sporting Club	Submission Lodged – noted as an EOI in Sporting Futures Report.
Geraldton Softball Association	Submission Lodged – various comments about preferred configuration of facilities – i.e. calibration of direction of pitch; extend grass to accommodate six diamonds; potential noise from Ballistics. Comments noted and included in Sporting Futures Report.
Eadon Clark Management Committee	Submission Lodged – Stage 3 split into two phases – urgent works (toilets etc.) and future works. Recommendation in Sporting Futures addresses

	submission.
Geraldton Internationals Rugby Club	Submission Lodged – wish to relocate to Southern Districts sporting facilities. Acknowledged and recommended in Sporting Futures.
Spalding Park Golf Club	Submission Lodged – seeking additional land to add 18 holes (approx. 175 acres) plus other sporting facilities i.e. tennis, lawn bowls, pool etc. Also seeking to redevelop club house and potentially provide accommodation on site. Acknowledged as an EOI in Sporting Futures Report.
Tarcoola Park Tennis Club	Submission Lodged. Seeking leases and future expansion of facilities. Lease acknowledged as a high priority in Sporting Futures. Expansion acknowledged as an EOI.
Geraldton Volunteer Fire & Rescue Service Brigade	Submission Lodged – Proposed Wonthella Community Sports Centre would require relocation of GVF&RSB running track. Running track in urgent need of upgrade. Potential to relocate GVF&RSB to Flores Road agreed in to principle. Recommended in Sporting Futures Report.
Geraldton Little Athletics	Submission Lodged – Object to Wonthella Community Sports Centre as it would impact on their facilities. Determined via discussions that any impact would be minimised and City would provide like for like facilities as per principles of Sporting Futures Report.

Following the meetings, a total of 13 submissions were received. Listed below is a summary of the submissions and the City's response.

Table 2: Summary of Submissions

Club Association Name	Summary of Submission	City Comments
Geraldton Softball Association	<ul style="list-style-type: none"> • Would like to improve facilities if relocated to a new location. • Some concerns with proposed location such as site contaminations, noise from ballistics club, design of new softball diamonds, multi-use ground management etc. • Request to be involved with all consultation. • Generally in favour of Sporting Futures proposal 	<ul style="list-style-type: none"> • Noted the issues raised in Geraldton Softball Association's submission. • All comments in Sporting Futures Report
Geraldton Basketball Association (GABA)	<ul style="list-style-type: none"> • Seek to renew existing lease • GABA improving the standard of the current stadium and develop further 2-4 outdoor courts • Not agree with AECOM's costings or part commentary on the GABA indoor stadium project. • GABA broadly supports the concept of multi-use indoor stadium subject to operation cost and other issues. 	<ul style="list-style-type: none"> • Future development of Geraldton Basketball Association is included in Sporting Futures Report • City of Greater Geraldton is of the opinion that AECOM's costing of GABA indoor stadium project is robust and accurately reflects costings and options. • Lease to be prepared for renewal in accordance with policy.
La Fiamma Sporting Club	<ul style="list-style-type: none"> • Total three full size senior pitches 	<ul style="list-style-type: none"> • Future development of La Fiamma

Club Association Name	Summary of Submission	City Comments
	<ul style="list-style-type: none"> • New floodlights on the main pitch • Change rooms, toilets & seating on eastern side of main pitch • Financial help for clubroom deep-sewerage • Indoor soccer in new multi-use indoor stadium • Upgrade existing structure • Synthetic soccer pitch on the main pitch. • Support submission from Perth Glory Football Club, Football Federation Australia, Football West and Midwest Soccer Association. 	<ul style="list-style-type: none"> • Sporting Club has been included as an EOI in Sporting Futures Report
Tarcoola Park Tennis Club	<ul style="list-style-type: none"> • Seeking a crown lease over portion of reserve • Develop more courts when needed • Seeking new facilities e.g. Gym • Improve court lighting 	<ul style="list-style-type: none"> • Future development of Tarcoola Park Tennis Club has been included in Sporting Futures Report • City has initiated leasing arrangements with DRDL over a portion of a public recreation reserve.
Spalding Park Golf Club	<ul style="list-style-type: none"> • Additional 9 to 18 holes of golf with other sporting facilities • Re-develop clubhouse and possibly on course stay-and-play accommodation. 	<ul style="list-style-type: none"> • Future development of Spalding Park Golf Club has been included as an EOI in Sporting Futures Report
Geraldton International Rugby Union	<ul style="list-style-type: none"> • Request to be considered to be accommodated in the Southern Districts Sporting Precinct. • To build the game of rugby union in the region 	<ul style="list-style-type: none"> • Geraldton International Rugby Union's relocation will be considered as part of the Southern Districts Sporting Precinct tenancy. • Listed in Sporting Futures Report.
Geraldton Netball Association	<ul style="list-style-type: none"> • Replace existing stadium floor with a sprung floor. • Build a second stadium on the back of existing stadium. 	<ul style="list-style-type: none"> • Future development of Geraldton Netball Association will be included in Sporting Futures Report.
Geraldton VF&RS Brigade	<ul style="list-style-type: none"> • The current running track is in need of urgent repairs. • New location needs to be 200m long and 50m wide with other facilities. 	<ul style="list-style-type: none"> • Future possible new location of Geraldton VF&RS Brigade has been included in Sporting Futures Report. • The proposed Aquarena extension will displace the track requiring future relocation. • The Utakarra Sports and Community Park (Flores Road Tipsite) has been identified as a possible relocation site – see Sporting Futures report.
Geraldton Little Athletics Centre	<ul style="list-style-type: none"> • Unsatisfactory due to loss of land, event site and facilities • The number of sites inside the track is more than will actually fit. • Satisfied with current facilities and layout and have concerns of overcrowding and proposed layout of long jump area 	<ul style="list-style-type: none"> • City noted the issues raised in Geraldton Little Athletics Centre's submission. • Wonthella Community Sports Centre is still in concept design process.
Spalding Park Horse & Pony Club	<ul style="list-style-type: none"> • Spalding Park Horse & Pony Club's submission. 	<ul style="list-style-type: none"> • City noted the issues raised in Spalding Park Horse & Pony Club's submission.
Eadon Clark Management Committee	<ul style="list-style-type: none"> • Stage 3 new shared clubrooms, toilets, change rooms, canteen, office and storage space. 	<ul style="list-style-type: none"> • Stage 3a recognised in Sporting Futures Report as a two stage project. Stage 3a (essential amenity e.g. toilets, change rooms, storage and shelter) as a high priority and

Club Association Name	Summary of Submission	City Comments
		stage 3b (enclosed club rooms, function space and upgrade to Brigades Football Club rooms) as a low priority.
Geraldton Croquet Club	<ul style="list-style-type: none"> • Preference to stay in current location. • Bowling Club not able to provide for minimum requirements. • Open to relocation – Southern Districts preferred option if relocation to progress. 	<ul style="list-style-type: none"> • City notes issues raised and will work with club to identify possible site for relocation. Looking closely at the Southern Districts option. • If progressed, relocation would be consistent with City Policy CP048.
Geraldton Hockey Association	<ul style="list-style-type: none"> • Synthetic turf replacement stadium two. • Internal road/car park/new grass fields. • Grandstand seating and technical bench – no City funding required • Stadium two walls – no City funding required. • Floor coverings for club rooms – no City funding required. 	<ul style="list-style-type: none"> • Synthetic turf replacement listed as medium priority and in accordance with CP049. • The internal road/car park/new grass fields listed as part of Inner Loop Road as a medium priority. • Projects requiring no City funding (Grandstand seating & Tech bench, Stadium 2 walls; floor coverings) are noted.

Copies of the full submissions are attached to the Sporting Futures Report (appendix 1) as appendices 33 to 44 and 46.

During the public consultation period, the issue of flood lighting was raised on numerous occasions in reference to City funding and the responsibility of ongoing and future maintenance and replacement. The City will continue to work with sporting clubs and associations to find an equitable and sustainable solution that can be brought before Council at a future time.

COUNCILLOR/OFFICER CONSULTATION:

Numerous briefings have been held for Councillors during the development and review of the Sporting Futures Report.

STATUTORY IMPLICATIONS:

There are no direct statutory implications arising from the Sporting Futures Report. However, each of the proposed projects may have some relative legislative, regulatory or compliance issues, which will be addressed at the appropriate time.

POLICY IMPLICATIONS:

This report recommends that Council adopts the following policies;
 Ground Management Committees CP050;
 Sporting Group Leases CP049;
 Sporting Futures CP048; and
 Minor Sporting Facility Development Funding (<\$75,000) CP058.

These policies are aimed at assisting and guiding Council decision making on provision of sporting infrastructure and to provide a policy framework for operations of the City in relation to sporting matters.

FINANCIAL AND BUDGET IMPLICATIONS:

The Sporting Futures Report will be just one of a wide range of key inputs to the process of formulating the Long Term Financial Plan, required under the integrated planning framework. The Sporting Futures Report presents an estimated overall cost to the City of approximately \$100million (less any external funding that can be obtained), for all projects identified in the Sporting Futures Report. A detailed budget analysis has been provided in the body of the Sporting Futures Report.

If adopted by Council, the Sporting Futures Report would inform future planning and priority setting, but would not commit the City to funding the projects identified in the report. Progress and timing of any project would be dependent upon:

- the financial capacity of the City across future years;
- recognition of Council obligations to fund essential infrastructure and to fund community facilities other than those required for sport;
- recognition of the ongoing obligation of Council to bridge the legacy funding gap for infrastructure and facilities asset renewal;
- demonstration of commitment and capacity of funding co-contribution by clubs; and
- ability to generate additional revenue and secure external funding support.

STRATEGIC & REGIONAL OUTCOMES:**Strategic Community Plan Outcomes:**

Goal 3: A strong healthy community which is equitable, connected and cohesive.

Outcome 3.1: Recreation and Sport.

Strategy 3.1.1: Supporting the strong sporting culture that has shaped Greater Geraldton's identity and lifestyle.

Regional Outcomes:

The City recognises that many of the facilities under discussion in this document are significant in a regional context. While neighbouring regional towns have some high quality sporting and recreational facilities within their own communities, the facilities under consideration in this document will play a vital role in regional amenity.

The provision of high quality sporting facilities that are of equal standard to metropolitan facilities will enable regional, state and national level competitions to be hosted in the Mid West, enhancing the City of Greater Geraldton's reputation as the central hub for sport in the region.

ECONOMIC, SOCIAL, ENVIRONMENTAL & CULTURAL ISSUES:**Economic:**

The adoption of the Sporting Futures Policy is a critical element in the financial sustainability of the City. It is acknowledged that the total desired investment in sports considerably outweighs the capacity of the community and government to fund or maintain. It is essential to have a clear vision and priorities for investment to ensure a sustainable capacity to invest in the appropriate areas.

Social:

The Sporting Futures Report recognises the value of sport in building social cohesiveness and capacity. The role of sport in supporting a healthy lifestyle, community participation and engaging in community life is acknowledged and valued.

Environmental:

There are no environmental issues.

Cultural & Heritage:

Sport is recognised as an integral part of the cultural landscape of this community.

RELEVANT PRECEDENTS:

There are no relevant precedents.

DELEGATED AUTHORITY:

There is no delegated authority.

VOTING REQUIREMENTS:

Simple majority required.

OPTIONS:**Option 1:**

As per Executive Recommendation in this report.

Option 2:

Amendments relating to Sporting Association submissions
That Council by Simple Majority pursuant to s.3.18 of the Local Government Act (as amended) RESOLVES to:

1. ADOPT Council Policy CP048 – Sporting Futures Policy - provided for the purposes of creating a structured long term approach to the sporting and recreational needs for the community of the City
2. ADOPT Council Policy CP049 – Sporting Group Leases Policy – provided for the purposes of implementing a framework and providing basic principles for tenancy arrangements on City owned facilities and land;

3. ADOPT Council Policy CP050 - Ground Management Committees Policy for the purposes of providing a framework for ground management committees;
4. ADOPT Council Policy CP058 – Minor Sporting Facility Development Funding (<\$75,000) Policy to provide a framework for council funding consideration of small sporting projects up to \$75,000;
5. SUPPORT in principle to provide a capped overall allocation of \$100k as the City's contribution (1/3 of project cost) in support of the Department of Sport & Recreation biannual small grant round for Community Sport & Recreation Clubs, subject to budget consideration annually;
6. ADOPT the Sporting Futures Report with the following amendments and other amendments as determined by Council;
7. MAKES the determination based on the following reason:
 - a. As determined by Council.

Possible Amendment 1a

1. SUPPORT the submissions from the Geraldton Amateur Basketball Association, Geraldton Netball Association and Geraldton and Districts Badminton Association to upgrade and extend stand-alone basketball, netball and badminton facilities with sharing arrangements negotiated by the Associations;
2. NOTE that attracting external grant funds for stand-alone facilities is likely to be limited and the capital costs for stand-alone facilities will require significant Council funds and/or from the Associations;
3. NOTE that separate facilities will potentially adversely impact on opportunities to build and fund the proposed Mid West Sports Academy and the proposed Mid West Sports House projects;
4. NOTE that the costs for maintenance and renewal for stand-alone facilities will be the responsibility of the Associations; and
5. NOTE that stand alone facilities will not assist in managing the operational cost of the Aquarena.
6. MAKES the determination based on the following reason:
 - a. As determined by Council.

Possible Amendment 1b

1. PROGRESS as a high priority the Wonthella Community Sports Centre Stage 1 consisting of;
 - a. New entry (and integration) to Aquarena;
 - b. Café;
 - c. Change rooms
 - d. Offices;
 - e. Wellness Centre;
 - f. Sports House;
 - g. Sports Academy; and
 - h. Function/kitchen facility
2. OFFER long term leases to the Geraldton Amateur Basketball Association, Geraldton Netball Association and Geraldton and Districts Badminton Association (in accordance with Sporting Group Leases

-
- Policy CP049) on the condition that all three leases would need to be voluntarily surrendered should Wonthealla Community Sports Centre Stage 2 be progressed;
3. WORK with the Geraldton Amateur Basketball Association, Geraldton Netball Association and Geraldton and Districts Badminton Association to identify and prioritise urgent minor refurbishment requirements (such as outdoor court upgrades and minor internal refurbishment but excluding expansion of indoor courts) as a high priority;
 4. CONSIDER Stage 2 consisting of six multipurpose courts and one show court as a medium priority conditional on Geraldton Amateur Basketball Association, Geraldton Netball Association and Geraldton and Districts Badminton Association committing to an integrated facility and voluntarily surrendering their leases; and
 5. DETERMINE that Council funds will not be provided for the Associations to expand their stand-alone individual indoor courts should the Associations choose not to progress with integrated model.
And
 6. MAKES the determination based on the following reason:
 - a. As determined by Council.

Possible Amendment 1c

1. PROGRESS as a high priority the Wonthealla Community Sports Centre Stage 1 consisting of;
 - a. New entry (and integration) to Aquarena;
 - b. Café;
 - c. Change rooms
 - d. Offices;
 - e. Wellness Centre;
 - f. Sports House;
 - g. Sports Academy; and
 - h. Function/kitchen facility
 2. OFFER long term leases to the Geraldton Amateur Basketball Association, Geraldton Netball Association and Geraldton and Districts Badminton Association (in accordance with Sporting Group Leases Policy CP049);
 3. WORK with the Geraldton Amateur Basketball Association, Geraldton Netball Association and Geraldton and Districts Badminton Association to identify and prioritise urgent minor refurbishment requirements (such as outdoor court upgrades and minor internal refurbishment but excluding expansion of indoor courts) as a high priority;
 4. CONSIDER Stage 2 consisting of six multipurpose courts as a high priority;
 5. CONSIDER Stage 3 consisting of one show court as a low priority conditional on Geraldton Amateur Basketball Association, Geraldton Netball Association and Geraldton and Districts Badminton Association committing to an integrated facility and voluntarily surrendering their leases;
 6. DETERMINE that Council funds will not be provided for the Associations to expand their stand-alone individual indoor courts
-

should the Associations choose not to progress with integrated model;
and

7. MAKES the determination based on the following reason:
 - a. As determined by Council.

Possible Amendment 2 (Clune possible interest)

1. SUPPORT the Wonthella Oval Ground Management Committee request for 500 lux lighting regardless of the availability of external grant funding;
2. NOTE that 500 lux lights is against the direction and advice of the Department of Sport and Recreation; and
3. NOTE that this sets a precedent for other clubs and associations requesting new and upgraded lighting.
4. MAKES the determination based on the following reason:
 - a. As determined by Council.

Possible Amendment 3

1. SUPPORT the Recreation Ground Redevelopment Stage 2-5;
2. NOTE that attracting external grant funds for the Recreation Ground Redevelopment is likely to be limited and the capital costs for stand-alone facilities will need to be met via Council funds or from the Ground Management Committee and associated clubs;
3. NOTE that this sets a precedent for other clubs and associations requesting new and upgraded facilities.
4. MAKES the determination based on the following reason:
 - a. As determined by Council.

Possible Amendment 4

1. SUPPORT the Spalding Park Horse and Pony Club submission to remain in their current location on portion of Reserve 31961 in Sunset Beach;
2. NOTE that this would prevent the linked land development and reduce anticipated revenue for land development by up to a potentially estimated \$12million;
3. NOTE that this would impact the potential ongoing rates revenue from such a land developed in perpetuity; and
4. MAKES the determination based on the following reason:
 - a. As determined by Council.

Possible Amendment 5

1. SUPPORT the Geraldton Hockey Association submission to replace synthetic turf on Stadium 2 at an estimated total project cost of \$390,000;
 2. NOTE that this project would be unlikely to attract CSRFF funding as it is for asset replacement;
 3. NOTE that this would be inconsistent with Council Policy CP049 and could set a precedent for other clubs seeking asset replacement; and
 4. MAKES the determination based on the following reason:
 - a. As determined by Council.
-

Option 3:

That Council by Simple Majority pursuant to s.3.18 of the Local Government Act (as amended) RESOLVES to:

1. DECLINE to adopt Council Policy CP048 - Ground Management Policy 2011 for the purposes of providing a framework for ground management committees;
2. DECLINE to adopt Council Policy CP049 – Sporting Group Leases Policy – provided for the purposes of implementing a framework and providing basic principles for tenancy arrangements on City owned facilities and land;
3. DECLINE to adopt Council Policy CP050 - Ground Management Policy for the purposes of providing a framework for ground management committees
4. DECLINE to adopt Council Policy CP058 – Minor Sporting Facility Development Funding (<\$75,000) Policy to provide a framework for council funding consideration of small sporting projects up to \$75,000;
5. DECLINE to adopt the Sporting Futures Report;
6. DETERMINE the priority for provision of sporting facilities on a case by case basis;
7. NOTES that failure to have integrated planning and prioritisation framework may adversely impact the potential of sporting facilities in Greater Geraldton receiving external funding (such as CSRFF); and
8. MAKES the determination based on the following reason:
 - a. As determined by Council.

CONCLUSION:

Option 1 is recommended as the Sporting Futures Report prioritises the long term sporting and recreational needs for our community. Without an overarching prioritised approach, decision making has the potential to be ad hoc which can lead to inconsistency, difficulty in managing expectation of clubs and associations in prioritising their projects and lack of clarity regarding the future direction for sporting infrastructure provision. The Sporting Futures Report and associated policies will provide a robust and clear direction for forward planning and demonstrate to external funding agencies that the City has a strategic, defined and defensible approach to the provision of sporting infrastructure.

EXECUTIVE RECOMMENDATION:

That Council by Simple Majority pursuant to s.3.18 of the Local Government Act (as amended) RESOLVES to:

1. ADOPT Council Policy CP048 – Sporting Futures Policy - provided for the purposes of creating a structured long term approach to the sporting and recreational needs for the community of the City;
2. ADOPT Council Policy CP049 – Sporting Group Leases Policy – provided for the purposes of implementing a framework and providing basic principles for tenancy arrangements on City owned facilities and land;
3. ADOPT Council Policy CP050 - Ground Management Policy for the purposes of providing a framework for ground management committees;
4. ADOPT Council Policy CP058 – Minor Sporting Facility Development Funding (<\$75,000) Policy to provide a framework for council funding consideration of small sporting projects with a total project cost of up to \$75,000;
5. SUPPORT in principle the provision of a capped overall allocation of \$100k as the City’s contribution (based on the principle of 1/3 matching funding) in support of the Department of Sport & Recreation biannual Small Grant Round for community sport & recreation clubs, subject to budget consideration annually;
6. ADOPT the Sporting Futures Report;
7. REVIEW the major projects contained with the Sporting Futures Report every two years; and
8. REVIEW the smaller projects (<\$75,000) as per the CSRFF Small Grants Round.

COUNCIL DECISION**MOVED CR GABELISH, SECONDED CR HALL**

That Council resolves to suspend Standing Orders.

CARRIED 13/2
5:32:28 PM

Mayor Carpenter	YES
Cr. Fiorenza	YES
Cr. Ramage	NO
Cr. Ashplant	NO
Cr. Brick	YES
Cr. Clune	YES
Cr. Middleton	YES
Cr. Messina	YES
Cr. Thomas	YES
Cr. Bennett	YES
Cr. Hall	YES
Cr. McIlwaine	YES
Cr. Van Styn	YES
Cr. Gabelish	YES
Cr. deTrafford	YES

Cr Ashplant left the Chambers at 5.51pm.

COUNCIL DECISION

MOVED CR RAMAGE, SECONDED CR VAN STYNE

That Council resolves to resume Standing Orders

CARRIED 13/1

6:15:10 PM

Mayor Carpenter	YES
Cr. Fiorenza	YES
Cr. Ramage	YES
Cr. Ashplant	N/V
Cr. Brick	YES
Cr. Clune	YES
Cr. Middleton	NO
Cr. Messina	YES
Cr. Thomas	YES
Cr. Bennett	YES
Cr. Hall	YES
Cr. McIlwaine	YES
Cr. Van Styn	YES
Cr. Gabelish	YES
Cr. deTrafford	YES

COUNCIL DECISION

MOVED CR RAMAGE, SECONDED CR MESSINA

That Council by Simple Majority pursuant to s.3.18 of the Local Government Act (as amended) RESOLVES to:

1. **ADOPT Council Policy CP048 – Sporting Futures Policy - provided for the purposes of creating a structured long term approach to the sporting and recreational needs for the community of the City;**
2. **ADOPT Council Policy CP049 – Sporting Group Leases Policy – provided for the purposes of implementing a framework and providing basic principles for tenancy arrangements on City owned facilities and land;**
3. **ADOPT Council Policy CP050 - Ground Management Policy for the purposes of providing a framework for ground management committees;**
4. **ADOPT Council Policy CP058 – Minor Sporting Facility Development Funding (<\$75,000) Policy to provide a framework for council funding consideration of small sporting projects with a total project cost of up to \$75,000;**
5. **SUPPORT in principle the provision of a capped overall allocation of \$100k as the City’s contribution (based on the principle of 1/3 matching funding) in support of the Department of Sport & Recreation biannual Small Grant Round for community sport & recreation clubs, subject to budget consideration annually;**

-
6. **ADOPT the Sporting Futures Report; noting the Sporting Futures Report would inform future planning and priority setting, but would not commit the City to funding the projects identified in the report. Progress and timing of any project would be dependent upon:**
 - a. the financial capacity of the City across future years;
 - b. recognition of Council obligations to fund essential infrastructure and to fund community facilities other than those required for sport;
 - c. recognition of the ongoing obligation of Council to bridge the legacy funding gap for infrastructure and facilities asset renewal;
 - d. demonstration of commitment and capacity of funding co-contribution by clubs; and
 - e. ability to generate additional revenue and secure external funding support.
 7. **REVIEW the major projects contained with the Sporting Futures Report every two years; and**
 8. **REVIEW the smaller projects (<\$75,000) as per the CSRFF Small Grants Round.**

Cr Ashplant returned to Chambers at 6.17pm.

**MOVED CR GABELISH, SECONDED CR THOMAS
AMENDMENT – TO INCULDE THE ADDITIONAL CLAUSE TO THE
MOTION**

9. That the Sporting Futures Report and associated policies are amended to reflect the following changes:
 - a. **PROGRESS as a high priority the Wonthella Community Sports Centre Stage 1 consisting of;**
 - i. New entry (and integration) to Aquarena;
 - ii. Café;
 - iii. Change rooms
 - iv. Offices;
 - v. Wellness Centre;
 - vi. Sports House;
 - vii. Sports Academy; and
 - viii. Function/kitchen facility
 - b. **OFFER long term leases to the Geraldton Amateur Basketball Association, Geraldton Netball Association and Geraldton and Districts Badminton Association (in accordance with Sporting Group Leases Policy CP049);**
 - c. **WORK with the Geraldton Amateur Basketball Association, Geraldton Netball Association and Geraldton and Districts Badminton Association to identify and prioritise urgent minor refurbishment requirements (such as outdoor court upgrades and minor internal refurbishment but excluding expansion of indoor courts) as a high priority;**
 - d. **CONSIDER Stage 2 consisting of six multipurpose courts as a high priority;**

- e. **CONSIDER Stage 3** consisting of one show court as a low priority conditional on Geraldton Amateur Basketball Association, Geraldton Netball Association and Geraldton and Districts Badminton Association committing to an integrated facility and voluntarily surrendering their leases;
- f. **DETERMINE** that Council funds will not be provided for the Associations to expand their stand-alone individual indoor courts should the Associations choose not to progress with integrated model; and
- g. **MAKES** the determination based on the following reason:
- i. *As determined by Council.

*No reason provided by Council.

LOST 14/1
6:30:59 PM

Mayor Carpenter	NO
Cr. Fiorenza	NO
Cr. Ramage	NO
Cr. Ashplant	NO
Cr. Brick	NO
Cr. Clune	NO
Cr. Middleton	NO
Cr. Messina	NO
Cr. Thomas	NO
Cr. Bennett	NO
Cr. Hall	NO
Cr. McIlwaine	NO
Cr. Van Styn	NO
Cr. Gabelish	YES
Cr. deTrafford	NO

Cr Ashplant left the Chambers at 6.39pm and did not return.

COUNCIL DECISION

MOVED CR RAMAGE, SECONDED CR MESSINA

That Council by Simple Majority pursuant to s.3.18 of the Local Government Act (as amended) **RESOLVES** to:

1. **ADOPT Council Policy CP048 – Sporting Futures Policy** - provided for the purposes of creating a structured long term approach to the sporting and recreational needs for the community of the City;
2. **ADOPT Council Policy CP049 – Sporting Group Leases Policy** – provided for the purposes of implementing a framework and providing basic principles for tenancy arrangements on City owned facilities and land;
3. **ADOPT Council Policy CP050 - Ground Management Policy** for the purposes of providing a framework for ground management committees;

4. **ADOPT Council Policy CP058 – Minor Sporting Facility Development Funding (<\$75,000) Policy to provide a framework for council funding consideration of small sporting projects with a total project cost of up to \$75,000;**
5. **SUPPORT in principle the provision of a capped overall allocation of \$100k as the City’s contribution (based on the principle of 1/3 matching funding) in support of the Department of Sport & Recreation biannual Small Grant Round for community sport & recreation clubs, subject to budget consideration annually;**
6. **ADOPT the Sporting Futures Report; noting the Sporting Futures Report would inform future planning and priority setting, but would not commit the City to funding the projects identified in the report. Progress and timing of any project would be dependent upon:**
 - a. **the financial capacity of the City across future years;**
 - b. **recognition of Council obligations to fund essential infrastructure and to fund community facilities other than those required for sport;**
 - c. **recognition of the ongoing obligation of Council to bridge the legacy funding gap for infrastructure and facilities asset renewal;**
 - d. **demonstration of commitment and capacity of funding co-contribution by clubs; and**
 - e. **ability to generate additional revenue and secure external funding support.**
7. **REVIEW the major projects contained with the Sporting Futures Report every two years; and**
8. **REVIEW the smaller projects (<\$75,000) as per the CSRFF Small Grants Round.**

CARRIED 13/1**6:40:22 PM**

Mayor Carpenter	YES
Cr. Fiorenza	YES
Cr. Ramage	YES
Cr. Ashplant	N/V
Cr. Brick	YES
Cr. Clune	YES
Cr. Middleton	NO
Cr. Messina	YES
Cr. Thomas	YES
Cr. Bennett	YES
Cr. Hall	YES
Cr. McIlwaine	YES
Cr. Van Styn	YES
Cr. Gabelish	YES
Cr. deTrafford	YES

10 CLOSURE

There being no further business, the Presiding member declared the meeting closed at 6.41pm.

APPENDIX 1 – ATTACHMENTS

Attachments are available on the City of Greater Geraldton website at:
<http://www.cgg.wa.gov.au/your-council/meetings>