

# ORDINARY MEETING OF COUNCIL AGENDA

28 JANUARY 2020

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#### CITY OF GREATER GERALDTON

# ORDINARY MEETING OF COUNCIL TO BE HELD ON TUESDAY, 28 JANUARY 2020 AT THE CONCLUSION OF THE ANNUAL MEETING OF ELECTORS CHAMBERS, CATHEDRAL AVENUE

#### AGENDA

#### **DISCLAIMER:**

The Chairman advises that the purpose of this Council Meeting is to discuss and, where possible, make resolutions about items appearing on the agenda. Whilst Council has the power to resolve such items and may in fact, appear to have done so at the meeting, no person should rely on or act on the basis of such decision or on any advice or information provided by a Member or Officer, or on the content of any discussion occurring, during the course of the meeting. Persons should be aware that the provisions of the Local Government Act 1995 (Section 5.25(e)) and Council's Meeting Procedures Local Laws establish procedures for revocation or recision of a Council decision. No person should rely on the decisions made by Council until formal advice of the Council decision is received by that person. The City of Greater Geraldton expressly disclaims liability for any loss or damage suffered by any person as a result of relying on or acting on the basis of any resolution of Council, or any advice or information provided by a Member or Officer, or the content of any discussion occurring, during the course of the Council meeting.

#### 1 **DECLARATION OF OPENING**

Cr D Caudwell

#### 2 ACKNOWLEDGEMENT OF COUNTRY

I would like to respectfully acknowledge the Yamatji people who are the d Firet Poople of the la r iji

I raditional Owners and First People of the land on which we meet/stall would like to pay my respects to the Elders past, present and future they hold the memories, the traditions, the culture and hopes of Yampeople.		
RECORD OF ATTENDANCE, APOLOGIES AND LEAVE OF ABSENCE		
<u>Present</u> :		
Officers:		
Others: Members of Public: Members of Press:		
Apologies: Cr J Critch* *Will be an apology until leave is approved.		
Leave of Absence:		

#### 4 DISCLOSURE OF INTERESTS

Cr S Elphick declared an Indirect Financial interest Item DCS435 Approval of Local Planning Scheme Amendment – Commercial Rezoning, Geraldton as she is employed by the Rigters Group and also works at Rigters Durlacher Street.

Cr N Colliver declared an Impartiality Interest in Item CCS465 Geraldton Jobs and Growth Plan 2020 - 2023 as she is on the Board of Progress Midwest.

# 5 RESPONSE TO PREVIOUS PUBLIC QUESTIONS TAKEN ON NOTICE

There are no questions from previous meetings.

#### **6 PUBLIC QUESTION TIME**

Questions provided in writing prior to the meeting or at the meeting will receive a formal response. Please note that you cannot make statements in Public Question Time and such statements will not be recorded in the Minutes.

Our Local Laws and the Local Government Act require questions to be put to the presiding member and answered by the Council. No questions can be put to individual Councillors.

#### 7 APPLICATIONS FOR LEAVE OF ABSENCE

**Existing Approved Leave** 

Councillor	From	To (inclusive)	Date Approved
Cr S Keemink	22 December 2019	27 January 2020	26/11/2019
Cr P Fiorenza	10 January 2020	27 January 2020	26/11/2019
Cr D Caudwell	17 December 2019	31 January 2020	17/12/2019
Cr V Tanti	19 January 2020	25 January 2020	17/12/2019
Cr R Hall	7 February 2020	1 March 2020	26/11/2019

\*Note: If Elected Members' application for leave of absence is for the meeting that the request is submitted, they will be noted as an apology until Council consider the request. The granting of the leave, or refusal to grant the leave and reasons for that refusal, will be recorded in the minutes of the meeting

If an Elected Member on Approved Leave subsequently attends the meeting, this will be noted in the Minutes.

\*Cr J Critch requests for leave of absence for the period 28 January to 2 February 2020 be approved.

Cr S Douglas requests for leave of absence for the period 4 February to 27 February 2020 be approved.

Cr S Douglas requests for leave of absence for the period 17 March to 23 March 2020 be approved.

# 8 PETITIONS, DEPUTATIONS

# 9 CONFIRMATION OF MINUTES

RECOMMENDED that the minutes of the Ordinary Meeting of Council held on 17 December 2019, as previously circulated, be adopted as a true and correct record of proceedings.

10 ANNOUNCEMENTS BY THE CHAIR AND PRESENTATIONS

Events attended by the Mayor or his representative

DATE	FUNCTION	REPRESENTATIVE
18 December 2019	Media Photo – Christmas on the Terrace iPad competition winner	Mayor Shane Van Styn
18 December 2019	Christmas Message Video	Mayor Shane Van Styn
19 December 2019	Marine Terrace Artwork	Mayor Shane Van Styn
19 December 2019	Geraldton Homebuyers Night	Mayor Shane Van Styn
19 December 2019	Geraldton Guardian Interview - Mid West Ports Authority Proposed Master Plan	Mayor Shane Van Styn
20 December 2019	ABC Morning Tea	Mayor Shane Van Styn
23 December 2019	Regular Catch up – Mayor & CEO	Mayor Shane Van Styn
23 December 2019	Regular Catch up – Marketing & Media	Mayor Shane Van Styn
6 January 2020	Regular Catch up – Mayor & CEO	Mayor Shane Van Styn
6 January 2020	Regular Catch up – Marketing & Media	Mayor Shane Van Styn
7 January 2020	Radio 6PR Interview – Fight Night	Mayor Shane Van Styn
7 January 2020	Media Photo – Old Fire Station	Mayor Shane Van Styn
7 January 2020	Media Photo – Pottery Club – Community Grant Acknowledgement	Mayor Shane Van Styn
10 January 2020	ABC Interview – Batavia Motor Inn	Mayor Shane Van Styn
10 January 2020	Local Business Concerns – Geraldton Scrap Metal	Mayor Shane Van Styn
11 January 2020	Bendigo Bank Luncheon	Mayor Shane Van Styn
11 January 2020	Fires Fundraiser	Mayor Shane Van Styn
13 January 2020	Regular Catch up – Mayor & CEO	Mayor Shane Van Styn
13 January 2020	Regular Catch up – Marketing & Media	Mayor Shane Van Styn
14 January 2020	GWN Interview - Corellas	Mayor Shane Van Styn
14 January 2020	ABC Statewide Interview - Corellas	Mayor Shane Van Styn
15 January 2020	Suggestions on Unemployment Issues in Geraldton by a Concerned Citizen	Mayor Shane Van Styn
16 January 2020	Rugby Opportunities for Geraldton	Mayor Shane Van Styn
16 January 2020	Announcement of Regional Economic Development (RED) Grant by Hon. Alannah MacTiernan MLC Minister for Regional Development; Agriculture and Food; Ports; Minister Assisting the Minister for State Development, Jobs and Trade - Wow Fest Laser Show	Mayor Shane Van Styn

17 January 2020	Mhunga Whalla Shearing and Wool	Mayor Shane Van Styn
January 2020	Handling Course Graduation – Ingavale Farm Northampton	majo. Chano van Cijn
17 January 2020	Letter of Support/Funding Opportunities - Cultural Request	Mayor Shane Van Styn
21 January 2020	Regular Catch up – Mayor & CEO	Mayor Shane Van Styn
21 January 2020	Regular Catch up with Marketing & Media Team, City of Greater Geraldton	Mayor Shane Van Styn
21 January 2020	Media Photo – Australia Day	Mayor Shane Van Styn
21 January 2020	Pension Document Signing	Mayor Shane Van Styn
21 January 2020	Australia Day – Update on Sequence of Events	Mayor Shane Van Styn
21 January 2020	Agenda Forum	Mayor Shane Van Styn
22 January 2020	ABC Radio Interview – K-Mart	Mayor Shane Van Styn
22 January 2020	Hon. Rick Mazza Member for Agriculture Region, Shooters, Fishers and Farmers Party – Matters in Common	Mayor Shane Van Styn
23 January 2020	Walkaway Railway Museum – Site Visit	Mayor Shane Van Styn
23 January 2020	Helping Minds	Mayor Shane Van Styn
24 January 2020	Maiden Call Plaque Exchange - Vasco Da Gama	Mayor Shane Van Styn
26 January 2020	Australia Day Celebrations	Mayor Shane Van Styn
28 January 2020	Regular Catch up – Mayor & CEO	Mayor Shane Van Styn
28 January 2020	Regular Catch up – Marketing & Media	Mayor Shane Van Styn
28 January 2020	Regular Meeting with Local Member - Hon Laurie Graham MLC, Member for the Agricultural Region and City of Greater Geraldton	Mayor Shane Van Styn
28 January 2020	Annual Meeting of Electors and Ordinary Meeting of Council	Mayor Shane Van Styn
29 January 2020	Spirit FM Interview - Outcomes of Council Meeting	Mayor Shane Van Styn
29 January 2020	Jeffrey Seuntjens - Moresby Project	Mayor Shane Van Styn
29 January 2020	Mid West Port Masterplan – Meeting with Midwest Ports	Mayor Shane Van Styn
30 January 2020	Mid West Climate Action Group	Mayor Shane Van Styn

# 11 UNRESOLVED BUSINESS FROM PREVIOUS MEETINGS

#### 12 REPORTS OF COMMITTEES AND OFFICERS

#### 12.1 REPORTS OF DEVELOPMENT AND COMMUNITY SERVICES

DCS434 RENAMING OF THE MULLEWA SWIMMING POOL

AGENDA REFERENCE: D-20-000244

AUTHOR: F Norling, Manager Community and

**Cultural Development** 

**EXECUTIVE:** P Melling, Director Development and

**Community Services** 

DATE OF REPORT: 28 January 2020 FILE REFERENCE: GO/6/0012-06

ATTACHMENTS: Yes (x4)

A. Historical Information on Dr P J

**Docherty** 

B. Obituary Dr P J Docherty - August

2012

**C. Naming Options** 

D. Letter of Support - Michael Wall

#### **EXECUTIVE SUMMARY:**

The purpose of this report is to seek Council approval to rename the Mullewa Swimming Pool in remembrance of the late Dr Patrick John Docherty.

#### **EXECUTIVE RECOMMENDATION:**

That Council by Simple Majority pursuant to Section 5.20 of the Local Government Act 1995 RESOLVES to:

- APPROVE the renaming of the Mullewa Swimming Pool after the late Dr Patrick John Docherty; and
- 2. APPROVE the preferred name 'Doc Docherty Pool'.

#### PROPONENT:

The proponent is the City of Greater Geraldton.

#### **BACKGROUND:**

The Mullewa community are celebrating 125 years of being gazetted as a Municipality. A small committee of locals has been formed to consider options to celebrate this milestone. The Committee's first recommendation to Council is to consider renaming the Mullewa Swimming Pool after the late Dr Patrick John Docherty who was very active in the community since the 1960's. Historical information on Dr Docherty is included as Attachment No. DCS434A.

Dr Docherty, a keen user of the Mullewa pool, passed away in July 2012 and is remembered as someone responsible for many acts of kindness and someone who went above and beyond his duty as a Medical Practitioner. Dr Docherty is laid to rest at the Mullewa Cemetery. The Obituary on Dr Docherty is included as Attachment No. DCS434B.

Dr Docherty was dedicated to his career and operated a one-Doctor practice in Mullewa during the 1960s, 70s and 80s. His career achievements include:

- Life member of the Rural Doctors Association;
- Mullewa Citizen of the Year;
- Fellow of the Australian College of Rural and Remote Medicine;
- Clinical Lecturer for the Department of General Practice at the University of WA; and
- Freeman of the Municipality of Mullewa and City of Greater Geraldton from 2002.

Three naming options were considered and voted on by the community:

Option A – Dr Patrick J Docherty Swimming Pool (3 votes)

Option B – Doc Docherty Pool (31 votes)

Option C – Dr PJ Docherty Pool (14 votes)

Note: One person selected all three options

The preferred option was Option B 'Doc Docherty Pool'. The Naming Options survey is included as Attachment No. DCS434C.

#### COMMUNITY, ENVIRONMENT, ECONOMY AND GOVERNANCE ISSUES:

#### **Community:**

A group of Mullewa locals made this request. Forty-six names are on the Naming Options survey in support of the proposal. The proposal is supported by Mr Mick Wall, a long term resident who manages the pool for the City. Mr Wall's letter of support is included as Attachment No. DCS434D.

#### **Environment:**

There are no adverse environmental impacts.

#### **Economy:**

There are no adverse economic impacts.

# **Governance:**

There are no adverse governance impacts.

#### Disclosure of Interest:

No Officer involved in the preparation of this report has a declarable interest in this matter.

#### **RELEVANT PRECEDENTS:**

In March 2008, the [then] Council of Geraldton-Greenough approved the renaming of the Queen Elizabeth II Centre to Queen Elizabeth II Seniors and Community Centre (BCS125).

In December 2009, the [then] Council approved the renaming of the Midwest and Murchison Family Day Care Scheme to Bright Stars Family Day Care (CE88). This service is no longer operated by the City.

The City provides naming rights for events and facilities to organisations within the region as part of the Everlasting Partnership program.

#### COMMUNITY/COUNCILLOR CONSULTATION:

The Mullewa Community submitted a survey to the City of Greater Geraldton as part of their submission showing three naming options.

#### **LEGISLATIVE/POLICY IMPLICATIONS:**

Subject to Council's decision, a plaque would be erected at the pool as per Council Policy 1.9 Commemorative Plaques.

#### FINANCIAL AND RESOURCE IMPLICATIONS:

It is expected that the financial and resource implications would be minimal. There would be the cost of the manufacture and installation of a plaque, the painting out of the existing name on the front of the facility and some rebranding costs.

#### INTEGRATED PLANNING LINKS:

Title: Community	1.1 Our Heritage and the Art
Strategy 1.1.1	Recording, recognising and preserving our
	social, environmental and built heritage.
Title: Community	1.2 Recreation and Sport
Strategy 1.2.1	Supporting the strong sporting culture that has
	shaped Greater Geraldton's identity and
	lifestyle.

#### **REGIONAL OUTCOMES:**

There are no impacts to regional outcomes.

#### **RISK MANAGEMENT:**

The only identified risk associated with this community proposal is if objections are raised from other Mullewa community members objecting to the proposed naming.

#### **ALTERNATIVE OPTIONS CONSIDERED BY CITY OFFICERS:**

Alternative options open to Council include:

- 1. Adopt the proposed name subject to further community consultation being undertaken.
- 2. Not adopting the proposed name and adopting an alternative name.
- 3. Refuse to adopt the name change.

DCS435 APPROVAL OF LOCAL PLANNING SCHEME AMENDMENT COMMERCIAL REZONING, GERALDTON

AGENDA REFERENCE: D-20-003067

AUTHOR: K Elder, Coordinator Strategic Planning EXECUTIVE: P Melling, Director Development and

**Community Services** 

DATE OF REPORT: 06 January 2020 FILE REFERENCE: LP/14/0010

ATTACHMENTS: Yes (x2)

A. Scheme Amendment Report B. Schedule of Submissions

#### **EXECUTIVE SUMMARY:**

Council at its meeting held on 24 September 2019 (DCS422 Proposed Local Planning Scheme Amendment – Commercial Rezoning, Geraldton) resolved to initiate Local Planning Scheme Amendment No. 10 ('scheme amendment') for the purpose of public advertising. The advertising period has now concluded with eight (8) submissions being received.

The scheme amendment proposes to rezone the western portion of Lots 38 (No. 40) and 151 (No. 42) Gertrude Street, Geraldton from 'Residential R40' to 'Commercial'. The purpose of this report is to seek Council approval of the scheme amendment without modification.

#### **EXECUTIVE RECOMMENDATION:**

That Council by Simple Majority pursuant to Part 5, Section 75 of the *Planning and Development Act 2005* RESOLVES to:

- 1. SUPPORT Local Planning Scheme Amendment No. 10 to Local Planning Scheme No. 1 without modifications; and
- 2. SEEK approval of the scheme amendment from the Minister for Planning.

# **PROPONENT:**

The proponent is Hille Thompson and Delfos Surveyors and Planners on behalf of the landowners, Dunmarra Pty Ltd, Beryl and Johannes Rigter.

#### **BACKGROUND:**

The subject area is located approximately 1km from the Geraldton City Centre and consists of a small area of land totalling 238m<sup>2</sup> at the rear of Lots 38 and 151 Gertrude Street, Geraldton. Abutting the rear, western boundary of the subject area is the existing commercial centre, Rigters Supa IGA.

The intention is to concurrently rezone, subdivide and amalgamate the subject area onto Lot 150 which contains the Rigters Supa IGA supermarket.

Lots 38 and 151 each contain an existing single residential dwelling and the land is generally flat with a retaining wall to the rear. The proposed rezoning and subdivision and amalgamation would not affect the existing use of these lots.

The surrounding area is predominantly established single residential dwellings on large allotments with a zoning of 'Residential R40' and 'Residential R80'. The Rigters Supa IGA site is already zoned 'Commercial' and is part of a complex recognised as a neighbourhood centre in the City's Commercial Activity Centres Strategy.

The scheme amendment will apply a commercial zoning to the subject area to allow for the redevelopment of the site in order to improve car parking and traffic flow. The subdivision and amalgamation will allow for the creation of more regular shaped lots to support this. The scheme amendment report includes a Concept Development Plan which demonstrates how the additional commercial land could assist in the redevelopment of the site.

Any future redevelopment of Rigters Supa IGA would be subject to an application for development approval and will be assessed in accordance with the provisions of Local Planning Scheme No. 1.

The proponent considers the amendment is appropriate for the following reasons:

- The proposal is consistent with the objective and intent of the State and Local Planning framework;
- A 'Commercial' zoning over the subject area is appropriate given its location directly adjoining an existing commercial premise;
- The rezoning to 'Commercial' serves as a logical extension of the zone;
- The rezoning provides a unique opportunity to assist in the redevelopment of the commercial centre by providing rear access to the existing shopping centre which improves access and car parking within the site:
- It facilitates the maximum utilisation of the land for commercial purposes;
- With the increase density potential of the surrounding residential land the expansion of the commercial area to provide further commercial opportunities is required in order to support the growing population demands of the area;
- Any future development will need to demonstrate good access to and from the site and function internal vehicle movements and parking to the satisfaction of the City. This 238m<sup>2</sup> area of land provides a vehicular and pedestrian connection between the north and south areas of Lot 150; and
- Detailed planning controls are contained within the Local Planning Scheme No. 1 to ensure that the future development of the site is appropriate with regard to land use compatibility, retainment of amenity, size and scale of the operations and the overall design.

The scheme amendment report is included as Attachment No. DCS435A Scheme Amendment Report.

# COMMUNITY, ENVIRONMENT, ECONOMY AND GOVERNANCE ISSUES:

# **Community:**

The scheme amendment will facilitate the redevelopment and expansion of the commercial area to support the growing population demands of the area and increase the legibility of the site. Any traffic and amenity impacts will be assessed at the development stage.

#### **Environment:**

The Environmental Protection Authority advised that the scheme amendment should not be assessed by them under Part IV of the *Environmental Protection Act 1986* and that it is not necessary to provide any advice or recommendations.

#### **Economy:**

The scheme amendment will facilitate the redevelopment of the commercial centre along Durlacher Street, Geraldton.

#### **Governance:**

There are no adverse governance impacts.

#### Disclosure of Interest:

No Officer involved in the preparation of this report has a declarable interest in this matter.

#### **RELEVANT PRECEDENTS:**

Council at its meeting held on 28 June 2016 (DCS284 Proposed Local Planning Scheme Amendment - Commercial Rezoning, Geraldton) resolved to give final approval to Scheme Amendment No. 2 to Local Planning Scheme No. 1 which proposed to rezone Lots 1 and 2 Durlacher Street, Geraldton from 'Residential R40' to the 'Commercial' zone. The Minister for Planning gave final endorsement to the scheme amendment on 25 January 2017.

Council at its meeting held on 24 September 2019 resolved to initiate this scheme amendment for the purpose of public advertising.

The author is not aware of any other relevant precedents.

#### COMMUNITY/COUNCILLOR CONSULTATION:

The scheme amendment was publicly advertised in accordance with the provisions of the *Planning and Development Act 2005*.

The advertising period was for 48 days (commencing on 20 November 2019 and concluding on 6 January 2020) and involved the following:

- All adjoining/nearby landowners were written to and advised of the amendment;
- A sign was placed on site;
- A public notice appeared in the Geraldton Guardian on 20 November 2019;

- - The amendment details were made available at the City's offices at Cathedral Avenue; and

The amendment details were made available on the City's website;

- The amendment was referred to the following:
  - ATCO Gas:
  - Department of Community Services;
  - Main Roads WA;
  - Telstra:
  - · Water Corporation; and
  - Western Power.

# **Submissions:**

As a result of the advertising a total of eight (8) submissions were received (3 in support, 4 with no objection and 1 objecting to the rezoning). Recommendations for each of the submissions is detailed in the 'Schedule of Submissions' which is included as Attachment No. DCS435B Schedule of Submissions and copies of the actual submission are available to Council upon request.

Listed below is a summary of the main issues/concerns raised during the public comment period:

- Decrease in property values;
- Increase in noise levels, traffic, trucks and forklifts;
- Increase the ability to develop land, build units and a larger carpark;
- Increase in-antisocial behaviour and risk: and
- Opening up the area would improve traffic flow.

#### **LEGISLATIVE/POLICY IMPLICATIONS:**

#### Planning and Development Act 2005:

Part 5, Section 75 of the *Planning and Development Act 2005* provides for a local government to amend a local planning scheme.

Planning and Development (Local Planning Schemes) Regulations 2015

Part 5, Division 3, Regulation 50 of the *Planning and Development (Local Planning Schemes) Regulations 2015* requires the local government to consider all submissions and pass a resolution to either support the scheme amendment (with or without modification) or not support the scheme amendment.

# City of Greater Geraldton Local Planning Scheme No. 1

The subject land is currently zoned 'Residential' under Local Planning Scheme No. 1 and the scheme amendment proposes to rezone the land to 'Commercial'.

The objectives of the 'Commercial' zone are to:

- (a) provide for a range of shops, offices, restaurants and other commercial outlets in defined townsites and activity centres;
- (b) ensure activity centres provide for appropriate uses that do not undermine the established and/or planned hierarchy of centres; and
- (c) provide for efficient, intense and compact centres with a diversity of activity appropriate to the purpose of the centre.

The scheme amendment is considered to be consistent with these objectives. The subject area directly abuts an existing neighbourhood activity centre. The minor increase in the commercial zone will not compromise the hierarchy of the centre and will facilitate a greater diversity and functionality of the centre.

#### FINANCIAL AND RESOURCE IMPLICATIONS:

There are no financial or resource implications.

#### INTEGRATED PLANNING LINKS:

Title: Governance	4.2 Planning and Policy
Strategy 4.2.2	Responding to community aspirations by providing planning and zoning for future development.

# **REGIONAL OUTCOMES:**

# **Local Planning Strategy:**

This Strategy represents the land use planning response to the City's strategic community vision. It guides long-term land use planning and provides the rationale for land use and development controls.

The existing Super IGA supermarket has been identified in the Strategy as a 'Neighbourhood Centre'. The Strategy lists a number of commercial strategies and actions, the most relevant being:

# Strategies:

 Establish a hierarchy of activity centres and areas where priority should be given for more intensification in close proximity to existing and planned services.

#### Actions:

- 1. Implement the land use planning recommendations from the Commercial Activity Centres Strategy; and
- 2. Zone land in and around activity centres to ensure they provide for residential, retail, commercial intensification and mixed use development as appropriate.

The scheme amendment is considered to be consistent with the strategies and actions as it is proposing to zone land that will provide for commercial intensification around an existing activity centre.

#### **Commercial Activity Centres Strategy:**

This Strategy provides a strategic planning framework for managing future growth in commercial activity by providing performance-based criteria for commercial centres. The Strategy informs the City and proponents of the potential scale for future retail and commercial development in existing and planned activity centres.

The subject area adjoins an activity centre identified in the Strategy as the Geraldton (Durlacher Street) neighbourhood centre. Neighbourhood centres have a greater focus on servicing the daily and weekly household shopping needs of residents and providing community facilities and a small range of other convenience services. Their relatively small scale and catchment enables them to have a greater local community focus and provide services, facilities and job opportunities that reflect the particular needs of their catchment.

For neighbourhood centres, the Strategy proposes retail floor space to be in the range of  $4,000\text{m}^2 - 6,000\text{m}^2$ . The existing floor space is in the order of  $2,300\text{m}^2$  and it is envisaged that, with the future development of the subject land, it will increase to approximately  $3,000\text{m}^2$ .

#### **RISK MANAGEMENT:**

There are no inherent risks to the City in approving the scheme amendment.

#### **ALTERNATIVE OPTIONS CONSIDERED BY CITY OFFICERS:**

It is considered that the proposed scheme amendment is consistent with the local planning framework and direction for commercial activity in Greater Geraldton. The subject area directly abuts the existing neighbourhood centre and serves as a logical extension of the commercial zone. The increase in the commercial zone will not compromise the hierarchy of the centre and will facilitate diversity, increased functionality and legibility of activity in the centre.

There are sufficient statutory requirements as part of Local Planning Scheme No. 1 and the Commercial Activity Centres Strategy to ensure that any future development is appropriate in scale for the area and will not compromise the amenity of the locality. The option to refuse is therefore not supported.

The option to defer is not supported as there is considered sufficient information for Council to determine the matter. In any event, the *Planning and Development (Local Planning Schemes) Regulations 2015* states that the local government must pass a resolution on the scheme amendment and provide it to the WA Planning Commission no later than 60 days after the advertising period (being 06 March 2020).

DCS436 SURRENDER AND NEW LEASE – BRIGADES FOOTBALL CLUB INC.

AGENDA REFERENCE: D-20-004895

AUTHOR: L MacLeod, Coordinator Land and

**Property Services** 

**EXECUTIVE:** P Melling, Director Development and

**Community Services** 

DATE OF REPORT: 10 January 2020

FILE REFERENCE: A18085 ATTACHMENTS: Yes (x2)

A. Club Minutes and Letter B. Proposed Addition Plan

#### **EXECUTIVE SUMMARY:**

The purpose of this report is to seek Council approval to surrender and enter into a new land lease with Brigades Football Club (Inc).

#### **EXECUTIVE RECOMMENDATION:**

That Council by Simple Majority pursuant to Section 3.58 of the Local Government Act 1995 RESOLVES to:

- 1. AGREE to surrender the current lease agreement with Brigades Football Club (Inc);
- 2. ENTER into a new land lease agreement for approximately 1,140m<sup>2</sup> with Brigades Football Club Inc.;
- 3. SET the conditions as follows:
  - a. Enter into a 21 year lease agreement commencing on 1 March 2020;
  - b. Commence the lease fee in line with the City of Greater Geraldton Schedule of Fees and Charges reviewed annually;
- 4. MAKE the determination subject to consent from the Minister for Lands;
- 5. ADVISE the lessee they are responsible for separately paying:
  - a. Building and other relevant insurances;
  - b. Applicable rates, taxes and other utilities; and
  - c. All legal and survey expenses associated with the preparation, execution and registration of the lease and surrender of lease.

#### PROPONENT:

The proponent is the Brigades Football Club (Inc).

#### **BACKGROUND:**

The Brigades Football Club entered into a new 21 year land lease with the City of Greater Geraldton (CGG) commencing 1 November 2016. The footprint of the leased land is that of the Club house and the 'dugout'.

The Club recently contacted the City with a request to construct a purpose built women's change room and toilet facility on the west side of the Club house. This structure, whilst attached to the existing Club house, will increase the footprint of the leased land area. The request from the Brigades Football

Club is included as Attachment No. DCS436A and the plan of the proposed addition is included as Attachment No. DCS436B.

# COMMUNITY, ENVIRONMENT, ECONOMY AND GOVERNANCE ISSUES:

# **Community:**

This represents a good initiative by the Club promoting women's sport in a self-sufficient financial manner.

#### **Environment:**

There are no adverse environmental impacts as the Club is already well established on the land.

#### **Economy:**

There are no adverse economic impacts.

#### **Governance:**

Variations to a Crown lease that increases the lease area is not permitted. Therefore, to enable the increase in the total lease area, the current lease must be surrendered and a new lease entered into.

#### Disclosure of Interest:

No Officer involved in the preparation of this report has a declarable interest in this matter.

#### **RELEVANT PRECEDENTS:**

At the February 2019 meeting, Council resolved to support the surrender and new lease with the Wonthella Bowling Club to enable them to sublease an unused bowling green to the Geraldton Junior Soccer Association Incorporated.

#### **COMMUNITY/COUNCILLOR CONSULTATION:**

There has been no community/councillor consultation.

#### **LEGISLATIVE/POLICY IMPLICATIONS:**

Section 3.58 of the Local Government Act 1995 details the process for "disposing" (in this case leasing) of property.

Regulation 30 of the Local Government Functions and General Regulations describes dispositions of property excluded from Section 3.58 of the Local Government Act 1995 for recreational, sporting and other like nature organisations.

#### FINANCIAL AND RESOURCE IMPLICATIONS:

Lease fees will be in accordance with the City of Greater Geraldton Schedule of Fees and Charges for Sporting and Community Groups reviewed annually.

#### INTEGRATED PLANNING LINKS:

Title: Community	1.2 Recreation and Sport
Strategy 1.2.1	Supporting the strong sporting culture that has shaped Greater Geraldton's identity and lifestyle.

**Title: Community** 1.3 Community Health and Safety Strategy 1.3.2 Promoting healthy lifestyle initiatives and living standards. **Title: Community** 1.5 Recognise, value and support everyone community Strategy 1.5.1 Supporting and strengthening groups, organisations and volunteer services. Strategy 1.5.2 Supporting young people to develop the skills valuable contributions to to make their communities. **Title: Environment** 2.3 Built Environment Providing accessible community spaces, parks, Strategy 2.3.2 natural areas, sport and recreational facilities that equitably service the whole community.

#### **REGIONAL OUTCOMES:**

To extend the land lease area to accommodate a purpose built change room facility will assist with the promotion of Women's Football within the region.

#### **RISK MANAGEMENT:**

There are no specific risks to the City regarding this proposal.

#### **ALTERNATIVE OPTIONS CONSIDERED BY CITY OFFICERS**

There were no alternative options considered by City Officers as not supporting the allocation of the extra land for a purpose build women's change room would be seen not to support equity in the sport of football.

12.2 REPORTS OF CORPORATE AND COMMERCIAL SERVICES

CCS465 GERALDTON JOBS AND GROWTH PLAN 2020 - 2023

AGENDA REFERENCE: D-19-105477

AUTHOR: T Palmonari, Manager Economic

**Development** 

EXECUTIVE: P Radalj, Director Corporate and

**Commercial Services** 

DATE OF REPORT: 14 January 2020

FILE REFERENCE: ED/5/0014 ATTACHMENTS: Yes (x1)

Geraldton Jobs and Growth Plan 2020 -

2023

#### **EXECUTIVE SUMMARY:**

The purpose of this report is to seek Council approval to adopt the Final Draft of the Geraldton Jobs and Growth Plan 2020 – 2023.

#### **EXECUTIVE RECOMMENDATION:**

That Council by Simple Majority pursuant to Section 5.20 of the Local Government Act RESOLVES to:

1. APPROVE and ENDORSE the Final Draft of the Geraldton Jobs and Growth Plan 2020 – 2023.

#### PROPONENT:

The proponent is Progress Midwest.

# **BACKGROUND:**

The Geraldton Jobs and Growth Plan 2020 - 2023 is the follow up economic growth strategy to the successfully implemented Growing Greater Geraldton Growth Plan 2017 - 2019.

The Geraldton Jobs and Growth Plan 2020 - 2023 aims to increase jobs, population and economic growth. The plan continues our collaborative approach, under the umbrella of Progress Midwest, to growing Geraldton as the Midwest's capital, led by industry and supported by local government, state government, and the research and education sector. The plan is an important tool for demonstrating our collaborative approach to growing our local economy.

The vision of the plan is for Geraldton to become a globally recognised, resilient, regional economy and focuses on three areas:

- 1. The Growth Engine entails the development of the region's important clusters;
- 2. Healthy Circulation includes strategies to prevent the outflow of income from the region where possible; and

3. A Strong Heart - includes strategies for the revitalisation of the City Centre.

The plan addresses key challenges, provides a program of actions and identifies lead agencies and associated measures for success.

#### COMMUNITY, ENVIRONMENT, ECONOMY AND GOVERNANCE ISSUES:

# **Community:**

One of the motivating goals of the plan is for Geraldton and the Mid-West region to grow and prosper in a sustainable way giving the community as a whole a positive vision for the future.

#### **Environment:**

The preservation of our local environment is critical to the continued growth of regional tourism.

#### **Economy:**

The plan's major aim is to strengthen our strategic positioning, attract business and investment, and support the growth of competitive industries.

#### **Governance:**

There are no adverse governance impacts.

#### Disclosure of Interest:

No Officer involved in the preparation of this report has a declarable interest in this matter.

#### **RELEVANT PRECEDENTS:**

The adoption by Council of the Growing Greater Geraldton Growth Plan 2017 - 2019 on 28 March 2017 is the relevant precedent – CEO045 Adoption of the Growing Greater Geraldton Plan.

#### COMMUNITY/COUNCILLOR CONSULTATION:

There has been extensive consultation undertaken including a series of workshops held in the first half of 2019. In addition, each Progress Midwest partner has through their own channels conducted additional consultation.

#### **LEGISLATIVE/POLICY IMPLICATIONS:**

The Geraldton Jobs and Growth Plan 2020 - 2023 was developed within the guidelines and recommendations of the Midwest Development Commission Regional Blueprint, with a view to support and increase the traded economy of Greater Geraldton.

#### FINANCIAL AND RESOURCE IMPLICATIONS:

The endorsement of the plan has no implications for Council's 2019-20 budget.

# **INTEGRATED PLANNING LINKS:**

Title: Economy	3.1 Growth
Strategy 3.1.1	Promoting Greater Geraldton and its potential
	business opportunities to facilitate targeted
	economic development.
Strategy 3.1.2	Fostering a community where local business is
	supported.
Strategy 3.1.3	Developing and maintaining infrastructure that
	increases the potential for business and
	investment.
Strategy 3.1.4	Supporting and facilitating implementation of the
	Growing Greater Geraldton Plan.
Title: Economy	3.2 Lifestyle and Vibrancy
Strategy 3.2.3	Revitalising the CBD through economic, social
	and cultural vibrancy.
Title: Governance	4.3 Advocacy and Partnerships
Strategy 4.3.2	Partnering with key international communities
	through Strategic Alliances.

# **REGIONAL OUTCOMES:**

This Geraldton Jobs and Growth Plan 2020 - 2023 aims to increase jobs, population and economic growth for the Mid West region.

#### **RISK MANAGEMENT:**

The Geraldton Jobs and Growth Plan 2020 – 2023 is targeted at the issues and challenges to grow and develop our local economy.

# **ALTERNATIVE OPTIONS CONSIDERED BY CITY OFFICERS:**

No other alternatives were considered by the City's Officers.

CCS466 RATES EXEMPTION - COMMUNITY HOUSING LTD

AGENDA REFERENCE: D-19-113548

AUTHOR: S Russell, Rates Coordinator EXECUTIVE: P Radalj, Director Corporate and

Commercial Services

DATE OF REPORT: 20 December 2019

FILE REFERENCE: RV/4/0003-02

ATTACHMENTS: Yes (x2) Confidential

A. Confidential - All Properties with Lease

**Details and Uses** 

**B. Confidential - Community Housing** 

**Supporting Documents** 

#### **EXECUTIVE SUMMARY:**

The purpose of this report is to seek Council endorsement to approve ten (10) applications for rates exemption from Community Housing Ltd and reject nine (9) applications for rates exemption based on the land use, as listed in Confidential Attachment No. CCS466A.

#### **EXECUTIVE RECOMMENDATION:**

That Council by Simple Majority pursuant to Section 6.26(2)(g) of the Local Government Act 1995 RESOLVES to:

- 1. APPROVE a rates exemption for Community Housing Ltd on property assessments:
  - a. A12406;
  - b. A15947:
  - c. A17385:
  - d. A19763:
  - e. A66084:
  - f. A66095:
  - g. A66102;
  - h. A66110;
  - i. A70776;
  - i. A7884:
- 2. APPROVE the exemptions to take effect from the date application received being 16 December 2019 and to remain in force for the duration of the current use of the properties;
- 3. REJECT a rates exemption for Community Housing Ltd on the property assessments:
  - a. A12391:
  - b. A12393;
  - c. A12394;
  - d. A15842;
  - e. A16667;
  - f. A20176:
  - g. A71225;
  - h. A71229; and
  - i. A71232.

#### PROPONENT:

The proponent is Community Housing Ltd.

#### **BACKGROUND:**

The City has received 19 applications for rates exemption under Section 6.26(2)(g) of the Local Government Act being land used exclusively for charitable purposes. A number of these properties are freehold tenure in the name of Community Housing Limited with others being leased from the Department of Housing for a peppercorn lease to be sublet to specific target groups such as:

- People with disabilities referred by either the Disability Services Commission or the Mental Health Commission Independent Living Program.
- People referred under the Department of Justice Prisoner Reintegration Program.
- People on low to middle incomes on the Housing Authority General Joint Wait List.

On the basis of this it has been evaluated that ten (10) of these properties have met the requirement of Section 6.26(2)(g) of the Local Government Act as land used exclusively for a charitable purpose. It is considered that disability housing and accommodation for released offenders are uses which are considered a charitable purpose and is a purpose beneficial to the public.

The land use of the remaining nine (9) applications for rates exemption is to provide social housing for people on low to middle incomes on the Housing Authority General Joint Wait List.

The recommendation to reject these applications was based on an inquiry by the Local Government Advisory Board into the operation of the provisions of the Local Government Act relating to rating of land used for charitable purposes which addressed Community Housing in Section 6.1.3.4.

The types of community housing provided was grouped into three (3) categories being Crisis Accommodation, Disability Housing and Other Housing. It was considered crisis accommodation and disability housing should be rate exempt. However, given that people on low to moderate incomes who own their own homes are required to pay rates, it would be unfair that Community Housing, provided to people in similar financial circumstances, should be exempted from being rated. For equity and fairness, it is considered these properties are not used for a charitable purpose and should be rated.

The City periodically reviews properties previously classified as exempt to ensure that the use of land still qualifies as used for charitable purposes under Section 6.26(2)(g) of the Local Government Act.

#### COMMUNITY, ENVIRONMENT, ECONOMY AND GOVERNANCE ISSUES:

# **Community:**

Community Housing are providing housing and accommodation support for people within the community with special needs or who are otherwise in a special disadvantage in terms of their access to housing in the private rental market.

#### **Environment:**

There are no adverse environmental impacts.

#### **Economy:**

There are no adverse economic impacts.

#### **Governance:**

The Local Government Act is currently under review. The issue of rates exemptions, who is eligible and who should determine the eligibility, was an issue highlighted by local governments during the feedback period. No time lines have been provided on when the new legislation will be released.

#### Disclosure of Interest:

No Officer involved in the preparation of this report has a declarable interest in this matter.

#### **RELEVANT PRECEDENTS:**

This Council and its predecessor Councils have approved rate exemptions for property utilised exclusively for charitable purposes, consistent with section 6.26(2)(g) of the Local Government Act 1995.

This Council granted a rates exemption to Community Housing Ltd at the Ordinary Meeting of Council on 22 November 2016 on 11 of their properties based on their current use, which is crisis accommodation, disability housing and accommodation for the aged – CCS219, Rates Exemption – Community Housing Ltd.

This Council granted further rates exemptions to Community Housing Ltd on 12 properties at the Ordinary Meeting of Council on 17 October 2017 (CCS291 Rates Exemptions – Community Housing Limited) and on 2 properties at the Ordinary Meeting of Council on 28 November 2017 (CCS297 Rates Exemptions – Community Housing Limited), which are all used for similar purposes.

The definition of a charitable purpose is largely based on the preamble to the Statute of Elizabeth enacted by the English Parliament in 1601 and the judgment of Lord Macnaghten in *Commissioners for Special Purposes of Income Tax v Pemsel.* Lord Macnaghten classified the categories of charitable as trusts for one of the following:

- the relief of poverty;
- the advancement of education;
- the advancement of religion; and
- other purposes beneficial to the community;

The High Court of Australia incorporated the Statute of Elizabeth into Australian law, finding that in order for an institution to be charitable, it must

(a) within the spirit and intendment of the Preamble to the Statute Elizabeth; and

(b) for the public benefit.

The Western Australian case law (arising from both the Courts and the State Administrative Tribunal) summarise that for a purpose to be charitable:

- (a) it must fall within the purposes set out in the Statute of Elizabeth, or by Lord Macnaghten (above); and
- (b) there must be a public benefit, being a benefit directed to the general community, or to a sufficient section of the community to amount to the public.

#### **COMMUNITY/COUNCILLOR CONSULTATION:**

There has been no community/councillor consultation.

#### LEGISLATIVE/POLICY IMPLICATIONS:

Section 6.26 of the Local Government Act provides broad definitions for rateable and non-rateable land. Section 6.26(2)(g) states that land is not rateable if it is "used exclusively for charitable purposes".

#### FINANCIAL AND RESOURCE IMPLICATIONS:

The financial implication of the exemption for the 2019-20 financial year for the period 16 December 2019 to 30 June 2020 is estimated to be \$10,466.

#### INTEGRATED PLANNING LINKS:

Title: Governance	4.5 Good Governance & Leadership
Strategy 4.5.2	Ensuring finance and governance policies, procedures and activities align with legislative
	requirements and best practice.

#### **REGIONAL OUTCOMES:**

There are no impacts to regional outcomes.

# **RISK MANAGEMENT:**

Council by not approving the application for rate exemption may be required to defend its decision if the matter were to be appealed by the applicant to the State Administrative Tribunal and legal costs may be incurred as a result.

#### **ALTERNATIVE OPTIONS CONSIDERED BY CITY OFFICERS:**

Originally the total 19 properties were considered for a rates exemption, however due to the principle that it is 'land use', not the claimant that is being assessed, it was determined that the use for each of these properties was different and each application was assessed on the category of tenant the accommodation was provided for.

CCS467 STATEMENT OF FINANCIAL ACTIVITY TO 31 DECEMBER 2019

AGENDA REFERENCE: D-20-003638

AUTHOR: R Doughty, Chief Financial Officer EXECUTIVE: P Radalj, Director Corporate and

**Commercial Services** 

DATE OF REPORT: 8 January 2020 FILE REFERENCE: FM/17/0001 ATTACHMENTS: Yes (x1)

Monthly Management Report for period

ended 31 December 2019

#### **EXECUTIVE SUMMARY:**

The purpose of this report is to provide Council with a comprehensive report on the City's finances to 31 December 2019.

The statements in this report include no matters of variance considered to be of concern for the current budgeted end of year position.

#### **EXECUTIVE RECOMMENDATION:**

That Council by Simple Majority pursuant to Regulation 34 of the Local Government (Financial Management) Regulations 1996 RESOLVES to:

1. RECEIVE the monthly financial statements of activity dated 31 December 2019, as attached.

#### PROPONENT:

The proponent is the City of Greater Geraldton.

#### **BACKGROUND:**

The financial position at the end of December 2019 is detailed in the attached report and summarised as follows, are the variances between Year-to-Date (YTD) budgeted forecasts and actuals (including commitments):

Operating Income	\$ 281,279	0.43%	over YTD Budget	$\overline{\mathbf{A}}$
Operating Expenditure	\$ 337,379	0.70%	under YTD Budget	$\square$
Net Operating	\$ 618,658	3.2%	over YTD Surplus	
Capital Expenditure	\$ 202,526	1.0%	over YTD Budget	×
Capital Revenue	\$ 2,009,563	3 202.24%	over YTD Budget	$\overline{\checkmark}$
Cash at Bank – Municipal Cash at Bank – Reserve		757,317 046,122		
Total Funds Invested	\$45,6	355,310		
Net Rates Collected Net Rates Collected in December 2018	83.3 83.5			

The attached report provides explanatory notes for items greater than 10% or \$50,000. This commentary provides Council with an overall understanding of how the finances are progressing in relation to the budget. The financial position represented in the December financials shows a YTD positive variance of \$618,658 in the net operating surplus result (this takes into account commitments).

#### COMMUNITY, ENVIRONMENT, ECONOMY AND GOVERNANCE ISSUES:

#### Community:

There are no adverse community impacts.

#### **Environment:**

There are no adverse environmental impacts.

#### **Economy:**

There are no adverse economic impacts.

#### **Governance:**

The Financial Management Regulations require presentation each month of a Statement of Financial Activity accompanied by other supporting information that is considered relevant. In addition to the compliance requirements, the purpose of regularly reporting on the financial activities of the City is to enable Elected Members to monitor and review the allocation of financial and other resources against the budget. Reporting on a regular basis evidences ongoing financial management and the performance of the accounting systems. The monthly report provides a summary of the organisation's liquidity and going concern status.

#### Disclosure of Interest:

No Officer involved in the preparation of this report has a declarable interest in this matter.

#### **RELEVANT PRECEDENTS:**

Council is provided with financial reports each month.

#### COMMUNITY/COUNCILLOR CONSULTATION:

There has been no community/councillor consultation.

# **LEGISLATIVE/POLICY IMPLICATIONS:**

Section 6.4 of the Local Government Act 1995 and Regulation 34 of the Local Government (Financial Management) Regulations 1996 require that as a minimum Council is to receive a Statement of Financial Activity.

#### FINANCIAL AND RESOURCE IMPLICATIONS:

Any issues in relation to expenditure and revenue allocations or variance trends are identified and addressed each month.

# **INTEGRATED PLANNING LINKS:**

Title: Governance	4.4 Financial Sustainability and Performance	
Strategy 4.4.1	Preparing and implementing short to long term	
	financial plans.	
Strategy 4.4.3	Delivering and ensuring business systems and	
	services support cost effective Council	
	operations and service delivery.	
Title: Governance	4.5 Good Governance and Leadership	
Strategy 4.5.2	Ensuring finance and governance policies,	
	procedures and activities align with legislative	
	requirements and best practice.	

# **REGIONAL OUTCOMES:**

There are no impacts to regional outcomes.

# **RISK MANAGEMENT:**

There are no risks to be considered.

# **ALTERNATIVE OPTIONS CONSIDERED BY CITY OFFICERS:**

There are no alternative options to consider

#### 12.3 REPORTS OF INFRASTRUCTURE SERVICES

IS203 RURAL WATER GRANT REQUEST

AGENDA REFERENCE: D-20-001390

AUTHOR: C Lee, Director Infrastructure Services EXECUTIVE: R McKim, Chief Executive Officer

DATE OF REPORT: 2 January 2020 FILE REFERENCE: GO/6/0012-06

ATTACHMENTS: Yes (x2)

A. DWER Grant Funding Agreement

**B. Bore Location Map** 

#### **EXECUTIVE SUMMARY:**

The purpose of this report is to seek Council approval for its contribution to a successful rural water supply grant originally lodged in 2018.

#### **EXECUTIVE RECOMMENDATION:**

That Council by Absolute Majority pursuant to Section 6.8 of the Local Government Act 1995 RESOLVES to:

- 1. APPROVE and AUTHORISE a new budget expenditure allocation of \$175,000 for rural water infrastructure; and
- 2. APPROVE and AUTHORISE a budget amendment to Non-Recurrent Grants of \$100,000 to recognise the confirmed Department of Water and Environmental Regulation (DWER) rural water grant.

#### PROPONENT:

The proponent is the City of Greater Geraldton.

#### **BACKGROUND:**

In 2017, the City of Greater Geraldton applied for a Department of Water and Environmental Regulation (DWER) rural water grant. The original advice from DWER was that they had decided not to proceed with the awarding of the grants. Recently, DWER advised that they had decided to proceed with awarding of the grant, and that the City's application had been successful.

The project involves the installation of a 200,000 litre tank, solar bore pump, and fencing at 3 existing bores at the following locations (Refer to Attachment No IS203B):

- 1. Barrabarra Road:
- 2. Kelly Road; and
- 3. Ardingly South Road.

The proposed installations would be very similar to the facility located at Peter Road, Tenindewa (refer to the attached photo). The facilities would be located within the road reserves. The improvements would assist with rural road maintenance and with firefighting operations. Given the current fire situation across the country, the installation of these assets is very timely.

The total project cost, for all three sites, would be approximately \$175,000, with DWER contributing \$100,000 and the City contributing \$75,000. Normally, Officers make a provision within the City's budget for its contribution to grant projects. However, in this case, as the grant application was made two years ago, no such allocation was made within the FY2019-20 City budget. Hence, as part of the mid-year budget review, Officers are seeking a \$75,000 allocation to allow the project to proceed.



Photo of the Peter Road Facility

With reference to the attached funding agreement, please note the very tight timelines. The project needs to be completed, inspected by DWER and invoiced by 1 April 2020. Hence, Officers are bringing this report to Council seeking approval prior to the mid-year review which will be presented to Council in February.



#### COMMUNITY, ENVIRONMENT, ECONOMY AND GOVERNANCE ISSUES:

# **Community:**

The provision of the proposed rural water facilities will improve the city's fire fighting capacity and the efficiency of its rural road maintenance program.

#### **Environment:**

There are no adverse environmental impacts.

#### **Economy:**

There are no adverse economic impacts.

#### **Governance:**

The grant will need to be constructed and acquitted as per the funding agreement to attract the State Government's contribution.

#### Disclosure of Interest:

No Officer involved in the preparation of this report has a declarable interest in this matter.

#### **RELEVANT PRECEDENTS:**

Officers are continuously applying for available grants to leverage City funds and enable additional projects and services to be delivered to the residents of Geraldton.

#### COMMUNITY/COUNCILLOR CONSULTATION:

Councillors have been made aware of this project through email correspondence from the CEO. The site selection process included feedback from the local community.

#### LEGISLATIVE/POLICY IMPLICATIONS:

Section 6.8 of the Local Government Act 1995 requires any expenditure not included in the annual budget to be authorised by Absolute Majority.

#### FINANCIAL AND RESOURCE IMPLICATIONS:

The total project cost, for all three sites, would be approximately \$175,000, with the State Government (DWER) contributing \$100,000 and the City contributing \$75,000.

# **INTEGRATED PLANNING LINKS:**

Title: Community	1.4 Emergency Management
Strategy 1.4.1	Building resilience and capacity to manage
	natural and man-made emergency events.
Title: Environment	2.3 Built Environment
Strategy 2.3.3	Providing a fit for purpose, safe and efficient infrastructure network.

#### **REGIONAL OUTCOMES:**

There are no impacts to regional outcomes.

#### **RISK MANAGEMENT:**

The risks associated with this project include not completing the work in the required DWER timeframe, the actual construction prices exceeding the estimate, and once completed, the facilities will need to be protected from potential vandalism.

# **ALTERNATIVE OPTIONS CONSIDERED BY CITY OFFICERS:**

The alternative options available to Council include not providing its contribution towards the project which would mean the project would not proceed or not funding all three sites.

IS204 EMERGENCY HELICOPTER RESCUE SERVICE

AGENDA REFERENCE: D-20-001193

AUTHOR: C Lee, Director Infrastructure Services EXECUTIVE: R McKim, Chief Executive officer

DATE OF REPORT: 2 January 2020 FILE REFERENCE: GO/6/0012-06 ATTACHMENTS: Yes (x1)

Petition for Midwest Region Rescue

**Helicopter Service** 

#### **EXECUTIVE SUMMARY:**

The purpose of this report is to seek Council endorsement of a community led initiative to request the State Government to base an Emergency Helicopter Rescue Service in Geraldton.

#### **EXECUTIVE RECOMMENDATION:**

That Council by Simple Majority pursuant to Section 5.20 of the Local Government Act 1995 RESOLVES to:

- 1. SUPPORT the community led project for an emergency rescue helicopter service to be based in Geraldton;
- 2. DIRECT the CEO to write to the Minister for Emergency Services and the Department of Fire and Emergency Services supporting a dedicated Emergency Rescue Helicopter service for the Midwest; and
- 3. DIRECT the CEO to write to the Minister for Health and the Department of Health requesting the provision of a Helicopter Landing Site at the Geraldton Hospital.

#### PROPONENT:

The proponent is the Geraldton Volunteer Marine Rescue (Mr Ian Dempsey).

#### **BACKGROUND:**

Mr Dempsey advises the following:

- The Midwest is one of just two regions in Australia (with a population over 55,000), that does not have a dedicated Emergency Rescue Helicopter Service.
- A recent study by Edith Cowan University found the mortality rate was 10.2% for trauma patients transferred to a tertiary hospital directly via the RAC rescue helicopter, compared to 15.3% via other indirect means (road ambulance, RFDS etc.); a 50% increase in survivability rate when a Rescue Helicopter transports a trauma patient directly to a tertiary hospital. To put it another way, one in three trauma fatalities in the Midwest may have been avoided by the timely availability of a dedicated rescue helicopter service.
- With a State Government election pending in early 2021, we believe now is the time to lobby our state politicians to ensure that a dedicated rescue helicopter service is a priority for this region. Regional Lives Matter and our community is just as entitled to this vital service as the rest of Australia.

 We are also asking that the Council write to the Minister for Emergency Services in support of a dedicated emergency rescue helicopter service for the Midwest.

There are currently two RAC Rescue Helicopters in Western Australia. One is based in Perth (Jandakot) and the other in Bunbury. In the 2016/17 financial year, the two helicopters transported 444 patients and flew over 150,000km. The helicopters assist with emergency scenes, hospital transfers, search and rescue and medical emergencies.

(source: https://rac.com.au/about-rac/community-programs/sponsorships/rac-rescue-helicopter)

City Officers contacted the City of Bunbury regarding their experiences, and they have kindly provided the following comments:

- DFES have a long term Financial Plan which probably has Geraldton identified.
- Geraldton should identify an area at their airport that they would be prepared to lease to DFES. The site would require direct landside and airside access and preferably already have access to water, power, sewer and telecommunications.
- Geraldton should also provide DFES with a Letter of Support for the proposal.
- DFES will prepare a business case to put to Treasury for the funding and obviously if DFES can include a site plan and a Letter of Support then it improves the process.

Officers advise there is land available to lease for this purpose at the Geraldton Airport. There are no sewer connections at the airport, however power/water/communications are generally available on the western and northern sides of the airport. Connections would need to be constructed depending on the actual site location. Discussions would need to be held with DFES to determine the optimum location for the rescue service, for the general operation of the airport and its proposed future growth. In addition to the suggested base of operations at the Geraldton Airport, a Helicopter Landing Site (HLS) located at the Geraldton Regional Hospital should be considered as the ability for a helicopter to land at the hospital saves critical time required for a patient to be transferred by ambulance from the airport to the hospital. With proposals underway to further develop the Geraldton Hospital, it is timely to recommend the HLS be considered as part of the future planning for the hospital.

This matter has been discussed at the Local Emergency Management Committee (LEMC) with a subcommittee having been formed and an initial meeting held. The minutes of this meeting report that the petition is on display at thirty-three outlets around the Midwest region. The proponent's plan is to present the petition to the State Parliament in March 2020.

## COMMUNITY, ENVIRONMENT, ECONOMY AND GOVERNANCE ISSUES:

# **Community:**

Generally speaking, health outcomes for people living in the regions are not as good as those living in cities. The provision of the requested emergency helicopter may assist improved health outcomes for Geraldton residents and visitors.

## **Environment:**

There are no adverse environmental impacts.

## **Economy:**

The Geraldton Jobs and Growth Plan 2020-2023 identifies tourism attractions and infrastructure as a 'Game Changer' in terms of economic development in the Midwest region. The imminent opening of the Kalbarri Skywalk and the push to open Abrolhos Islands tourism are just two major attractions that further support the need for an emergency helicopter service to be based in Geraldton. Hence, the location of the requested emergency helicopter has the potential to support economic development given the availability of high quality medical and emergency services facilities is a consideration when people decide to visit, move to or stay in a region.

### **Governance:**

There is an Emergency Helicopter Service based in regional Western Australia (Bunbury) and a fuel depot at Jurien Bay (the range of the helicopter is approximately 200km there and back).

#### Disclosure of Interest:

No Officer involved in the preparation of this report has a declarable interest in this matter.

#### **RELEVANT PRECEDENTS:**

There are no relevant precedents.

#### COMMUNITY/COUNCILLOR CONSULTATION:

The proponent has been active in the community through the creation of a petition seeking local support for the proposal. The petition is located at 33 outlets across the region.

## **LEGISLATIVE/POLICY IMPLICATIONS:**

There are no legislative or policy implications for the City in supporting this recommendation.

#### FINANCIAL AND RESOURCE IMPLICATIONS:

There are no financial or resource implications for the City in supporting this recommendation.

### **INTEGRATED PLANNING LINKS:**

Title: Community	1.3 Community Health and Safety
Strategy 1.3.1	Encouraging the improvement of health services
	and facilities for the community.

Title: Community	1.4 Emergency Management
Strategy 1.4.1	Building resilience and capacity to manage
	natural and man-made emergency events.
Title: Community	1.5 Recognise, value and support everyone
Strategy 1.5.1	Supporting and strengthening community
	groups, organisations and volunteer services.
Title: Governance	4.3 Advocacy and Partnerships
Strategy 4.3.1	Active participation in regional, state and
	national alliances.
Title: Governance	4.5 Good Governance & Leadership
Strategy 4.5.3	Providing leadership for the community in
	sustainability issues and local government
	reform matters.

## **REGIONAL OUTCOMES:**

The proposed emergency service would assist the entire Midwest region through the provision of enhanced medical treatment.

## **RISK MANAGEMENT:**

No risks were identified with supporting this proposal.

## **ALTERNATIVE OPTIONS CONSIDERED BY CITY OFFICERS:**

The alternative options open to Council include not endorsing the Officer recommendation and endorsing an amended recommendation.

IS205 RAC INTELLIBUS PROJECT

AGENDA REFERENCE: D-20-000840

AUTHOR: C Lee, Director of Infrastructure Services EXECUTIVE: C Lee, Director of Infrastructure Services

DATE OF REPORT: 2 January 2020 FILE REFERENCE: GO/6/0012-06 ATTACHMENTS: Yes (x2)

A. RAC Intellibus Journey Route

**B. RAC Intellibus Technical Specification** 

#### **EXECUTIVE SUMMARY:**

The purpose of this report is to seek Council approval to support the Royal Automobile Club of Western Australia's (RAC) initiative to bring their Intellibus® (first autonomous electric vehicle to operate on public roads in Australia) to Geraldton for a period of two (2) or three (3) months commencing in either March or April 2020.

## **EXECUTIVE RECOMMENDATION:**

That Council by Absolute Majority pursuant to Section 6.8 of the Local Government Act 1995 RESOLVES to:

- SUPPORT the two month RAC Intellibus project, recommending to RAC that they commence their trial on 11 March 2020 coinciding with WOW Fest:
- 2. APPROVE and AUTHORISE \$30,000 budget allocation to extend the trial period for a third month to "roll-out" RAC Imagine (Educational) Program to local schools: and
- 3. DIRECT the CEO to find the necessary savings so there is no net impact on the City's budget postion.

#### PROPONENT:

The proponent is RAC and the City of Greater Geraldton.

### **BACKGROUND:**

RAC Intellibus® is the first driverless electric vehicle to operate on public roads in Australia. Approximately 20,000 people have ridden on the Intellibus since the RAC trial commenced in South Perth in August 2016, where it continues to be enthusiastically embraced by the public.

The Intellibus visited Busselton from 8 May to 30 June 2019, giving 1,596 locals and visitors the opportunity to take a ride and learn about driverless vehicle technology. The Busselton trial commenced at the Busselton Visitor Centre, on the Busselton foreshore next to the Jetty before travelling a 1.8km return loop via the Busselton Volunteer Marine Rescue Centre. There is now an opportunity for the Intellibus to visit Geraldton and provide locals and visitors with an opportunity to enjoy the Intellibus experience.

RAC Officers visited Geraldton and studied possible routes for the project. After a significant review of multiple route options, a suitable route was identified. The trial would commence at the Geraldton Visitor Centre, travelling a 2.63km return loop via the Museum of Geraldton, with the Intellibus travelling primarily along Marine Terrace, Foreshore Drive and Museum Place. The route includes travel through the Marine Terrace mall, past the newly developed Town Square, Ghost Office and Rocks Building, with stops at the Visitors Centre and Museum of Geraldton. A detailed map of the proposed route is attached to this report.

The RAC will bring the Intellibus to Geraldton for two months with no requirement on Council to provide a financial contribution. RAC would only require in-kind assistance from the City for the following:

- A secured space to store the RAC Intellibus Container which includes a 32AMP outlet;
- Working space within the Geraldton Visitor Centre to meet and register passengers;
- Assistance with bus stop installation, line markings and other minor infrastructure changes;
- A coordinated marketing approach with promotion which may include the City's own marketing channels; and
- Other ad-hoc requirements and support.

Preliminary research by City Officers indicates the RAC Intellibus Container could potentially be securely located at the Geraldton Multipurpose Centre.

Should the City want the RAC to extend their visit by an additional month, and run their very popular 'Imagine Program', a financial contribution of \$30,000 would be required. The Imagine Program caters to year 5/6 school students within 100 kms of Geraldton.

The RAC Imagine Program<sup>™</sup> provides an opportunity for young Western Australians (Year 5 and 6 students) to discover past and future technologies, and learn about the changing nature of transport, mobility and road safety, whilst addressing aspects of STEAM (Science, Technology, Engineering, Art and Mathematics) and HASS subjects (Humanities and Social Sciences).

The program is comprised of up to six educational activities, including an Intellibus ride. Officers have spoken with the RAC Executive General Manager who has verbally advised that, should Council decide to support the program, the RAC's intention would be to run a very similar program to that run by the City of South Perth and tailored to Geraldton. However, the RAC Rescue Experience would be run as a VR exercise only and the RAC would not be bringing the helicopter chassis to Geraldton on this occasion.

Additional information on the City of South Perth Imagine Program is available on the RAC website:

https://rac.com.au/about-rac/advocating-change/initiatives/automated-vehicle-program/intellibus/imagine-school-program

The RAC has provided two possible timeframes for the Intellibus to visit Geraldton, which are Wednesday 11 March until Sunday 3 May, or Wednesday 15 April until Sunday 7 June. These times don't include the schools program, called the 'RAC Imagining Program' which would add four weeks to each of these respective timelines.

Additional information on the Intellibus project are available on the RAC website:

https://rac.com.au/about-rac/advocating-change/initiatives/automated-vehicle-program/intellibus

City Officers contacted the City of Busselton to discuss their experience with the Intellibus, who advised the trial was a great publicity opportunity for the City and was very well received and patronised by the local community. The shuttle bus did not cause many inconveniences for the community and was professionally managed by RAC. Busselton believe a visit by the Intellibus is a great opportunity for Geraldton.

## COMMUNITY, ENVIRONMENT, ECONOMY AND GOVERNANCE ISSUES:

## **Community:**

City Officers believe the local community would be very interested in witnessing what may be the future of road vehicles (electric and autonomous). Officer's believe that RAC's efforts to bring this vehicle to the regions is worthy of support. RAC's Imagine Program is in keeping with Council's Community Strategic Plan initiative 1.5.4 - Supporting initiatives that enhance education and learning opportunities for all community members.

#### **Environment:**

The RAC Intellibus is electric and the project is in keeping with Council's Strategic Community Plan objectives (Strategy 2.2 - Researching, promoting and providing sustainable infrastructure, services and utilities). Officers are currently researching the viability of incorporating hybrid and/or electric vehicles into the City's fleet and this project is in keeping with the City's quest to reduce its carbon footprint.

## **Economy:**

It is not often that an opportunity such as this presents itself. In the short term, the project has the potential to benefit the local economy through increased visitation from surrounding Shire residents to experience the vehicle and in the longer term through providing insight to the current business community.

#### Governance:

No approvals are required from Main Roads to undertake the trial however, RAC require a regulatory exemption to operate the bus on public roads in the form of a Special Permit issued by the Director General of the Department of Transport. RAC has successfully stepped through this process before and

will prepare and provide several non-mandatory items to support the application for the Special Permit including:

- Independent road safety audit.
- Independent traffic management plan.
- Detailed route, traffic and technology assessment.
- Proposal and operating parameters.
- Insurances (four levels of cover).

A letter of support would also be required from the City of Geraldton, subject to approval from Geraldton's Council later this month and key documents will be shared with Geraldton in advance of the application being made to DoT.

#### Disclosure of Interest:

No officer involved in the preparation of this report has a declarable interest in this matter.

#### **RELEVANT PRECEDENTS:**

There are no known relevant precedents. This would be a first for Geraldton.

## **COMMUNITY/COUNCILLOR CONSULTATION:**

There has been no community/councillor consultation to date on the project. The offer from RAC was received just prior to Christmas and Council endorsement to proceed is being sought prior to detailed planning and consultation with relevant stakeholders.

Due to school holidays, there has been no opportunity to consult with local schools prior to this report coming to Council.

### LEGISLATIVE/POLICY IMPLICATIONS:

There are no legislative or policy implications.

#### FINANCIAL AND RESOURCE IMPLICATIONS:

RAC has advised the cost to bring the vehicle to Geraldton is approximately \$300,000. The financial are detailed in the Executive Recommendation, with resource implications detailed in the body of the report.

#### INTEGRATED PLANNING LINKS:

Title: Community	1.5 Recognise, value and support everyone
Strategy 1.5.4	Supporting initiatives that enhance education
	and learning opportunities for all community
	members.
Title: Environment	2.2 Sustainability
Strategy 2.2.2	Researching, promoting and providing
	sustainable infrastructure, services and utilities.
Title: Environment	2.3 Built Environment
Strategy 2.3.1	Promoting a built environment that is well
	planned and meets the current and future needs
	of the community.

Title: Economy
Strategy 3.2.3
Revitalising the CBD through economic, social and cultural vibrancy.

Title: Governance
Strategy 4.3.1
Active participation in regional, state and national alliances.

## **REGIONAL OUTCOMES:**

The project has the potential to attract regional visitors to the Geraldton CBD. The Imagine Project, if supported by Council, would benefit regional children in providing them with an understanding of the future of transportation.

### **RISK MANAGEMENT:**

The risks associated with the project concern any potential CBD traffic disruptions or incidents. Although autonomous, an RAC Officer accompanies the shuttle bus at all times and facilitates the vehicle's interaction with passengers, pedestrians and other vehicles. RAC report that there have been no incidents with the vehicles since the trial commenced in 2016.

## **ALTERNATIVE OPTIONS CONSIDERED BY CITY OFFICERS:**

Alternative options for Council to consider include:

- 1. Supporting the RAC Intellibus Geraldton project only and not the RAC Imagine Program. This would mean the vehicle was in Geraldton for two months only with Council's contribution limited to in-kind only.
- 2. Not support the project in any form.

#### 12.4 REPORTS OF OFFICE THE CEO

CEO060 BUSHFIRE APPEAL 2020

AGENDA REFERENCE: D-20-000920

AUTHOR: R McKim, Chief Executive Officer EXECUTIVE: R McKim, Chief Executive Officer

DATE OF REPORT: 3 January 2020 FILE REFERENCE: GO/6/0012-06

ATTACHMENTS: Yes (x1)

**Donation Appeal list** 

#### **EXECUTIVE SUMMARY:**

The purpose of this report is to seek Council approval to make a donation to the Bush Fire Appeal (Red Cross Disaster Relief and Recovery Fund) for the Australian communities of the Eastern States who have been impacted by bushfires.

#### **EXECUTIVE RECOMMENDATION:**

That Council by Absolute Majority pursuant to Section 6.8 of the Local Government Act 1995 RESOLVES to:

1. APPROVE and AUTHORISE a new budget expenditure allocation of \$10,000 for a donation to the Red Cross Disaster Relief and Recovery Bushfire Appeal.

#### PROPONENT:

The proponent is the City of Greater Geraldton.

# **BACKGROUND:**

Communities across Australia are being devastated by bushfires. The enormous scale of the disaster is very hard to comprehend with hearts around the world breaking with nightly vision of the devastation. Over five million hectares of Australia has burned in New South Wales, Victoria, South Australia, Tasmania and Queensland. Australians have lost their lives, their homes, their businesses, their communities. Many native animals and farm animals have also been lost. At the time of writing this report, the grim statistics were as follows:

- Approximately 2,000 homes have been lost.
- At least 25 people killed.
- Millions of animals killed.
- The Insurance Council of Australia's estimate of the damage bill was \$A1 billion. This figure is expected to rise significantly.

The Mayor, Councillors and Officers' deepest sympathies go to family members and friends who have lost loved ones, homes and businesses during these catastrophic conditions. Sympathy and support is also extended to the local governments in the impacted areas who will provide a critical role in the recovery phase.

In these difficult times, it is great to see Geraldton individuals and businesses doing what they can to raise funds for those impacted by the current bushfire crisis. Businesses have made significant donations themselves and provided collection points for residents who wish to make a donation. A fund raising concert has also been organised. The City is very thankful and supportive of these efforts.

The City of Greater Geraldton would like to thank the Emergency Services and volunteers who are working tirelessly in the affected areas and express our thoughts and prayers to those communities who are being severely impacted by the bush fires. Recently, Geraldton Bushfire Volunteers have been assisting in tackling bushfires in Norseman.

The Red Cross is appealing for donations to help those affected. This appeal provides Council with an opportunity to contribute to the emergency response on behalf of the local Geraldton community.

From the Red Cross Website (<u>www.redcross.org.au</u>):

"Since July 2019, we've helped more than 18,600 people in 30 emergencies, mostly fires or extreme heatwaves. More than 1,590 volunteers and staff have given their time and effort to make this possible.

Right now, in response to the bushfire emergency, Red Cross teams are supporting people at evacuation centres and recovery hubs and making wellbeing phone calls.

From 6 January 2020, we will provide emergency grants for people who have lost homes to bushfires across Australia.

And our Register. Find. Reunite, which helps to reunify people who have been separated in a disaster, is open in Victoria, New South Wales, Western Australia and South Australia, and has, to date, registered over 30,000 people and taken more than 5,000 enquires."

City staff have also held a 'casual dress day' with all proceeds going to the Red Cross Bushfire appeal.

### COMMUNITY, ENVIRONMENT, ECONOMY AND GOVERNANCE ISSUES:

## **Community:**

The Geraldton community is no stranger to the impacts of bush fires. This small gesture by Council to assist those in the Eastern States will help local residents distressed by the current bush fire emergencies feel as if they have made a small contribution.

#### **Environment:**

There are no adverse environmental impacts arising from the proposed donation.

**Economy:** 

There are no adverse economic impacts.

## **Governance:**

Approval of the Officer recommendation would be a demonstration of the Council's leadership qualities in a time of disaster for many parts of our nation. The Red Cross is a very old and well respected not for profit organisation that is very experienced at helping those in need and plays an integral role in supporting those impacted by such catastrophic events.

#### Disclosure of Interest:

No Officer involved in the preparation of this report has a declarable interest in this matter.

#### **RELEVANT PRECEDENTS:**

21 December 2010 a Notice of Motion to the [then] Council approved a donation to the Lord Mayor's Distress Appeal for the "Gascoyne-Midwest Flood Relief".

20 December 2011 a Notice of Motion to the [then] Council approved a donation to the Lord Mayor's Distress Relief Fund (LMDRF) for the "Margaret River Fire Appeal".

The City of Stirling endorsed a \$10,000 donation to the Australian Red Cross Bushfire Appeal in December 2019.

## **COMMUNITY/COUNCILLOR CONSULTATION:**

There has been no community/councillor consultation on this matter prior to the drafting of this report. However, it should be noted that this request to Council originated from a member of the local community suggesting the idea to City officers.

## LEGISLATIVE/POLICY IMPLICATIONS:

Section 6.8 of the Local Government Act 1995 requires any expenditure not included in the annual budget to be authorised by Absolute Majority.

## FINANCIAL AND RESOURCE IMPLICATIONS:

It is proposed to make a donation of \$10,000 should Council endorse the recommendation.

#### INTEGRATED PLANNING LINKS:

Title: Community	1.4 Emergency Management
Strategy 1.4.1	Building resilience and capacity to manage
	natural and man-made emergency events.
Strategy 1.4.2	Undertaking a coordinated approach with
	relevant agencies to minimise the impact of
	disaster events.
Title: Community	1.5 Recognise, value and support everyone
Strategy 1.5.1	Supporting and strengthening community
	groups, organisations and volunteer services.

#### **REGIONAL OUTCOMES:**

The proposed donation would show the City's support for residents of other regions in a time of crisis.

### **RISK MANAGEMENT:**

There are no identified significant risks associated with this small gesture of solidarity and support with our fellow Australians.

#### **ALTERNATIVE OPTIONS CONSIDERED BY CITY OFFICERS:**

Alternatives available to council include not endorsing a donation, donating a different amount, and donating to a different charity. The council could also consider endorsing Officers undertaking additional fund raising events.

With respect to the second option, the Bendigo Bank has partnered with The Salvation Army, to establish an appeal with 100% of donated funds going directly to communities in need. The appeal is being managed by the bank's charitable arm, Community Enterprise Foundation™, and funds raised will be used in a range of locally identified charitable areas to provide relief and recovery in the fire affected areas. St Vincent de Paul Society also has a Bushfire appeal with \$50 providing food for a family who have been evacuated from their home and \$300 helping assist a family who have lost all their belongings. There is also the Rural Fire Service Bushfire appeal aimed specifically at the NSW situation. Refer to Attachment No. CEO060 for further options.

CEO061 STATE ELECTION – CITY PROJECT AND OPERATIONAL LISTS

AGENDA REFERENCE: D-20-002684

AUTHOR: R McKim, Chief Executive Officer EXECUTIVE: R McKim, Chief Executive Officer

DATE OF REPORT: 6 January 2020 FILE REFERENCE: 6 January 2020

ATTACHMENTS: Yes (x2)

A. Capital Project List B. Recurrent Grant List

#### **EXECUTIVE SUMMARY:**

The purpose of this report is to seek Council approval to approach political parties and candidates running in the upcoming State Election with respect to their position on State funding support for local level capital projects and recurrent grants.

#### **EXECUTIVE RECOMMENDATION:**

That Council by Simple Majority pursuant to Section 5.20 of the Local Government Act 1995 RESOLVES to:

- DIRECT the CEO to provide the attached Capital Project list and Recurrent Grant list to political parties and candidates seeking their position on Council's requests; and
- 2. DIRECT the CEO to collate the received responses and report them back to Council.

#### PROPONENT:

The proponent is the City of Greater Geraldton.

### **BACKGROUND:**

Western Australia has two houses of State Parliament, the Legislative Assembly and the Legislative Council. Western Australia is divided into 59 Legislative Assembly districts and six Legislative Council regions. During an election, one candidate is elected for each Legislative Assembly district and six candidates are elected for each Legislative Council region. The reviewed boundaries, gazette on 27 November 2019, will apply at the March 2021 State General election.

Following amendments to electoral legislation in 2011, State General Elections for both houses are now held every four years on the second Saturday in March. The next State general election in Western Australia is scheduled to be held on 13 March 2021. (Reference: WA electoral commission website)

Local government is the third tier of government or the tier closest to the people. Councils provide a wide range of critical services and infrastructure including town planning, libraries, animal management, waste management, community and cultural development, roads, footpaths, parks, sporting grounds and swimming pools.

Nationally, local governments derive 90 per cent of their revenue from its own sources (rates and services charges). This represents 3.6 percent of Australia's total taxation burden. When you consider the wide range of infrastructure and services local governments deliver, this is a very low percentage.

In the past two decades the roles and responsibilities of local governments have increased as a result of increasing community demand and cost shifting from the remaining levels of government. This statement is supported with total outlays increasing from \$8.2 billion in 1994-95 to \$33.6 billion in 2014-15. (Reference: Australian Local Government Association website)

While the roles and responsibilities of local government have grown significantly over time, its revenue base has not. Councils across Australia are now facing insufficient revenue capacity to maintain their infrastructure and services.

Nationally, grants from other levels of government make up 10 per cent of local government's total revenue. These grants are now critically important to ensure local government's financial sustainability. This is particularly critical in the regions where population levels are low and road networks extensive. Hence it is important that Councils make the most of opportunities to attract funding from the other levels of government. A State election provides such an opportunity.

To put this information into a local context, State Operating Grants received by the City of Greater Geraldton from the current Western Australian Government are as follows:

```
2016/17 - $2,212,910 (2.8% of CGG total operating revenue)
2017/18 - $1,567,487 (2.0% of CGG total operating revenue)
2018/19 - $1,487,421 (1.8% of CGG total operating revenue)
```

This rapid decline urgently needs to be halted if local governments are to remain financially sustainable. The reduction in State Government recurrent grants of approximately \$800,000 per annum has had to be absorbed by Council whilst still delivering services and keeping rate increases to a minimum.

With respect to capital grants, the figures are as follows:

```
2016/17 - $17,671,267 ($10m for Beresford Foreshore – R4R grant)
2017/18 - $6,891,164
2018/19 - $12,721,493 ($6.5m for the airport runway)
```

The capital list provided is a local level list containing projects that are funded/delivered by the City. It does not include regional projects (e.g. hospital upgrades, power supply upgrades, State road upgrades). Officers will work through the Progress Midwest group to agree on such a list with our partners to promote to candidates.

WALGA have just released their 2020-21 State Budget Submission (a hard copy is being provided to Councillors). WALGA's submission has been arranged under four strategic themes:

- Empowering Local Governments to contribute to the State's priorities;
- A strategic approach to economic development in WA;
- Investing in important local infrastructure; and
- Ensuring a sustainable environment for our communities.

These themes are in keeping with the specific capital and recurrent funding requests being recommended by Officers.

## COMMUNITY, ENVIRONMENT, ECONOMY AND GOVERNANCE ISSUES:

## **Community:**

Attracting State Government support and funding for Geraldton based projects allows the Council to provide improved assets and services to the local community in a reduced time frame. It also assists with keeping future rate increases low.

Initial feedback received through the Voice of the Community survey indicates strong community support for coastal protection and economic development projects.

## **Environment:**

State Government funding support for local projects, especially coastal erosion projects, alternative energy projects, waste management projects would have a positive impact on the environment.

## **Economy:**

The provision of high quality community infrastructure and services enhances Geraldton's liveability which in turn supports the local economy.

#### Governance:

There are no adverse governance impacts.

#### Disclosure of Interest:

No Officer involved in the preparation of this report has a declarable interest in this matter.

#### **RELEVANT PRECEDENTS:**

Officers have previously prepared regional capital lists and provided them to State Government candidates. Officers are not aware of candidates being asked for responses on local level capital projects and recurrent grants previously.

## **COMMUNITY/COUNCILLOR CONSULTATION:**

A draft capital project list was presented to the Councillors at the December 2019 Concept Forum. The draft list was prepared by Officers using Council's long term capital project list and knowledge of current community suggestions.

#### LEGISLATIVE/POLICY IMPLICATIONS:

There are no legislative or policy implications.

## FINANCIAL AND RESOURCE IMPLICATIONS:

These local level capital projects and recurrent grant funded services will need to be paid for from rates revenue if the next State Government determines not to support them. Alternatively the Council would need to stop providing the service or not provide the required assets.

## **INTEGRATED PLANNING LINKS:**

Title: Environment	2.3 Built Environment
Strategy 2.3.1	Promoting a built environment that is well
	planned and meets the current and future needs
	of the community.
Title: Economy	3.1 Growth
Strategy 3.1.1	Promoting Greater Geraldton and its potential business opportunities to facilitate targeted economic development.
Strategy 3.1.4	Supporting and facilitating implementation of the Growing Greater Geraldton plan.
Title: Governance	4.3 Advocacy and Partnerships.
Strategy 4.3.1	Active participation in regional, state and national alliances.

## **REGIONAL OUTCOMES:**

The successful attraction of State Government funds to Geraldton would have a positive flow on effect for the surrounding region.

#### **RISK MANAGEMENT:**

There are limited risks associated with this proposal. Not submitting a list to candidates presents a risk of not maximising the attraction of State funding into the local economy.

## **ALTERNATIVE OPTIONS CONSIDERED BY CITY OFFICERS:**

Alternative options available to the Council include approving amended lists and not approving the submission to political parties and candidates in the upcoming State election.

#### 12.5 REPORTS TO BE RECEIVED

RR12 REPORTS TO BE RECEIVED - JANUARY

AGENDA REFERENCE: D-20-006764

AUTHOR: R McKim, Chief Executive Officer EXECUTIVE: R McKim, Chief Executive Officer

DATE OF REPORT: 17 January 2020 FILE REFERENCE: GO/6/0012-06

ATTACHMENTS: Yes (x2) 1 x Confidential

A. DCSD154 - Delegated Determinations and Subdivision Applications for

**Planning Approval** 

B. CCS468 - Confidential Report - List of Accounts Paid Under Delegation

December 2019

#### **EXECUTIVE SUMMARY:**

The purpose of this report is to receive the Reports of the City of Greater Geraldton.

## **EXECUTIVE RECOMMENDATION:**

## PART A

That Council by Simple Majority pursuant to Section 5.22 of the Local Government Act 1995 RESOLVES to

- 1. RECEIVE the following appended reports:
  - a. Reports Development and Community Services:
    - i. DCSDD154 Delegated Determinations and Subdivision Applications for Planning Approval.

#### PART B

That Council by Simple Majority, pursuant to Sections 5.13 and 34 of the Local Government (Financial Management) Regulations 1996 RESOLVES to:

- 1. RECEIVE the following appended reports:
  - a. Reports Corporate and Commercial Services:
    - i. CCS468 Confidential Report List of Accounts Paid Under Delegation December 2019.

## **PROPONENT:**

The proponent is the City of Greater Geraldton.

## **BACKGROUND:**

Information and items for noting or receiving (i.e. periodic reports, minutes of other meetings) are to be included in an appendix attached to the Council agenda.

Any reports received under this Agenda are considered received only. Any recommendations or proposals contained within the "Reports (including Minutes) to be Received" are not approved or endorsed by Council in any way. Any outcomes or recommendations requiring Council approval must be presented separately to Council as a Report for consideration at an Ordinary Meeting of Council.

## COMMUNITY, ENVIRONMENT, ECONOMY AND GOVERNANCE ISSUES:

## **Community:**

There are no adverse community impacts.

## **Environment:**

There are no adverse environmental impacts.

### **Economy:**

There are no adverse economic impacts.

## Governance:

There are no adverse governance impacts.

#### Disclosure of Interest:

No Officer involved in the preparation of this report has a declarable interest in this matter.

### **RELEVANT PRECEDENTS:**

Reports to be received by Council at each Ordinary Meeting of Council

## COMMUNITY/COUNCILLOR CONSULTATION:

There has been no community/councillor consultation.

#### LEGISLATIVE/POLICY IMPLICATIONS:

There are no legislative or policy implications.

## FINANCIAL AND RESOURCE IMPLICATIONS:

There are no financial or resource implications.

## INTEGRATED PLANNING LINKS:

Title: Governance	4.5 Good Governance & Leadership
Strategy 4.5.2	Ensuring finance and governance policies, procedures and activities align with legislative requirements and best practice.

## **REGIONAL OUTCOMES:**

There are no impacts to regional outcomes.

#### **RISK MANAGEMENT:**

There are no risks to be considered.

## **ALTERNATIVE OPTIONS CONSIDERED BY CITY OFFICERS:**

No alternative options were considered by City Officers.

- 13 MOTIONS BY MEMBERS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN
- 14 QUESTIONS FROM MEMBERS OF WHICH DUE NOTICE HAS BEEN GIVEN
- 15 NEW BUSINESS OF AN URGENT NATURE INTRODUCED BY DECISION OF THE MEETING

16 MEETING CLOSED TO PUBLIC

Pursuant to Section 5.2 (i) of the Meeting Procedures Local Law February 2011, please note this part of the meeting *may* need to be closed to the public, *if* confidential discussion is required.

Livestreaming will be turned off if required.

## IS201 RFT 12 1920 SUPPLY AND DELIVERY OF IRRIGATION PRODUCTS

AGENDA REFERENCE: D-20-003449

AUTHOR: K Smith, Manager Maintenance

**Operations** 

**EXECUTIVE:** C Lee, Director Infrastructure Services

DATE OF REPORT: 21 January 2020 FILE REFERENCE: GO/6/0012-06

ATTACHMENTS: Yes (x2) Confidential

A. Confidential - RFT 12 1920 Tender

**Evaluation Report** 

B. Confidential - RFT 12 1020 Tender

**Evaluation Worksheet** 

#### **EXECUTIVE SUMMARY:**

The purpose of this report is to seek Council approval to award Tender RFT 12 1920 Supply and Delivery of Irrigation Components to the preferred tenderer.

The contract is to run for a two (2) year period for the supply and delivery of irrigation components for repair and maintenance of Council's irrigation systems. The initial contract will be in place from 10 February 2020 to 9 February 2022, with the option for a one year extension, exercisable at the discretion of the Principal.

#### **EXECUTIVE RECOMMENDATION:**

That Council by Simple Majority pursuant to Section 5.20 of the Local Government Act 1995 RESOLVES to:

- 1. AWARD the contract RFT 12 1920 Supply and Delivery of Irrigation Components to the preferred tenderer; and
- 2. RECORD the estimated annual contract value in the minutes.

## **PROPONENT:**

The proponent is the City of Greater Geraldton.

#### **BACKGROUND:**

The RFT was advertised in the West Australian on 12 October 2019 and in the Geraldton Guardian on 11 October 2019. The RFT was also advertised on the City's Tenderlink e-Tendering Portal. The tender closed on 29 October 2019.

31 suppliers registered to receive copies of the tender and three (3) submissions were received. The tender assessment was undertaken by a panel of four (4) Officers, with three (3) voting and one (1) non-voting. All three submissions received were from suppliers with locally based operations.

RFT 12 1920 has a two (2) year duration commencing from 10 February 2020, with a one (1) year extension option at the absolute discretion of the principal.

Council has previously resolved to adopt a two year supply tender period for a variety of goods and services used in the construction and maintenance programs. There has not previously been a contract in place for the supply and delivery of irrigation components. Irrigation components have previously been sourced through E-quote purchasing and small ad hoc purchases from local suppliers.

## COMMUNITY, ENVIRONMENT, ECONOMY AND GOVERNANCE ISSUES:

### Community:

Maintenance of well-maintained irrigated open space including active reserves and green spaces throughout the City provides the community with essential benefits including health and wellbeing outcomes.

### **Environment:**

Irrigated open space and trees provide enhancements to the environment. Well maintained water efficient irrigation systems ensures a valuable resource is used sustainably.

#### **Economy:**

Awarding this tender will result in City funds flowing into the local economy through a local retail outlet that employs local employees.

## Governance:

There are no adverse governance impacts.

#### Disclosure of Interest:

No Officer involved in the preparation of this report has a declarable interest in this matter.

## **RELEVANT PRECEDENTS:**

Council has previously resolved to adopt a two year supply tender period for a variety of goods and services used in the construction and maintenance programs. There has not previously been a contract in place for the supply and delivery of irrigation components.

#### COMMUNITY/COUNCILLOR CONSULTATION:

There has been no community/councillor consultation.

## **LEGISLATIVE/POLICY IMPLICATIONS:**

The local Government Act and the City's Procurement Policy were observed when preparing and recommending the award of this tender.

#### FINANCIAL AND RESOURCE IMPLICATIONS:

Appropriate budget is secured through the Maintenance Operations budgets.

## **INTEGRATED PLANNING LINKS:**

Title: Community	1.2 Recreation and Sport
Strategy 1.2.1	Supporting the strong sporting culture that has shaped Greater Geraldton's identity and lifestyle.
Strategy 1.2.2	Encouraging informal recreation through well planned and developed public open space, cycle/walk paths and green streetscapes.
Title: Environment	2.1 Revegetation-Rehabilitation-Preservation
Strategy 2.1.2	Sustainably maintaining public open spaces and recreation areas.
Title: Environment	2.3 Built Environment
Strategy 2.3.2	Providing accessible community spaces, parks, natural areas, sport and recreational facilities that equitably service the whole community.
Title: Economy	3.1 Growth
Strategy 3.1.2	Fostering a community where local business is supported.

#### **REGIONAL OUTCOMES:**

Maintaining quality open space reserves and streetscapes enhances community experience when undertaking economic and social activity throughout the City.

## **RISK MANAGEMENT:**

A number of risks were identified, analysed and evaluated via a risk assessment with treatment and mitigation measures contained as per the City's Promapp Risk Register.

#### **ALTERNATIVE OPTIONS CONSIDERED BY CITY OFFICERS:**

This tender was called to ensure compliance with the legislative procurement requirements of the Local Government Act. Alternatives to calling this tender include:

- Call for individual quotations and tenders for specific maintenance and renewal projects. This option is not supported and was discounted due to the volume of administrative effort required, and the potential for higher overall costs through multiple small purchases.
- 2. Use the WALGA Preferred Suppliers Panel. Currently there are no local suppliers available on the WALGA Preferred Suppliers Panel. The use of the WALGA Preferred Suppliers Panel would limit opportunities for local suppliers and is not supported.

## [For the Published Agenda]

IS202 CONFIDENTIAL ITEM – RESOURCE MANAGEMENT

AGENDA REFERENCE: D-20-003886

AUTHOR: J El-Khouri, Manager Engineering

**Services** 

**EXECUTIVE:** C Lee, Director Infrastructure Services

DATE OF REPORT: 6 January 2020 FILE REFERENCE: 6 GO/6/0012-06

ATTACHMENTS: Yes (x1) Confidential Confidential Attachment

Provided to Council under separate cover

# 17 CLOSURE

# APPENDIX 1 – ATTACHMENTS AND REPORTS TO BE RECEIVED

Attachments and Reports to be Received are available on the City of Greater Geraldton website at: <a href="http://www.cgg.wa.gov.au/your-council/meetings">http://www.cgg.wa.gov.au/your-council/meetings</a>