

# ORDINARY MEETING OF COUNCIL MINUTES

27 JUNE 2023

# **TABLE OF CONTENTS**

1	DECLA	RATION OF OPENING	2
2	ACKNO	OWLEDGEMENT OF COUNTRY	2
3	RECORD OF ATTENDANCE, APOLOGIES AND LEAVE OF ABSENCE		
4	DISCLO	OSURE OF INTERESTS	3
5	RESPO	NSE TO PREVIOUS PUBLIC QUESTIONS TAKEN ON NOTICE	3
6	PUBLIC	C QUESTION TIME	3
7	APPLIC	CATIONS FOR LEAVE OF ABSENCE	5
8	PETITI	ONS, DEPUTATIONS	6
9		RMATION OF MINUTES	
10	ANNOU	UNCEMENTS BY THE CHAIR AND PRESENTATIONS	7
11	UNRES	OLVED BUSINESS FROM PREVIOUS MEETINGS	8
12		TS OF COMMITTEES AND OFFICERS	
		PORTS OF DEVELOPMENT SERVICES	
	12.2 RE	PORTS OF COMMUNITY AND CULTURE	.10
	12.3 RE	CPORTS OF CORPORATE SERVICES	.11
	CS044	PETITION – TO CONSTRUCT A FOOTPATH ALONG MALEY WAY, BEACHLANDS	
	CS045	PETITION – DRUMMOND COVE ROAD	
	CS046	ESTABLISH A BEHAVIOUR COMPLAINTS COMMITTEE	
	CS047	COUNCIL POLICY 4.32 BEHAVIOUR COMPLAINTS COMMITTEE TERMS OF REFERENCE	
	CS048	DELEGATION TO BEHAVIOUR COMPLAINTS COMMITTEE	. 26
	CS049	GERALDTON AIRPORT LEASE – PORTION TERMINAL CHARLIE – AVIAIR PT LTD TRADING AS NEXUS AIRLINES	
	CS050	CITY OF GREATER GERALDTON BUDGET 2023-24	
	CS051	STATEMENT OF FINANCIAL ACTIVITY TO 31 MAY 2023	
	12.4 RE	PORTS OF INFRASTRUCTURE SERVICES	.55
	IS287	COUNCIL POLICY 3.1 CLIMATE CHANGE	
	IS288	GERALDTON COASTAL STRATEGY AND FORESHORE MANAGEMENT PLAN	58
	IS289	REQUEST FOR A PATHWAY MALEY WAY BEACHLANDS	
	12.5 RE	PORTS OF OFFICE THE CEO	.68
	12.6 RE	PORTS TO BE RECEIVED	.69
	<i>RR49</i>	REPORTS TO BE RECEIVED - JUNE	. 69
13	MOTIONS BY MEMBERS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN72		
14	QUEST	IONS FROM MEMBERS OF WHICH DUE NOTICE HAS BEEN GIVEN	.72
15		USINESS OF AN URGENT NATURE INTRODUCED BY DECISION OF TO	
16	MEETI	NG CLOSED TO PUBLIC	.72
17	CLOSU	RE	.72
APP	ENDIX 1	- ATTACHMENTS AND REPORTS TO BE RECEIVED	.73

#### CITY OF GREATER GERALDTON

# ORDINARY MEETING OF COUNCIL HELD ON TUESDAY, 27 JUNE 2023 AT 5.00PM CHAMBERS, CATHEDRAL AVENUE

# MINUTES

#### **DISCLAIMER:**

The Presiding Member advises that the purpose of this Council Meeting is to discuss and, where possible, make resolutions about items appearing on the agenda. Whilst Council has the power to resolve such items and may in fact, appear to have done so at the meeting, no person should rely on or act on the basis of such decision or on any advice or information provided by a Member or Officer, or on the content of any discussion occurring, during the course of the meeting. Persons should be aware that the provisions of the Local Government Act 1995 (Section 5.25(e)) and Council's Meeting Procedures Local Laws establish procedures for revocation or recision of a Council decision. No person should rely on the decisions made by Council until formal advice of the Council decision is received by that person. The City of Greater Geraldton expressly disclaims liability for any loss or damage suffered by any person as a result of relying on or acting on the basis of any resolution of Council, or any advice or information provided by a Member or Officer, or the content of any discussion occurring, during the course of the Council meeting.

#### 1 DECLARATION OF OPENING

The Presiding Member declared the meeting open at 5pm.

#### 2 ACKNOWLEDGEMENT OF COUNTRY

I would like to respectfully acknowledge the Yamatji people who are the Traditional Owners and First People of the land on which we meet/stand. I would like to pay my respects to the Elders past, present and future for they hold the memories, the traditions, the culture and hopes of Yamatji people.

# 3 RECORD OF ATTENDANCE, APOLOGIES AND LEAVE OF ABSENCE

# Present:

Mayor S Van Styn

Cr J Clune

Cr N Colliver

Cr J Critch

Cr R D Hall

Cr M Librizzi

Cr S Keemink

Cr K Parker

Cr M Reymond ◆

Cr V Tanti

Cr T Thomas

# Officers:

R McKim, Chief Executive Officer

P Melling, Director of Development Services

F Norling, Director of Community and Culture

P Radali, Director of Corporate Services

C Lee, Director of Infrastructure Services

S Moulds, PA to the Chief Executive Officer

L Pegler, Executive Support Secretary

M Dufour, Manager Climate, Environment & Waste

J Felix, Coordinator Waste

T Gray, Coordinator Communications

M Kiviberg, Senior ICT Support Officer

#### Others:

Members of Public: 3 Members of Press: 2

# Apologies:

Cr S Cooper Apology until leave is approved [refer to heading No.7].

# Leave of Absence:

Cr M Reymond♦ Noted as on approved leave but attended this meeting.

# 4 DISCLOSURE OF INTERESTS

Nil.

# 5 RESPONSE TO PREVIOUS PUBLIC QUESTIONS TAKEN ON NOTICE

There are no questions from previous meetings.

#### **6 PUBLIC QUESTION TIME**

Questions provided in writing prior to the meeting or at the meeting will receive a formal response. Please note that you cannot make statements in Public Question Time and such statements will not be recorded in the Minutes.

Our Local Laws and the Local Government Act require questions to be put to the presiding member and answered by the Council. No questions can be put to individual Councillors.

Public question time commenced at 5pm.

#### Aaron Horsman, 213 Lester Avenue, Geraldton

# Question

Does the Council and Councillors align with the written support by the Mayor's office to support the granting of a liquor licence to the "Blue Heelers square" precinct, as attached to the recent Application for a "Grant of a special facility licence", 19/06/2023?

# Response

Questions cannot be directed to individual Councillors at question time. Council does not consider liquor license applications.

# Question

Does the Council and Councillors consider that the nature of the applicant, Euphorium, and its long running association with Headspace Geraldton, that provides counselling for people aged 12-25 in regards to personal trauma and drug and alcohol dependency, be considered a concern for the promotion of alcohol and the influence and connections to these at risk youth, as it is also addressed within the application, to allow them within the same precinct until late at night?

#### Response

Questions cannot be directed to individual Councillors at question time. Again, Council does not consider liquor license applications, they are a matter for the State Government.

The site in which Headspace is located is owned by the same property owners as Blue Heelers Square. Euphorium, the liquor licence applicants, are leaders in activation in our CBD space and we look forward to the positive development of what is a void space, creating jobs and employment for children and kids that might not be able to get sufficient employment opportunities that would otherwise exist.

Any concerns for liquor licences can be directed to the Department for Racing, Gaming and Liquor.

During Public Question time the Mayor requested courtesy when addressing him. Mr Horsman and the Mayor had a terse exchange.

# Meeting Procedures Local Law s.5.17 (2)(3)

. . .

- (2) A person addressing the Council shall extend due courtesy and respect to the Council and the processes under which it operates and shall comply with any direction by the presiding member.
- (3) A person observing a meeting shall not create a disturbance at a meeting, by interrupting or interfering with the proceedings, whether by expressing approval or dissent, by conversing or by any other means.

The Mayor asked Mr Horsman to turn off the microphone and sit down, which he refused. The Mayor allowed his last question to keep order at the meeting.

# Question

Does the Council and Councillors support the granting of said Liquor licence, considering there are already multiple licenced venues in the area within a few hundred metres of the "Blue Heelers square", and the harm of alcohol fuelled assaults and domestic violence continue to rise exponentially in the CBD and general City of Greater Geraldton?

Response

Questions cannot be directed to individual Councillors at question time. Again, Council does not consider liquor license applications.

At the conclusion of the Mayor's response, Mr Horsman made a comment to the Mayor that was offensive or defamatory in nature when describing the Mayor as a pathetic leader.

# Meeting Procedures Local Law s.5.17 (5)(6)(b)

- (5) The presiding member may warn a person who fails to comply with this clause.
- (6) If -

...

(b) A person refuses or fails to comply with a direction by the presiding member, the presiding member may expel the person from the meeting by ordering him or her to leave the room.

Public question time concluded at 5.04pm.

#### 7 APPLICATIONS FOR LEAVE OF ABSENCE

<u>Note</u>: If Elected Members' application for leave of absence is for the meeting that the request is submitted, they will be noted as an apology until Council consider the request. The granting of the leave, or refusal to grant the leave and reasons for that refusal, will be recorded in the minutes of the meeting.

If an Elected Member on Approved Leave subsequently attends the meeting, this will be noted in the Minutes at 'Record of Attendance'. Approved leave is only removed when it expires.

#### **EXECUTIVE RECOMMENDATION:**

That Council by Simple Majority pursuant to Section 2.25 of the Local Government Act 1995 RESOLVES to:

- 1. APPROVE Leave of Absence for:
  - a. Cr S Cooper for the period 27 June to 30 June 2023.

# **COUNCIL DECISION**

# MOVED CR CRITCH, SECONDED CR REYMOND

That Council by Simple Majority pursuant to Section 2.25 of the Local Government Act 1995 RESOLVES to:

- 1. APPROVE Leave of Absence for:
  - a. Cr S Cooper for the period 27 June to 30 June 2023.

#### CARRIED 11/0

In accordance with Section 9.3 (2) of the City of Greater Geraldton's Meeting Procedures Local Law 2011 as amended, the motion was passed unopposed.

# Leave of Absence approved for this meeting:

Cr S Cooper

**Updated and Existing Approved Leave** 

Councillor	From	To (inclusive)	Date Approved
Cr M Reymond◆	19 May 2023	30 June 2023	26/04/2023
Cr S Cooper	27 June 2023	30 June 2023	27/6/2023
Cr K Parker	7 July 2023	21 August 2023	28/03/2023
Cr T Thomas	10 July 2023	18 July 2023	30/05/2023
Cr M Librizzi	2 August 2023	18 August 2023	26/04/2023

# 8 PETITIONS, DEPUTATIONS

The following petitions were considered under heading <u>12.3 REPORTS OF</u> CORPORATE SERVICES

CS044 Petition – To Construct A Footpath Along Maley Way, Beachlands CS045 Petition – Drummond Cove Road

# 9 CONFIRMATION OF MINUTES

RECOMMENDED that the minutes of the Ordinary Meeting of Council held on 30 May 2023, as previously circulated, be adopted as a true and correct record of proceedings.

# **COUNCIL DECISION**

# MOVED CR HALL, SECONDED CR LIBRIZZI

RECOMMENDED that the minutes of the Ordinary Meeting of Council held on 30 May 2023, as previously circulated, be adopted as a true and correct record of proceedings.

# CARRIED 11/0

In accordance with Section 9.3 (2) of the City of Greater Geraldton's Meeting Procedures Local Law 2011 as amended, the motion was passed unopposed.

10 ANNOUNCEMENTS BY THE CHAIR AND PRESENTATIONS

Events attended by the Mayor or his representative

DATE	FUNCTION	REPRESENTATIVE
1 June 2023	Batavia Coast Maritime Heritage Associate (BCMHA) and the Batavia Coast Replica Boat Association (BCRBA)	Mayor Shane Van Styn
	Batavia 394 Anniversary Commemorative Dinner	,
	Geraldton Regional Art Gallery (GRAG) Exhibition	
2 June 2023	Opening – He is Myself: The Art of William Gardiner and	Mayor Shane Van Styn
	Irwin Lewis (dec) Retrospective	
3 June 2023	Annual Women's Carnival Opening - Geraldton Softball Association	Mayor Shane Van Styn
3 June 2023	Mullewa Muster & Rodeo and Country Music Festival	Mayor Shane Van Styn
6 June 2023	Mayor / CEO Regular Meeting	Mayor Shane Van Styn
6 June 2023	Marketing and Media Regular Meeting	Mayor Shane Van Styn
6 June 2023	Meeting with Resident - Request to close Laneway - Between Compton St and Utakarra Rd Due to Anti-Social Behaviour	Mayor Shane Van Styn
6 June 2023	Concept Forum	Mayor Shane Van Styn
7 June 2023	Host Airline Representative Lunch	Mayor Shane Van Styn
8 June 2023	Australian Citizenship Ceremony	Mayor Shane Van Styn
8 June 2023	Theatre 8 – Catch Up	Mayor Shane Van Styn
8 June 2023	Filming for Budget Media Releases	Mayor Shane Van Styn
8 June 2023	Channel 7 Interview - Microgrid	Mayor Shane Van Styn
8 June 2023	ABC Interview - Microgrid	Mayor Shane Van Styn
8 June 2023	Geraldton Guardian Interview - Microgrid	Mayor Shane Van Styn
12 June 2023	Mayor / CEO Regular Meeting	Mayor Shane Van Styn
12 June 2023	Marketing and Media Regular Meeting	Mayor Shane Van Styn
12 June 2023	Filming for Reconciliation Action Plan (RAP)	Mayor Shane Van Styn
12 June 2023	Geraldton Housing Development Forum	Mayor Shane Van Styn
13 June 2023	2023 Community Bank Geraldton - Community Grants Presentation Evening	Mayor Shane Van Styn
20 June 2023	Triple M Interview – Proposed Rate Increase in Relation Inflation	Mayor Shane Van Styn
20 June 2023	ABC Interview – Bulk Verge Collection	Mayor Shane Van Styn
20 June 2023	Agenda Forum	Mayor Shane Van Styn
21 June 2023	Formal Introduction - Mayor CGG and Douglas, Cross & Chamberlain (DC&C) [part of the Fortuna Advisory Group]	Mayor Shane Van Styn
22 June 2023	Filming for Promotional Video - Meru Landfill Fees Slashed for July	Mayor Shane Van Styn
23 June 2023	Regional Capitals Alliance Western Australian (RCAWA) Meeting – by electronic means	Mayor Shane Van Styn
27 June 2023	ABC Radio Interview	Mayor Shane Van Styn
27 June 2023	Mayor / CEO Regular Meeting	Mayor Shane Van Styn
27 June 2023	Marketing and Media Regular Meeting	Mayor Shane Van Styn
27 June 2023	Ordinary Meeting of Council	Mayor Shane Van Styn
A 14/1/1/	a noted that Council Mambara may boys also been in attance	

<u>Note</u>: Whilst it is noted that Council Members may have also been in attendance at the above events, this is a record of attendance by the Mayor, or where a Council Member has been asked to represent the Mayor.

11 UNRESOLVED BUSINESS FROM PREVIOUS MEETINGS Nil.

# 12 REPORTS OF COMMITTEES AND OFFICERS

# 12.1 REPORTS OF DEVELOPMENT SERVICES Nil.

# 12.2 REPORTS OF COMMUNITY AND CULTURE Nil.

12.3 REPORTS OF CORPORATE SERVICES

CS044 PETITION - TO CONSTRUCT A FOOTPATH ALONG MALEY

WAY, BEACHLANDS

AGENDA REFERENCE: D-23-068727

AUTHOR: M Adam, Coordinator Governance EXECUTIVE: P Radalj, Director Corporate Services

DATE OF REPORT: 7 June 2023
FILE REFERENCE: GO/6/0003
ATTACHMENTS: Yes (x1)

Petition - To construct a footpath along

Maley Way, Beachlands

## **EXECUTIVE SUMMARY:**

The purpose of this report is to advise Council a petition was received by the City of Greater Geraldton (the City) on 10 April 2023, petitioning the City to construct a new footpath along Maley Way, Beachlands, to replace the existing footpath which is in a state of disrepair.

#### **EXECUTIVE RECOMMENDATION:**

That Council by Simple Majority pursuant to Section 5.20 of the *Local Government Act 1995* RESOLVES to:

- 1. RECEIVE the petition requesting the City to construct a new footpath along Maley Way, Beachlands; and
- 2. REVIEW the report on the subject of the petition provided in Item No. IS289 Request for a Pathway Maley Way, Beachlands.

#### PROPONENT:

The proponent is Sarah Bishop as the promoter of the petition.

#### **BACKGROUND:**

A petition was electronically submitted to the Mayor and Chief Executive Officer of the City of Greater Geraldton, on 10 April 2023, requesting that the Council consider constructing a new footpath along Maley Way, Beachlands.

Petitioners respectfully request the Council to consider:

We the ratepayers and resident of Beachlands (aged 18+), request the City of Greater Geraldton to construct a new footpath along Maley Way, Beachlands, to replace the existing footpath that is in a state of disrepair.

The reasons for the request are:

- The path provides an important connection to Beachlands Primary School, which is frequented by young children on foot, on bicycles, and families with prams (see Map 1).
- The current path along Maley Way is cracking and crumbling, full of rubble, and has weeds growing throughout. This creates dangerous obstructions and an uneven surface (see images 1 and 2).

- The current path ends suddenly on the Western side near Whitfield Street, with no connection to another path or the road (see image 3).
- The City of Greater Geraldton is regularly called upon to repair sections of the footpath, which they do by adding loose blue metal. This fills the holes, but adds to the rubble and obstacles in the short-term, and is costly and unsustainable in the long-term (see Image 4).

Beachlands, itself, is considered a low-socioeconomic suburb with higher-than-average single person households, including higher-than average single-parent families, elderly population (aged 65+) households with no registered motor vehicles, and a higher than average proportion of the population walking or cycling to work, compared with general Australian population. For this reason, access to safe, active transport corridors should be prioritised.

# COMMUNITY, ECONOMY, ENVIRONMENT AND LEADERSHIP ISSUES:

# **Community:**

The receipt of a compliant petition by the Council provides an opportunity for the Council to consider the views and the request of community members in relation to a matter of importance to members of the community.

#### **Economy:**

Any economic impacts relating to the petition request are detailed in a report to Council for consideration later in the agenda – Item No. IS289 Request for a Pathway Maley Way, Beachlands.

# **Environment:**

Any environmental impacts relating to the subject matter of the petition are detailed in a report to Council for consideration later in the agenda – Item No. IS289 Request for a Pathway Maley Way, Beachlands.

#### Leadership:

The petition is compliant with the provisions of clause 5.10 of the *City of Greater Geraldton Meeting Procedures Local Law 2011.* 

#### Disclosure of Interest:

No Officer involved in the preparation of this report has a declarable interest in this matter.

# **RELEVANT PRECEDENTS:**

Council has previously received petitions, most recently on 30 May 2023 – Item No. CS035 Petition – Request to Consider Construction of Change Facilities in Champion Bay, Geraldton.

# **COMMUNITY/COUNCILLOR CONSULTATION:**

The petition was signed by 59 community members.

## **LEGISLATIVE/POLICY IMPLICATIONS:**

The provisions for the receipt of compliant petitions are contained in clause 5.10 of the *City of Greater Geraldton Meeting Procedures Local Law 2011*.

#### 5.10 Petitions

- (1) A petition is to—
  - (a) be addressed to the Mayor or CEO;
  - (b) be made by at least 50 electors of the district;
  - (c) state the request on each page of the petition;
  - (d) contain the name, address and signature of each elector making the request, and the date each elector signed;
  - (e) contain a summary of the reasons for the request; and
  - (f) state the name of the person to whom, and an address at which, notice to the petitioners can be given.

. . .

- (2) Upon receiving a petition, the Local Government is to submit the petition to the relevant officer to be included in his or her deliberations and report on the matter that is the subject of the petition, subject to subclause (3).
- (3) At any meeting, the Council is not to vote on any matter that is the subject of a petition presented to that meeting, unless—
  - (a) the matter is the subject of a report included in the agenda; and
  - (b) the Council has considered the issues raised in the petition.

#### FINANCIAL AND RESOURCE IMPLICATIONS:

There are no financial implications of the receipt of the petition. The financial and resource implications of any action on the subject matter of the petition are provided in a report to Council for consideration later in the agenda – Item No. IS289 Request for a Pathway Maley Way, Beachlands.

# **INTEGRATED PLANNING LINKS:**

INTEGRATED I EARINING EIRING.			
Strategic Direction: Leadership	Aspiration: A strong local democracy with an engaged community, effective partnerships, visionary leadership and well informed decision-making.		
Outcome 4.1	Meaningful customer experiences created for the people we serve.		
Outcome 4.2	Decision making is ethical, informed and inclusive.		

# **REGIONAL OUTCOMES:**

There are no impacts to regional outcomes.

#### **RISK MANAGEMENT:**

Risk is minimised if the City follows the process outlined in the City of Greater Geraldton Meeting Procedures Local Law 2011.

# **ALTERNATIVE OPTIONS CONSIDERED BY CITY OFFICERS:**

No alternative options were considered by City Officers, this petition meets the criteria as stipulated in the *City of Greater Geraldton Meeting Procedures Local Law 2011.* 

**COUNCIL DECISION** 

# MOVED CR HALL, SECONDED CR REYMOND

That Council by Simple Majority pursuant to Section 5.20 of the *Local Government Act 1995* RESOLVES to:

- 1. RECEIVE the petition requesting the City to construct a new footpath along Maley Way, Beachlands; and
- 2. REVIEW the report on the subject of the petition provided in Item No. IS289 Request for a Pathway Maley Way, Beachlands.

# CARRIED 11/0

In accordance with Section 9.3 (2) of the City of Greater Geraldton's Meeting Procedures Local Law 2011 as amended, the motion was passed unopposed.

CS045 PETITION – DRUMMOND COVE ROAD

AGENDA REFERENCE: D-23-070485

AUTHOR: M Adam, Coordinator Governance EXECUTIVE: P Radalj, Director Corporate Services

DATE OF REPORT: 7 June 2023
FILE REFERENCE: GO/6/0003
ATTACHMENTS: Yes (x1)

**Petition – Drummond Cove Road** 

#### **EXECUTIVE SUMMARY:**

The purpose of this report is to advise Council a petition was received by the City of Greater Geraldton (the City) on 5 June 2023, petitioning the City to take actions regarding Drummond Cove Road.

#### **EXECUTIVE RECOMMENDATION:**

That Council by Simple Majority pursuant to Section 5.20 of the *Local Government Act 1995* RESOLVES to:

- RECEIVE the petition requesting that the City of Greater Geraldton take four actions regarding Drummond Cove Road; and
- REQUIRE the Chief Executive Officer to provide Council with a report on the subject of the petition.

#### PROPONENT:

The proponent is John Niemeyer as the promoter of the petition.

#### **BACKGROUND:**

A petition has been presented to the Mayor of the City of Greater Geraldton on 5 June 2023, requesting that:

The Council take the following actions regarding Drummond Cove Road.

- 1. Lower the speed limit from 60Kph to 50Kph.
- 2. Install a speed mitigation system such as street chicanes.
- 3. Install clearly visible signage indicating that Drummond Cove Rd is not a through road and has no access to John Batten Hall.
- Install a 360-degree CCTV camera at the beach parking lot at the bottom of the street.

#### The reasons for the request are:

- 1. Drummond Cove Road is a residential street and a 60Kph speed limit is too high. There have been multiple instances of excessive speed by both licensed and unlicenced offroad vehicles.
- 2. Poor signage indicating Drummond Cove Road is not a through road, creating excessive traffic flow. This is by those enroute to John Batten Hall, particularly backpackers, emergency vehicles and the public.
- 3. There have been multiple instances of wildlife and pets being killed by speeding vehicles. A hooning vehicle mounted the kerb and nearly hit a six year old child.

4. Behaviour by some members of the offroad / biking community have been disruptive to the wellbeing and safety of residents. At times, there are multiple instances of vehicles and offroad bikes doing donuts, excessive engine revving and destroying council property at the beachside car park.

# COMMUNITY, ECONOMY, ENVIRONMENT AND LEADERSHIP ISSUES:

# Community:

The receipt of a compliant petition by the Council provides an opportunity for the Council to consider the views and the request of community members in relation to a matter of importance to members of the community.

# **Economy:**

The economic benefit and cost of actions relating to the petition request will be incorporated into a report to Council on the requested actions regarding Drummond Cove Road.

#### **Environment:**

Any environmental impacts relating to the subject matter of the petition will be addressed in a report to Council on the requested actions regarding Drummond Cove Road.

# **Leadership:**

The petition is compliant with the provisions of clause 5.10 of the *City of Greater Geraldton Meeting Procedures Local Law 2011.* 

#### Disclosure of Interest:

No Officer involved in the preparation of this report has a declarable interest in this matter.

#### **RELEVANT PRECEDENTS:**

Council has previously received petitions, most recently on 30 May 2023 – Item No. CS035 Petition – Request to Consider Construction of Change Facilities in Champion Bay, Geraldton.

# **COMMUNITY/COUNCILLOR CONSULTATION:**

The petition was completed by 76 community members.

# **LEGISLATIVE/POLICY IMPLICATIONS:**

The provisions for the receipt of compliant petitions are contained in clause 5.10 of the *City of Greater Geraldton Meeting Procedures Local Law 2011.* 

#### 5.10 Petitions

- (1) A petition is to-
  - (a) be addressed to the Mayor or CEO:
  - (b) be made by at least 50 electors of the district;
  - (c) state the request on each page of the petition;
  - (d) contain the name, address and signature of each elector making the request, and the date each elector signed;
  - (e) contain a summary of the reasons for the request; and

(f) state the name of the person to whom, and an address at which, notice to the petitioners can be given.

. . .

- (2) Upon receiving a petition, the Local Government is to submit the petition to the relevant officer to be included in his or her deliberations and report on the matter that is the subject of the petition, subject to subclause (3).
- (3) At any meeting, the Council is not to vote on any matter that is the subject of a petition presented to that meeting, unless—
  - (a) the matter is the subject of a report included in the agenda; and
  - (b) the Council has considered the issues raised in the petition.

# FINANCIAL AND RESOURCE IMPLICATIONS:

There are no financial implications of the receipt of the petition. The financial and resource implications of any action on the subject matter of the petition will be dealt with in a report to consider actions regarding Drummond Cove Road.

#### INTEGRATED PLANNING LINKS:

Strategic Direction: Leadership	Aspiration: A strong local democracy with an engaged community, effective partnerships, visionary leadership and well informed decision-making.
Outcome 4.1	Meaningful customer experiences created for the people we serve.
Outcome 4.2	Decision making is ethical, informed and inclusive.

#### **REGIONAL OUTCOMES:**

There are no impacts to regional outcomes.

#### **RISK MANAGEMENT:**

Risk is minimised if the City follows the process outlined in the City of Greater Geraldton Meeting Procedures Local Law 2011.

#### **ALTERNATIVE OPTIONS CONSIDERED BY CITY OFFICERS:**

No alternative options were considered by City Officers, this petition meets the criteria as stipulated in the *City of Greater Geraldton Meeting Procedures Local Law 2011*.

# **COUNCIL DECISION**

MOVED CR COLLIVER, SECONDED CR LIBRIZZI

That Council by Simple Majority pursuant to Section 5.20 of the Local Government Act 1995 RESOLVES to:

- 1. RECEIVE the petition requesting that the City of Greater Geraldton take four actions regarding Drummond Cove Road; and
- 2. REQUIRE the Chief Executive Officer to provide Council with a report on the subject of the petition.

### CARRIED 11/0

In accordance with Section 9.3 (2) of the City of Greater Geraldton's Meeting Procedures Local Law 2011 as amended, the motion was passed unopposed.

# CS046 ESTABLISH A BEHAVIOUR COMPLAINTS COMMITTEE

AGENDA REFERENCE: D-22-138165

AUTHOR: M Adam, Coordinator Governance EXECUTIVE: P Radalj, Director Corporate Services

DATE OF REPORT: 3 March 2023 FILE REFERENCE: GO/6/0009 ATTACHMENTS: Yes (x1)

> Council Policy 4.30 Code of Conduct Behaviour Complaints Management (v2)

#### **EXECUTIVE SUMMARY:**

The purpose of this report is to seek Council approval to establish a Behaviour Complaints Committee.

#### **EXECUTIVE RECOMMENDATION:**

#### Part A

That Council by Absolute Majority pursuant to Section 5.8, 5.9(2)(a) and 5.10 of the *Local Government Act 1995* RESOLVES to:

- 1. ESTABLISH the Behaviour Complaints Committee;
- 2. APPOINT the following five (5) Council Members to the Committee:

1. Cr	•
2. Cr	· · · · · · · · · · · · · · · · · · ·
3. Cr	· ·
4. Cr	
5 Cr	· an

3. AMEND the Committee Book accordingly.

#### Part B

That Council by Absolute Majority pursuant to Section 5.11A of the *Local Government Act 1995* RESOLVES to:

1.	APPOINT the following five (5) Council Members as Deputy Co	mmittee
	Members:	

a. Cr	·;
b. Cr	
c. Cr	
d. Cr	
e. Cr	; and

2. AMEND the Committee Book accordingly.

#### Part C

That the Council by Simple Majority under Section 5.20 of the *Local Government Act 1995* RESOLVES to:

1. APPOINT the Chief Executive Officer or his delegate as Executive Support and Coordinator of the Behaviour Complaints Committee.

#### PROPONENT:

The proponent is the City of Greater Geraldton.

#### **BACKGROUND:**

Council Policy 4.30 Code of Conduct Behaviour Complaints Management v2 (the Policy) was approved by Council on 28 February 2023 (Item No. CS021). The Policy requires the establishment of a Behaviour Complaints Committee - clause 2.3.

In accordance with the provisions of the Policy, the Behaviour Complaints Committee (the Committee) is a committee established by Council in accordance with section 5.8 of the *Local Government Act 1995* (the Act) for the purpose of dealing with complaints received under Division 3 of Council Policy 4.2 Code of Conduct for Council Members, Committee Members and Candidates.

#### s.5.8 Establishment of committees

A local government may establish\* committees of 3 or more persons to assist the council and to exercise the powers and discharge the duties of the local government that can be delegated to committees.

\* Absolute majority required.

In accordance with section 5.9(2)(a) of the Act and clause 2.3 of the Policy the Committee is to comprise Council Members only.

# s.5.9 Committees, types of

- (1) A committee is to comprise -
  - (a) council members only;

The membership and purpose of the Committee is outlined in Council Policy 4.32 Behaviour Complaints Committee Terms of Reference (Item No. CS047)

# COMMUNITY, ECONOMY, ENVIRONMENT AND LEADERSHIP ISSUES:

#### Community:

There are no adverse community impacts.

#### **Economy:**

There are no adverse economic impacts.

#### **Environment:**

There are no adverse environmental impacts.

# **Leadership:**

The Behaviour Complaints Committee, with corresponding terms of reference (Council Policy 4.32) aligns with the principles and objectives of Council Policy 4.30 Code of Conduct Behaviour Complaints Management. The appointment of deputy committee members to the Committee in accordance with section 5.11A of the Act will minimise potential conflicts of interest as deputy members may replace committee members who are party to the complaint for the duration of the handling of the subject complaint.

#### s.5.11A Deputy committee members

- (1) The local government may appoint\* a person to be a deputy of a member of a committee and may terminate such an appointment\* at any time.
  - \* Absolute majority required.
- (2) A person who is appointed as a deputy of a member of a committee is to be
  - (a) if the member of the committee is a council member a council member:

...

- (3) A deputy of a member of a committee may perform the functions of the member when the member is unable to do so by reason of illness, absence or other cause.
- (4) A deputy of a member of a committee, while acting as a member, has all the functions of and all the protection given to a member.

# Disclosure of Interest:

No Officer involved in the preparation of this report has a declarable interest in this matter.

# **RELEVANT PRECEDENTS:**

Council Committees were re-established on 23 November 2021 (Item No. CEO085).

# **COMMUNITY/COUNCILLOR CONSULTATION:**

Councillors were consulted by Briefing Note on 17 November 2022 and at the Concept Forum on 7 February 2023.

#### LEGISLATIVE/POLICY IMPLICATIONS:

Local Government Act 1995 Part 5 Division 2

Local Government (Model Code of Conduct) Regulations 2021

Council Policy 4.2 Code of Conduct Council Members, Committee Members and Candidates v2

Council Policy 4.30 Code of Conduct Behaviour Complaints Management v2

#### FINANCIAL AND RESOURCE IMPLICATIONS:

There are no financial or resource implications.

#### INTEGRATED PLANNING LINKS:

Strategic Direction: Leadership	Aspiration: A strong local democracy with an engaged community, effective partnerships, visionary leadership and well informed decision-making.
Outcome 4.2	Decision making is ethical, informed and inclusive.
Outcome 4.7 Council understands its roles and responsibili and leads by example.	

#### **REGIONAL OUTCOMES:**

There are no impacts to regional outcomes.

#### **RISK MANAGEMENT:**

The establishment of a Behaviour Complaints Committee is a requirement of Council Policy 4.30 Code of Conduct Behaviour Complaints Management and minimises potential for apprehended bias and conflict of interest, in the management of behaviour complaints. The functions, membership, governance and extent of authority are set out in the associated Behaviour Complaints Committee Terms of Reference, Council Policy 4.32.

# **ALTERNATIVE OPTIONS CONSIDERED BY CITY OFFICERS:**

There were no alternative options considered by City Officers as the provisions of Council Policy 4.30 Code of Conduct Behaviour Complaints Management requires the establishment of a Behaviour Complaints Committee.

Prior to the Ordinary Meeting of Council Cr J Clune, Cr S Keemink, Cr N Colliver and Cr J Critch nominated to be members of the Behaviour Complaints Committee, with Cr Reymond nominating as a deputy committee member.

During the debate, further nominations were called for the Behaviour Complaints Committee.

Cr T Thomas nominated as a deputy committee member.

Cr RD Hall nominated to be a member.

# COUNCIL DECISION MOVED CR CLUNE, SECONDED CR COLLIVER Part A

That Council by Absolute Majority pursuant to Section 5.8, 5.9(2)(a) and 5.10 of the Local Government Act 1995 RESOLVES to:

- 1. ESTABLISH the Behaviour Complaints Committee;
- 2. APPOINT the following five (5) Council Members to the Committee:
  - 1. Cr J Clune:
  - 2. Cr S Keemink;
  - 3. Cr N Colliver:
  - 4. Cr J Critch:
  - 5. Cr RD Hall; and
- 3. AMEND the Committee Book accordingly.

#### Part B

That Council by Absolute Majority pursuant to Section 5.11A of the *Local Government Act 1995* RESOLVES to:

- 1. APPOINT the following two (2) Council Members as Deputy Committee Members:
  - 1. Cr M Reymond;
  - 2. Cr T Thomas:

2. AMEND the Committee Book accordingly.

# Part C

That the Council by Simple Majority under Section 5.20 of the *Local Government Act 1995* RESOLVES to:

1. APPOINT the Chief Executive Officer or his delegate as Executive Support and Coordinator of the Behaviour Complaints Committee.

# **CARRIED BY ABSOLUTE MAJORITY 7/4**

Time: 5:21 PM Not Voted: 1 No Votes: 4 Yes Votes: 7

Name	Vote
Mayor Van Styn	NO
Cr. Clune	YES
Cr. Colliver	YES
Cr. Cooper	NOT PRESENT
Cr. Critch	YES
Cr. Hall	YES
Cr. Keemink	YES
Cr. Librizzi	NO
Cr. Parker	YES
Cr. Reymond	NO
Cr. Tanti	NO
Cr. Thomas	YES

CS047 COUNCIL POLICY 4.32 BEHAVIOUR COMPLAINTS COMMITTEE TERMS OF REFERENCE

AGENDA REFERENCE: D-22-136952

AUTHOR: M Adam, Coordinator Governance EXECUTIVE: P Radalj, Director Corporate Services

DATE OF REPORT: 1 March 2023
FILE REFERENCE: GO/19/0008
ATTACHMENTS: Yes (x1)

**Draft Council Policy 4.32 Behaviour Complaints Committee Terms of** 

Reference (v1)

#### **EXECUTIVE SUMMARY:**

The purpose of this report is to seek approval of Council Policy 4.32 Behaviour Complaints Committee Terms of Reference should Council approve the establishment of a Behaviour Complaints Committee.

#### **EXECUTIVE RECOMMENDATION:**

That Council by Simple Majority pursuant to Section 2.7 of the *Local Government Act 1995* RESOLVES to:

 APPROVE Council Policy 4.32 Behaviour Complaints Committee Terms of Reference.

#### PROPONENT:

The proponent is the City of Greater Geraldton.

# **BACKGROUND:**

Council Policy 4.30 Code of Conduct Behaviour Complaints Management was approved by Council on 28 February 2023 (Item No. CS021). The policy makes provision for the establishment of a Behaviour Complaints Committee (the Committee), to manage behaviour complaints received under Division 3 of Council Policy 4.2 Code of Conduct for Council Members, Committee Members and Candidates.

The establishment of the Committee is before Council for consideration at this meeting (Item No. CS046). If approved by Council the Committee will require Terms of Reference.

Council Policy 4.32 Behaviour Complaints Committee Terms of Reference (TOR) has been developed based on the WALGA Template – *Behaviour Complaints Committee Terms of Reference*, with the intention of providing a decision-making mechanism to minimise potential conflicts of interest and apprehended bias.

The Terms of Reference are consistent with the protocols in Council Policy 4.30 Code of Conduct Behaviour Complaints Management. The Terms of Reference include provisions for a delegation to the Committee. Council will consider the delegation at this meeting (Item No. CS048) should Council approve the establishment of the Committee.

#### COMMUNITY, ECONOMY, ENVIRONMENT AND LEADERSHIP ISSUES:

# **Community:**

There are no adverse community impacts.

#### Economy:

There are no adverse economic impacts.

#### **Environment:**

There are no adverse environmental impacts.

# **Leadership:**

Council Policy 4.32 Behaviour Complaints Committee Terms of Reference (TOR) sets out the Committee functions, membership, governance and the extent of authority of the Committee, under delegation - section 5.16 of the *Local Government Act 1995*.

#### Disclosure of Interest:

No Officer involved in the preparation of this report has a declarable interest in this matter.

#### **RELEVANT PRECEDENTS:**

Council Policy 4.30 Code of Conduct Behaviour Complaints Management was approved by Council on 28 February 2023 (Item No. CS021).

# COMMUNITY/COUNCILLOR CONSULTATION:

Councillors were consulted by Briefing Note on 17 November 2022 and at the Concept Forum on 7 February 2023.

#### LEGISLATIVE/POLICY IMPLICATIONS:

Pursuant to section 2.7 of the *Local Government Act 1995* the role of Council includes determination of Council Policies:

#### 2.7. Role of council

- (1) The council
  - (a) governs the local government's affairs; and
  - (b) is responsible for the performance of the local government's functions.
- (2) Without limiting subsection (1), the council is to
  - (a) oversee the allocation of the local government's finances and resources; and
  - (b) determine the local government's policies.

The Local Government (Model Code of Conduct) Regulations 2021 clauses 12 and 13 make provision for the management of behaviour complaints, made under clause 11 of the Model Code and Council Policy 4.30 makes provision for the establishment of a Behaviour Complaints Committee.

# FINANCIAL AND RESOURCE IMPLICATIONS:

There are no financial or resource implications.

# **INTEGRATED PLANNING LINKS:**

Strategic Direction: Leadership	Aspiration: A strong local democracy with an engaged community, effective partnerships, visionary leadership and well informed decision-making.
Outcome 4.2	Decision making is ethical, informed and inclusive.
Outcome 4.7	Council understands its roles and responsibilities and leads by example

# **REGIONAL OUTCOMES:**

There are no impacts to regional outcomes.

#### **RISK MANAGEMENT:**

Council Policy 4.32 Behaviour Complaints Committee Terms of Reference (TOR) contains provision for the appointment of Deputy Committee members who, for the duration of the handling of the subject complaint, may replace appointed members who are party to a complaint. This minimises potential for conflicts of interest and apprehended bias.

# **ALTERNATIVE OPTIONS CONSIDERED BY CITY OFFICERS:**

There were no alternative options considered by City Officers as the Behaviour Complaints Committee requires the Terms of Reference approved by Council. However, Council may choose to amend the policy details, this is a matter for Council.

#### **COUNCIL DECISION**

# MOVED CR CLUNE, SECONDED CR COLLIVER

That Council by Simple Majority pursuant to Section 2.7 of the *Local Government Act 1995* RESOLVES to:

1. APPROVE Council Policy 4.32 Behaviour Complaints Committee Terms of Reference.

## CARRIED 8/3

Time: 5:22 PM Not Voted: 1 No Votes: 3 Yes Votes: 8

Name	Vote
Mayor Van Styn	NO
Cr. Clune	YES
Cr. Colliver	YES
Cr. Cooper	NOT PRESENT
Cr. Critch	YES
Cr. Hall	YES
Cr. Keemink	YES
Cr. Librizzi	NO
Cr. Parker	YES
Cr. Reymond	YES
Cr. Tanti	NO
Cr. Thomas	YES

# CS048 DELEGATION TO BEHAVIOUR COMPLAINTS COMMITTEE

AGENDA REFERENCE: D-22-136472

AUTHOR: M Adam, Coordinator Governance EXECUTIVE: P Radalj, Director Corporate Services

DATE OF REPORT: 1 March 2023 FILE REFERENCE: GO/19/0008 ATTACHMENTS: Yes (x1)

**Draft Delegation – Behaviour Complaints** 

Committee

#### **EXECUTIVE SUMMARY:**

The purpose of this report is to seek Council approval of delegation to the Behaviour Complaints Committee, should Council approve the establishment of a Behaviour Complaints Committee.

#### **EXECUTIVE RECOMMENDATION:**

That Council by Absolute Majority pursuant to Section 5.16 of the *Local Government Act 1995* RESOLVES to:

 APPROVE Delegation to the Behaviour Complaints Committee – Attachment No. CS048.

#### PROPONENT:

The proponent is the City of Greater Geraldton.

#### **BACKGROUND:**

At this meeting of Council (Item No. CS046), Council will consider the establishment of a Behaviour Complaints Committee (the Committee) to manage complaints received under Division 3 of Council Policy 4.2 Code of Conduct for Council Members, Committee Members and Candidates (Code of Conduct).

Authority to manage behaviour complaints is vested in the Local Government under the provisions of the *Local Government (Model Code of Conduct)* Regulations 2021 and the City's Code of Conduct, therefore delegated authority is required for the Committee to undertake its role in behaviour complaints management.

The proposed delegation to the Committee is provided as Attachment No. CS048. The delegation is based on the template provided by WALGA, designed to facilitate unbiased decision making by a Behaviour Complaints Committee. The delegation incorporates a condition on delegation as follows:

- (c) The Committee is prohibited from exercising this Delegation where a Committee Member in attendance at a Committee meeting is either the Complainant or Respondent to the Complaint subject of a Committee agenda item.
- (d) In the event of (c) above, the Committee may resolve to defer consideration to a future meeting at which the conflicted Committee Member is absent and a Deputy Committee Member is in attendance.

# COMMUNITY, ECONOMY, ENVIRONMENT AND LEADERSHIP ISSUES:

#### **Community:**

There are no adverse community impacts.

#### **Economy:**

There are no adverse economic impacts.

#### **Environment:**

There are no adverse environmental impacts.

# **Leadership:**

The delegation to the Behaviour Complaints Committee provides the Committee with powers under the *Local Government (Model Code of Conduct)* Regulations 2021 to manage complaints received under Division 3 of the Council Policy 4.2 Code of Conduct for Council Member, Committee Members and Candidates.

#### Disclosure of Interest:

No Officer involved in the preparation of this report has a declarable interest in this matter.

#### **RELEVANT PRECEDENTS:**

On 26 April 2017 Council delegated authority to the CEO Performance Review Committee - Item No. CEO046. This authority was subsequently revoked on 17 October 2017 after the appointment of a new CEO – Item No. CCS285.

#### COMMUNITY/COUNCILLOR CONSULTATION:

Councillors were consulted by Briefing Note on 17 November 2022 and at the Concept Forum on 7 February 2023.

# LEGISLATIVE/POLICY IMPLICATIONS:

The Local Government (Model Code of Conduct) Regulations 2021 clauses 12 and 13 make provision for the management of behaviour complaints made under clause 11 of the Model Code.

#### FINANCIAL AND RESOURCE IMPLICATIONS:

There are no financial or resource implications.

#### INTEGRATED PLANNING LINKS:

Strategic Direction: Leadership	Aspiration: A strong local democracy with an engaged community, effective partnerships, visionary leadership and well informed decision-making.
Outcome 4.2	Decision making is ethical, informed and inclusive.
Outcome 4.7	Council understands its roles and responsibilities and leads by example

#### **REGIONAL OUTCOMES:**

There are no impacts to regional outcomes.

#### **RISK MANAGEMENT:**

The delegation to the Behaviour Complaints Committee provides the Committee with powers to manage behaviour complaints. Conditions on the delegated authority require that the delegation may only be exercised in the absence of Council Members who are parties to the complaint. This provides a decision making mechanism which minimises the potential for conflicts of interest and apprehended bias.

#### **ALTERNATIVE OPTIONS CONSIDERED BY CITY OFFICERS:**

There were no alternative options considered by City Officers as delegation of powers and duties from Council to the Behaviour Complaints Committee is required to enable the Committee to undertake behaviour complaint management, in accordance with the provisions of Council Policy 4.30 Code of Conduct Behaviour Complaints Management.

#### **COUNCIL DECISION**

# MOVED CR HALL, SECONDED CR COLLIVER

That Council by Absolute Majority pursuant to Section 5.16 of the *Local Government Act 1995* RESOLVES to:

 APPROVE Delegation to the Behaviour Complaints Committee – Attachment No. CS048.

# **CARRIED BY ABSOLUTE MAJORITY 7/4**

Time: 5:26 PM Not Voted: 1 No Votes: 4 Yes Votes: 7

Name	Vote
Mayor Van Styn	NO
Cr. Clune	YES
Cr. Colliver	YES
Cr. Cooper	NOT PRESENT
Cr. Critch	YES
Cr. Hall	YES
Cr. Keemink	YES
Cr. Librizzi	NO
Cr. Parker	YES
Cr. Reymond	NO
Cr. Tanti	NO
Cr. Thomas	YES

CS049 GERALDTON AIRPORT LEASE – PORTION TERMINAL CHARLIE – AVIAIR PTY LTD TRADING AS NEXUS AIRLINES

AGENDA REFERENCE: D-23-072521

AUTHOR: A Gartner, Airport Administration

**Supervisor** 

**EXECUTIVE:** P Radalj, Director Corporate Services

DATE OF REPORT: 7 June 2023 FILE REFERENCE: PM/6/0006-004

ATTACHMENTS: No

#### **EXECUTIVE SUMMARY:**

The purpose of this report is to seek Council approval to enter into a lease agreement with Aviair Pty Ltd trading as Nexus Airlines.

# **EXECUTIVE RECOMMENDATION:**

That Council by Simple Majority pursuant to Section 3.58 of the *Local Government Act 1995* RESOLVES to:

- 1. ENTER into a lease agreement with Aviair Pty Ltd trading as Nexus Airlines for 128m<sup>2</sup> of the Geraldton Airport Charlie Terminal building;
- 2. SET the proposed conditions as follows:
  - a. Enter into a three (3) year lease agreement with two further term options of one (1) year (3+1+1) commencing 1 July 2023;
  - b. Set the commencement lease fee at \$19,200 plus GST per annum;
  - c. Adjust the lease fee annually in line with the preceding March Perth Consumer Price Index (CPI);
  - d. Obtain a market rent valuation at the expiration of the further term option;
- 3. MAKE the determination subject to an advertising notice period of not less than 14 days inviting public submissions;
- 4. ADVISE lessee is responsible for separately paying:
  - a. All applicable rates, taxes and other utilities; and
  - b. All other costs associated with the lease.

#### PROPONENT:

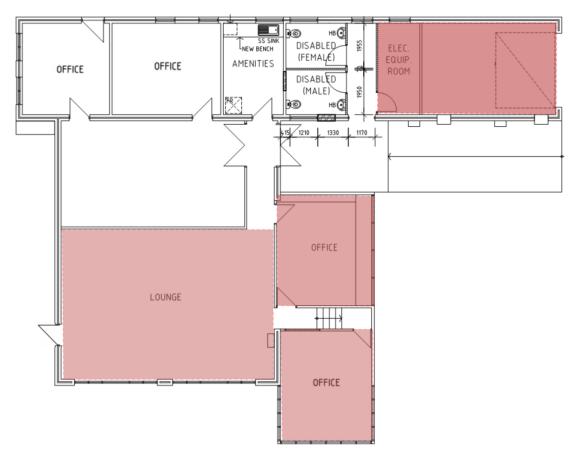
The proponent is Aviair Pty Ltd trading as Nexus Airlines.

#### **BACKGROUND:**

On Monday 10 July 2023, Nexus Airlines will commence services from Geraldton to the Kimberley and Pilbara regions (Karratha, Port Hedland, Broome). As well as providing a new service linking Geraldton to Perth, operating two flights daily Monday to Friday and one flight per day on weekends.

To enable Nexus Airlines to operate from the Geraldton Airport, a base for ground operations and crew briefing is required. These areas were selected at an onsite meeting between with Nexus Airlines representatives and Geraldton Airport Management.

The below image shows the proposed lease area of Terminal Charlie (combined area of 128m<sup>2</sup> highlighted in red).



# COMMUNITY, ECONOMY, ENVIRONMENT AND LEADERSHIP ISSUES:

# Community:

Income generated from the proposed disposal of property (lease) forms part and contributes to the City's general revenue base which is applied to providing whole of community services.

#### **Economy:**

The introduction of Nexus Airlines will enhance tourism and business opportunities for the Mid West region by providing an alternative airline and flight times that can be linked with other destinations throughout Western Australia.

#### **Environment:**

There are no adverse environmental impacts.

# **Leadership:**

There are no adverse leadership impacts.

#### Disclosure of Interest:

No Officer involved in the preparation of this report has a declarable interest in this matter.

#### **RELEVANT PRECEDENTS:**

The City currently leases land at the Geraldton Airport to individuals and companies for aviation related purposes. At the Ordinary Meeting of Council on 30 May 2023, Council resolved to enter into a new lease agreement with Airport Security Pty Ltd for portion of the Brearley Terminal Building – Item No. CS037.

#### COMMUNITY/COUNCILLOR CONSULTATION:

Should Council support the proposal to enter into a new lease agreement with Aviair Pty Ltd trading as Nexus Airlines, local public notice inviting submissions on the disposal will be advertised and received for a period of not less than 14 days pursuant to section 3.58 of the *Local Government Act 1995*.

#### LEGISLATIVE/POLICY IMPLICATIONS:

Section 3.58 of the *Local Government Act 1995* details the process for disposing (in this case by lease) of property.

## FINANCIAL AND RESOURCE IMPLICATIONS:

A current market rental valuation was conducted in accordance with section 3.58(4)(c)(ii) of the *Local Government Act 1995*.

The annual lease fee for the proposed lease area (128m²) was determined to be \$19,200 excluding GST.

The levied rates on the leased area are not known until Landgate conduct a valuation on the endorsed lease.

The proponent is also responsible for other costs associated with preparation and issue of the lease agreement.

#### INTEGRATED PLANNING LINKS:

Strategic Direction: Economy	Aspiration: A healthy thriving and resilient economy that provides opportunities for all whilst protecting the environment and enhancing our social and cultural fabric.
Outcome 2.1	Local business is empowered and supported.
Outcome 2.2	Efficient and accessible intrastate and interstate connectivity.
Outcome 2.3	The voice of the community is heard at regional, state and national forums.
Outcome 2.4	A desirable place to live, work, play, study, invest and visit
Outcome 2.5	Our competitive advantages are built upon and our business success is celebrated.

#### **REGIONAL OUTCOMES:**

The establishment of Nexus Airlines at the Geraldton Airport will provide access to a range of new destinations and opportunities that will support the business and tourism sectors.

#### **RISK MANAGEMENT:**

There are no specific risks to the City regarding this lease proposal.

#### **ALTERNATIVE OPTIONS CONSIDERED BY CITY OFFICERS:**

There were no alternative options considered by City Officers.

#### **COUNCIL DECISION**

# MOVED CR LIBRIZZI, SECONDED CR COLLIVER

That Council by Simple Majority pursuant to Section 3.58 of the *Local Government Act 1995* RESOLVES to:

- 1. ENTER into a lease agreement with Aviair Pty Ltd trading as Nexus Airlines for 128m<sup>2</sup> of the Geraldton Airport Charlie Terminal building;
- 2. SET the proposed conditions as follows:
  - a. Enter into a three (3) year lease agreement with two further term options of one (1) year (3+1+1) commencing 1 July 2023;
  - b. Set the commencement lease fee at \$19,200 plus GST per annum;
  - c. Adjust the lease fee annually in line with the preceding March Perth Consumer Price Index (CPI);
  - d. Obtain a market rent valuation at the expiration of the further term option;
- 3. MAKE the determination subject to an advertising notice period of not less than 14 days inviting public submissions;
- 4. ADVISE lessee is responsible for separately paying:
  - a. All applicable rates, taxes and other utilities; and
  - b. All other costs associated with the lease.

#### CARRIED 11/0

Time: 5:27 PM Not Voted: 1 No Votes: 0 Yes Votes: 11

Name	Vote
Mayor Van Styn	YES
Cr. Clune	YES
Cr. Colliver	YES
Cr. Cooper	NOT PRESENT
Cr. Critch	YES
Cr. Hall	YES
Cr. Keemink	YES
Cr. Librizzi	YES
Cr. Parker	YES
Cr. Reymond	YES
Cr. Tanti	YES
Cr. Thomas	YES

# CS050 CITY OF GREATER GERALDTON BUDGET 2023-24

AGENDA REFERENCE: D-23-075188

AUTHOR: P Radalj, Director Corporate Services EXECUTIVE: P Radalj, Director Corporate Services

DATE OF REPORT: 13 June 2023 FILE REFERENCE: FM/6/0029 ATTACHMENTS: Yes (x6)

A. Annual Budget 2023-24

B. Fees and Charges Schedule 2023-24C. Capital Works Program 2023-24D. Long Term Financial Plan 2023-33

E. LTFP Schedules 2023-33

F. Addendum to Corporate Business

Plan 2021-2025

# **EXECUTIVE SUMMARY:**

This report seeks Council adoption of the City of Greater Geraldton 2023-24 Financial Budget. The report also seeks the adoption of the Long Term Financial Plan (revised) for the 10-year period covering 2023-24 to 2033-34.

#### **EXECUTIVE RECOMMENDATION:**

That Council by Absolute Majority pursuant to Section 6.2 of the *Local Government Act 1995* RESOLVES to:

# A. Rates & Minimum Payments 2023-24

1. ADOPT the following General Rates against the valuations supplied by Landgate (as amended) as at 1 July 2023 for 2023-24 in accordance with sections 6.32 of the *Local Government Act 1995*:

Rate Types	Rate-in-the-dollar (Cents)
CGG GRV	13.325
CGG UV	0.5682

2. ADOPT the following Minimum Payments for the City of Greater Geraldton for 2023-24, in accordance with section 6.35 of the *Local Government Act 1995*:

Rate Types	Minimum Payment
CGG GRV	\$1,027
CGG UV	\$1,027

# B. 2023-24 General Charges, Concessions, Interest

- 3. IMPOSE no service charges on land for 2023-24;
- 4. RAISE a charge of \$7.00 per instalment for 2023-24 where the ratepayer has elected to pay their rates by instalments and in addition apply a 3% interest rate charge in accordance with section 6.45(3) of the Local Government Act 1995 and regulations 67 and 68 of the Local Government (Financial Management) Regulations 1996;

- 5. PROVIDE the option for ratepayers to pay their rates as a single payment or by two (2) or four (4) equal instalments in accordance with section 6.45(1) of the *Local Government Act 1995* and regulation 64(2) of the *Local Government (Financial Management) Regulations 1996*:
- 6. NOTE the rates set by the State Government for the Emergency Services Levy (ESL) for Category 2, 4 and 5 regions for 2023-24 and apply these rates on assessments against valuations from Landgate as at 1 July 2023;
- 7. NOTE the interest rate set by the State Government for late payment of ESL by property owners is 11% per annum and will be charged 35 days after the due date;
- NOTE that the City is not responsible for setting Emergency Services Levy rates and simply acts as a collection agent for the funds on behalf of the State Government;
- 9. ISSUE rates instalment notices as soon as practicable with instalment due dates being no less than two months apart from the date of the first instalment becoming due in accordance with section 6.50 of the *Local Government Act 1995*:
- 10. CHARGE an interest rate of 6% on any outstanding rates and service charges and any costs of proceedings to recover any such charge that remain overdue as described in accordance with section 6.51 of the Local Government Act 1995 and regulation 70 of the Local Government (Financial Management) Regulations 1996; and
- 11. CHARGE interest to be applied on outstanding debts exceeding 60 days after date of invoice at a rate of 6% per annum in accordance with section 6.13 of the *Local Government Act 1995*.

# C. 2023-24 Fees and Charges

12. ADOPT the 2023-24 Schedule of Fees and Charges in accordance with section 6.16(3) of the *Local Government Act 1995*.

# D. 2023-24 Capital Works & Loans

- 13. ADOPT the 2023-24 Capital Works Program Budget; and
- 14. ADOPT the new Loan debenture program in accordance with section 6.20(4) of the *Local Government Act 1995*.

# E. General Charges and Concessions

- 15. NOTE that Council on an individual assessment basis does offer 'Incentives' under its City Centre Revitalisation Program in the form of concessions or waiving of rates for a set period of time in accordance with section 6.47 of the Local Government Act 1995;
- 16. ENDORSE the continuation in 2023-24 of the 80% concessional arrangement to Murchison Region Aboriginal Corporation based on the land being used primarily for charitable purposes in accordance with section 6.47 of the *Local Government Act 1995*; and
- 17. NOTE that Council waives penalty interest and the administration fee for eligible ratepayers approved for a Financial Hardship payment plan.

#### F. 2023-24 Allowances

18. APPROVE the Mayor's annual local government allowance of \$93,380 in accordance with section 5.98(5) of the *Local Government Act 1995*:

- 19. APPROVE the Mayor's annual attendance fees of \$49,435 in accordance with section 5.99 of the *Local Government Act 1995*;
- 20. APPROVE the Deputy Mayor's annual local government allowance of \$23,345 in accordance with section 5.98A of the *Local Government Act 1995*:
- 21. APPROVE the annual fees of \$32,960 for every other council member (excluding the Mayor) in accordance with section 5.99 of the *Local Government Act 1995*:
- 22. APPROVE the reimbursement of expenses incurred by a council member in accordance with section 5.98(2)(b) and (3) of the *Local Government Act 1995* and regulation 32 of the *Local Government (Administration) Regulations 1996*;
- 23. APPROVE the reimbursement of childcare costs of up to \$35 per hour or the actual cost incurred by a council member when attending a meeting in accordance with section 5.98(2)(a) and (3) of the *Local Government Act 1995* and regulation 31(1)(b) and regulation 32(1) of the *Local Government (Administration) Regulations 1996*; and
- 24. APPROVE the reimbursement of travel costs incurred by a council member in accordance with section 5.98(2)(a) and (3) of the Local Government Act 1995 and regulation 31(1)(b) of the Local Government (Administration) Regulation 1996 and Income Tax Assessment Act s28.25.

#### G. Material Variance Reporting for 2023-24

25. ADOPT a reporting variance of greater than \$50,000 or 10% in accordance with regulation 34(5) of the *Local Government (Financial Management) Regulations 1996*.

#### H. Reserve Accounts

- 26. APPROVE the establishment of the following new Reserve in accordance with section 6.11(3) of the Act:
  - a. Public Art Reserve.

# I. Adoption of the 2023-24 Budget

27. ADOPT the 2023-24 Annual Budget for the City of Greater Geraldton.

# J. J Adoption of Long Term Financial Plan 2023-2033

28.ADOPT the Long Term Financial Plan (revised) for the 10 year period covering 2023-2033.

# K. Adoption of Addendum to Corporate Business Plan 2021-2025

29. ADOPT an Addendum to the Corporate Business Plan 2021-25 that updates and revises proposed actions for the financial years 2023-24 and 2024-25.

## L. Council Policy 1.8 Community Funding Programs

- 30. APPROVE the following allocations under the Festival and Event Funding Program as endorsed by the Community Grants Committee:
  - a. Mullewa District Agricultural Society Inc. is allocated \$20,000 in Year 1 (Annual Budget 2023-24), \$20,000 in Year 2 (2024-25) and \$20,000 in Year 3 (2025-26) of the Long Term Financial Plan for the Mullewa Show;
  - b. Geraldton Carols by Candlelight is allocated \$5,000 in Year 1 (Annual Budget 2023-24), \$5,000 in Year 2 (2024-25) and \$5,000 in Year 3 (2025-26) of the Long Term Financial Plan for the Geraldton Christian Churches Carols by Candlelight;
  - c. Project3 Pty Ltd is allocated \$110,000 in the 2023-24 Annual Budget for the Shore Leave Festival; and
- 31. APPROVE under a three (3) year Service Agreement commencing in 2023-24 a per annum allocation of \$37,768 to the Mullewa Community Resource Centre to support the Mullewa Visitor Centre operations.

#### PROPONENT:

The proponent is the City of Greater Geraldton.

#### **BACKGROUND:**

As part of the function of local government and its operations, each year the Council is required, under section 6.2 of the *Local Government Act 1995*, to formally adopt its annual financial year budget, to enable the administration to carry out the defined services and programmes and to raise revenue through rates and fees and charges.

Consistent with section 6.2(4) of the *Local Government Act* 1995 and regulations 22 - 31 of the *Local Government (Financial Management)* Regulations 1996, the 2023-24 Budget for the City of Greater Geraldton includes the following:

- Rates and Service Charges imposed for 2023-24;
- Capital Works;
- Fees and Charges;
- General Charges and Concessions;
- Allowances;
- Borrowings:
- Reserve Accounts;
- Budget Estimates for Adoption;
- Estimated Expenditure; and
- Trading Undertakings.

#### 1. Rating & Minimum Payments

The raising of revenue via annual rates is an important source of funds for all Councils throughout Australia. The *Local Government Act 1995* (the Act) empowers WA Councils to impose general rates and minimum payments.

The elected Council will consider the content of its Long Term Financial Plan (LTFP) when preparing the Annual Budget for 2023-24 and subsequent years, and it is expected that adopted budgets will be closely aligned with both the proposals and underpinning assumptions contained within the proposed LTFP. Review of the LTFP occurs each year as budgets are prepared, to account for performance information and changing circumstances. Aligning annual budgets with the LTFP enables Council to set priorities within its resourcing capabilities in sustainably maintaining and delivering the assets and the range and level of services required by the community in a fiscally responsible manner.

## Rates Modelling (2023-24):

The overall rates revenue increase proposed in 2023-24 compared to 2022-23 actuals is 3% excluding growth. As there is no revaluation for GRV properties in 2023-24, the 3% increase is reflected in the adjusted to the rate-in-the-dollar. In 2022-23, average rate increase for residential properties was around 3.6%. While over the previous four years, annual rates revenue movements had been between 0% and 2.5%.

UV properties that undergo an annual revaluation have again seen a significant valuation increase of 24% effective from July 1, 2023 and after a 19% rise in this financial year. This is why the UV rate-in-the-dollar is proposed to be reduced in 2023-24 so as to generate an overall revenue increase in the 3% range similar to GRV.

There are no proposed changes in the minimums. Growth in the rates base is forecast to be around the same as 2022-23 which has been around 0.3%.

The table below summarises the amount to be levied by rating categories in 2023-24.

Rating Category	Proposed Rates Billing to be levied 2023-24	Number of Rateable Properties
CGG GRV	\$48,284,725	19,505
CGG UV	\$ 3,511,382	1,101
Total	\$51,796,107	20,606

#### **Long Term Financial Plan:**

The same core principles that have formed the foundation of the City's long term financial planning have been applied in the formation of the draft budget 2023-24. Those principles being:

- Rates increases to be contained within a range of around 3% to 2% per annum over the life of the plan;
- Continual positive movements and/or achievement of all financial and sustainability ratio benchmarks;

 Aim or work towards in each financial year within our Long Term Financial Plan (LTFP) to realise a net operating surplus from ordinary activities; and

 Generate enough revenue to renew assets when required to maintain capacity of performance and associated levels of services. The new budget will continue to set annual renewal expenditure at levels that manage asset renewal demand profiles.

The table below provides a comparison between the proposed budget 2023-24 and the original budget for 2022-23.

Table 1: Comparison 2022-23 Original Budget and Proposed 2023-24 Budget

Operating Statement	Original Budget 2022-23	2023-24 Proposed Budget
OPERATING REVENUE	\$000s	\$000s
Rates	50,330	51,901
Operating Grants, Subsidies & Contributions	8,936	11,063
Fees & Charges	23,785	26,056
Interest Earnings	1,109	2,725
Other	1,053	538
Total Operating Revenue	85,123	92,283

OPERATING EXPENDITURE		
Employee Costs	(30,460)	(32,953)
Materials & Contractors	(23,841)	(26,148)
Utilities	(2,739)	(2,965)
Insurance	(975)	(1,031)
Interest/Borrowing Costs	(825)	(681)
Depreciation On Assets	(25,399)	(25,749)
Other Expenses	(2,784)	(3,223)
Total Operating Expenditure	(87,023)	(92,750)
Net Result from Ordinary Activities Deficit	(1,900)	(467)

## **Budget Result**

The City has and will in the short term continue to face expenditure pressures stemming from demand for greater wage increases to combat rising costs of living and inflationary impacts on goods and services. While these cost pressures are accounted for within the draft budget, it is only proposed to raise the overall rates revenue by around 3% well below current and forecast inflationary movements.

The bottom-line operating results in 2023-24 is currently budgeted to be a deficit of around \$467,000. The original budgeted operating deficit in 2022-23 was \$1.9million.

The LTFP targets a return to a small operating surplus in 2025-26.

Adoption of a rates model other than as proposed in the Executive Recommendation will require reassessment of the Budget result and will depend amongst other matters on related Council determinations as to use of own-source funds or loan funds in the adjusted budget proposed to be adopted by Council.

Budget formulation is informed by a Long Term Financial Plan (LTFP), one of the mandatory elements required of all WA Councils, as part of the Integrated Planning Framework which has been in place from 1 July 2013.

The changes in the various rates-in-the-dollar recommended by the Executive enables Council to set priorities within its resourcing capabilities to sustainably deliver the assets and services required by the community in a fiscally responsible manner.

#### Revenue:

Overall operating revenue is forecast to rise by 8.35% or around \$7.1million when compared to the 2022-23 original budget. One of the significant factors behind this forecast increase is both the continued recovery and growth in user pay fees and charges mainly due to airport and waste revenue.

While the City is yet to receive notification of its allocation of annual financial assistance grants, WA's overall allocation has been increased by 6.5% for 2023-24 and it is expected that will flow onto individual LG allocations.

With the continual movement from low interest rate investments to higher yields and with the expectation that cash holding profiles will be similar in 2023-24 to what has occurred in 2022-23, this projected increase in interest earnings has increased by around \$1.6m compared to the 2022-23 original budget.

#### **Expenditure:**

Overall operating expenditure is forecast to rise by 6.58% or around \$5.7million when compared to the 2022-23 original budget. The significant factors underlying this increase are the predicted wage increases due to cost of living pressures and the continual inflationary impacts and supply chain issues on goods and services.

Adding to costs is the legislative increase to the superannuation percentage on compulsory contributions and increases to service levels in the areas of waste and parks management.

The City continues to face cost pressures due to inflationary factors and supply chain issues therefore, budget provision has been made to 'cover off' likely and significant CPI adjustments especially to our larger operating contracts such as:

- Landfill contract increase of \$200,000.
- Rubbish collection contract increase of \$150,000.
- Airport security screening services increase \$400,000. Increase based on additional schedules to service and likely increase to contract values as this contact is due for renewal in November 2023. These costs are fully recoverable and are offset under fees and charges revenue.

Other material increases to Materials & Contractors are:

- \$90,000 Building Maintenance and Operations CPI increases on contracts.
- \$100,000 Verge moving CPI increase on current contract.
- \$60,000 Fuel cost increases.
- \$243.000 CSRFF contribution for Rovers Football Club
- \$100,000 Additional allocation to rural road maintenance for weed control.
- \$180,000 Election expenses per advice from Electoral Commission.

The real operating result includes non-cash depreciation and amortisation expenses, representing in effect the City's annual costs of a capital nature.

## 2. Capital Program

Table 2: 2023-24 Capital Program

Asset Category	New	Renewal	Total
Land	315,000		315,000
Buildings	695,000	1,715,500	2,410,500
Plant & Equipment	245,000	3,724,650	3,969,650
Furniture & Equipment	200,000	1,406,000	1,606,000
Artwork	150,000	30,000	180,000
Roads	1,339,000	9,712,000	11,051,000
Bridges Floodways & Major Culverts		1,389,240	1,389,240
Footpaths & Cycleways	1,567,303	590,000	2,157,303
Recreation	1,831,000	4,353,054	6,184,054
Carparks	363,000		363,000
Meru Landfill	520,000	150,000	670,000
Airport	4,321,367	548,656	4,870,023
Drainage	250,000	642,500	892,500
Lighting		1,157,000	1,157,000
Total	11,796,670	25,418,600	37,215,270

The City's planned Capital Budget for 2023-24 is \$37.2million. This expenditure is to be funded from General Revenue, Reserves and funding provided by Federal and State Agencies as detailed below:

**Table 3: Funding Breakdown** 

Asset Category	Own Source Revenue	Own Source Reserve	External Grants & Contributios	Total
Land	315,000			315,000
Buildings	2,410,500			2,410,500
Plant & Equipment	3,189,650		780,000	3,969,650
Furniture & Equipment	1,546,000		60,000	1,606,000
Artwork	180,000			180,000
Roads	8,249,790		2,801,210	11,051,000
Bridges Floodways & Major Culverts	20,000		1,369,240	1,389,240
Footpaths & Cycleways	1,940,010		217,293	2,157,303
Recreation	5,095,054		1,089,000	6,184,054
Carparks	363,000			363,000
Meru Landfill	250,000		420,000	670,000
Airport	370,329	2,221,367	2,278,327	4,870,023
Drainage	892,500			892,500
Lighting	907,000		250,000	1,157,000
Total	25,728,833	2,221,367	9,265,070	37,215,270

As determined by the Department of Local Government, in relation to assets managed by Councils in WA, a basic financial sustainability benchmark for Councils is that they should expend at least the equivalent of 90% of their annual asset depreciation expense on asset renewal. Failure to pursue achievement of that benchmark over a reasonable number of years would expose the City to unacceptable risks from asset deterioration. This leads to a decline in asset functionality, safety and community amenity, compounding the magnitude of the asset renewal funding problem in future years, attracts criticism for failure to recognise the principle of intergenerational equity and would be contrary to the interests of the City and the Community.

## 3. Fees and Charges

A global unit increase of 3% is planned for Fees and Charges to assist the City in recovering escalating costs.

Where appropriate, changes will be made on a per annum basis due to the following:

- Service no longer provided so no fee or charge applicable.
- New service being provided.
- Cost of service has changed.
- Change to service delivery requiring an alteration to the fee or charge structure.

Within function areas relating to building licenses, planning and development approval and health approvals, the City is limited by statutory regulations and capping on fees and/or charges applied, preventing full cost recovery of these services.

Benchmarking has been undertaken with other local governments corresponding fees, where possible – but noting that not all Councils have yet determined their 2023-24 budgets.

The provision of free residential tipping at Meru will continue for a further year. Domestic and commercial rubbish charges is proposed to be set at \$425 per annum.

## 4. General Charges, Concessions and Interest

Council in 2017-18 also approved an 80% concessional arrangement with Murchison Region Aboriginal Corporation on annual rates levied on their properties used for charitable purpose which is proposed to continue into 2023-24.

Under the *Local Government Act 1995* and associated regulations, the City can apply an interest penalty rate of up to 11% to any outstanding rates and service, and sundry outstanding debt. This rate was previously reduced to 6% and it is proposed to remain the same for 2023-24.

#### 5. Allowances

As per both Council Policy 4.31 (Council Member Fees, Allowances, Reimbursements and Benefits) and the Salaries and Allowances Tribunal 2023 Determinations, Member fees and allowances are set at and denoted in the table below:

Allowance & Attendance Category	2023-24	
Mayor's Annual Allowance	\$93,380	
Mayor's Annual Attendance Fee	\$49,435	
Deputy Mayor's Annual Allowance	\$22,345	
Councillors Attendance Fee	\$32,960	
Child Care Allowance	\$35 per hour	

## 6. Borrowings

New borrowings proposed in 2023-24 are based on previous Council decisions (Item No. IS227 & IS266) and exclusively relate to Self-Supporting Loans as described below:

Applicant	Loan Amount	Purpose
Geraldton Amateur	\$550,000	Construct of stadium extension
Basketball Association		
Rovers Football Club	\$150,000	Upgrade to facilities

### **Reserve Accounts**

It is proposed to establish a new Reserve in 2023-24 that being a Public Art Reserve for the purpose to fund public art acquisitions.

Existing reserves have been established and/or are used where there is a legal or statutory requirement to do so, are mechanisms for accumulating cash for future capital outlays, managing cyclical expenditure and meeting liability provisions. It is proposed that Cash Reserves in 2023-24 will fund the establishment and delivery of the Geraldton Airport Microgrid.

## COMMUNITY, ECONOMY, ENVIRONMENT AND LEADERSHIP ISSUES:

## **Community:**

Various initiatives included in the budget will create and improve social outcomes in the community, including new infrastructure to be developed in 2023-24 as part of the Spalding Precinct Plan and revitalisation.

### **Economy:**

The proposed Capital Program provides local businesses and contractors with a diverse range of works opportunities and is also aimed at supporting and boosting the local economy.

#### **Environment:**

Initiatives such as the continuation of the FOGO trial to households, Geraldton Airport Microgrid Project and Meru Landfill, clearly indicates that Council wishes to continue to take positive steps towards a net zero target.

#### Leadership:

Section 6.2 of the *Local Government Act 1995* requires Council to prepare and adopt a Budget for 2023-24.

#### Disclosure of Interest:

No Officer involved in the preparation of this report has a declarable interest in this matter.

#### **RELEVANT PRECEDENTS:**

Councils adopt a Budget including a rates model for every financial year.

## **COMMUNITY CONSULTATION:**

Community consultation is undertaken in the development of the Strategic Community Plan (SCP) as part of the Integrated Planning Framework for Local Government. As part of this process the City engages with the community in forming the vision and priorities that underpin the SCP which in turn are incorporated into annual budgets.

#### **COUNCILLOR CONSULTATION:**

City of Greater Geraldton Councillors have been actively engaged in formulation of the 2023-24 Budget through a series of Budget Workshops conducted through February to June of 2023, enabling consideration of revenue and expenditure requirements and the capital works program.

#### LEGISLATIVE/POLICY IMPLICATIONS:

## Local Government Act 1995 - Section 6.2

Section 6.2 of the *Local Government Act 1995* requires that in preparing its annual budget the Council is to have regard to the contents of its plan for the future prepared in accordance with section 5.56. Under the Integrated Planning Framework for Local Government, that is the Strategic Community Plan and Corporate Business Plan. This section also requires that the City must prepare detailed estimates of:

- (a) Expenditure;
- (b) Revenue and income, independent of general rates; and
- (c) The amount required to make up the 'deficiency' if any shown by comparing the estimated expenditure with the estimated revenue and income.

Section 6.2(3) requires that all expenditure, revenue and income must be taken into account unless otherwise prescribed. *Local Government (Financial Management) Regulations 1996,* regulation 32 prescribes amounts that may be excluded in calculating the 'budget deficiency'.

Section 6.2(4) requires the annual budget to incorporate:

- (a) Particulars of estimated expenditure proposed;
- (b) Detailed information relating to the rates and service charges which will apply, including:
  - i. Amount estimated to be yielded by the general rate
  - ii. Rate of interest to be charge on unpaid rates and service charges;
- (c) Fees and charges;
- (d) Borrowings and other financial accommodations proposed;
- (e) Reserve account allocations and uses; and
- (f) Any proposed land transactions or trading undertakings per section 3.59.

Local Government (Financial Management) Regulations 1996, regulations 22 through 31 prescribe requirements in relation to form and content of the Budget and required Notes to and forming part of the Budget.

## **Ministerial Approval Requirements**

Should Council seek to adopt a rating and minimum payments model other than that set out in the Executive Recommendation, then such a determination should be <u>deferred</u> to enable necessary assessment under the requirements of sections 6.33 and 6.35 of the Act. If Ministerial approvals <u>are</u> required in respect of a different model of differential rates and minimum payments, such approvals must be obtained before Council can subsequently adopt a revised Budget.

# Local Government Act 1995 - Section 6.45 - Options for payment of rates or service charges

- (1) A rate or service charge is ordinarily payable to a local government by a single payment but the person liable for the payment of a rate or service charge may elect to make that payment to a local government, subject to subsection (3), by —
  - (a) 4 equal or nearly equal instalments; or
  - (b) such other method of payment by instalments as is set forth in the local government's annual budget.

## Local Government Act 1995 - Section 6.47 - Concessions

Subject to the Rates and Charges (Rebates and Deferments) Act 1992, a local government may at the time of imposing a rate or service charge or at a later date resolve to waive\* a rate or service charge or resolve to grant other concessions in relation to a rate or service charge.

\*Absolute majority required.

There are no impediments deriving from the Rates and Charges (Rebates and Deferments) Act 1992.

## **Regulatory Requirements:**

Local Government (Financial Management) Regulations 1996 – Regulation 26: specifies requirements for information on concessions, for inclusion in annual budgets.

Local Government (Financial Management) Regulations 1996 – Regulation 42: specifies requirements for information on concessions, for inclusion in annual financial reports.

## **Policy Implications:**

The City's revised Strategic Community Plan and the Corporate Business Plan are the core planning documents that have been used to inform the LTFP along with other strategic documents and are also the basis for preparation of the Annual Budget.

## FINANCIAL AND RESOURCE IMPLICATIONS:

Details of the budget estimates for 2023-24 are contained in the attached documents.

### INTEGRATED PLANNING LINKS:

Strategic Direction: Leadership	Aspiration: A strong local democracy with an engaged community, effective partnerships, visionary leadership and well informed decision-making.
Outcome 4.4	Healthy financial sustainability that provides capacity to respond to change in economic conditions and community priorities.

#### REGIONAL OUTCOMES:

Delivery of programs and projects continue to provide benefits for the region through capital expenditure, business support, employment opportunities and encouraging tourism.

#### **RISK MANAGEMENT:**

Section 6.2 of the *Local Government Act 1995* requires Council to prepare and adopt a Budget for 2023-24 by 31 August 2023, or by such extended time as the Minister allows. Having regard to cash flow requirements for ongoing City operations, it is in the best interests of all Councils for their budget to be adopted at the earliest practicable opportunity, to enable issue of rates notices and commencement of revenue flows as early as possible in the new financial year.

## **ALTERNATIVE OPTIONS CONSIDERED BY CITY OFFICERS:**

The following options were considered by City Officers:

## **Alternative Option One**

That Council by Absolute Majority pursuant to Section 6.2 of the Local Government Act 1995 RESOLVES to:

- 1. ADOPT the 2023-24 Budget as set out in items 1 through 31 of the Executive Recommendation *but with the following changes*:
  - a. To be determined by Council; and
- 2. MAKE the determination based on the following reason/s:
  - a. To be determined by Council.

## **Alternative Option Two**

That Council by Simple Majority pursuant to section 5.20 of the Local Government Act 1995 RESOLVES to:

- 1. DEFER consideration of the 2023-24 Budget; and
- 2. MAKE the determination based on the following reason/s:
  - a. To be determined by Council.

## **Consideration of Options**

Parts 'A' through 'I' (numbered items 1 through 27) of the Executive Recommendation address all of the elements covering imposition of rates and minimum payments, estimates of revenue and income other than rates, estimates of expenditure, charges, concessions and interest, the schedule of fees and charges, elected member allowances and, in relation to Notes comprising part of the Budget, allocations to and use of funds from reserves, and proposed new loans. Parts 'A' through 'I' are inter-dependent and together produce the budget result, and thus they need to be considered and resolved together by Council, rather than separately.

Part 'J' of the Executive Recommendation seeks Council endorsement and adoption of the Long Term Financial Plan which has been updated and revised, to reflect the budget proposed in this report, with 2023-24 now representing Year 1 of the plan.

Part 'K' of the Executive Recommendation seeks Council endorsement and adoption of an Addendum to 2021-25 Corporate Business Plan to reflect updates to proposed activities and/or actions.

Part 'L' of the Executive Recommendation seeks Council approval to provide funding as delegated and required under Council Policy 1.8 Community Funding Programs.

Any *significant/material* change to any of the revenue, income or expenditure elements of the recommended Budget (comprising parts 'A' through 'I' inclusive) would require re-casting of the budget and assessment of the consequent budget result, to ensure compliance with section 6.34 of the *Local Government Act 1995*.

In effect section 6.34 requires prior Ministerial approval of a proposed budget if the amount estimated to be yielded by general rates does not fall within the range 90% to 110% of the 'budget deficiency' as envisaged in section 6.2 of the Act, and as calculated in the rate setting statement per *Local Government* (Financial Management) Regulation 32.

Council may choose to make changes to the recommended Budget via Alternative Option One – provided that those changes do not have such a significant/material effect on expenditure or revenue estimates that would require re-casting of the whole Budget and those changes can be and are replicated in Year 1 of the LTFP without any material impact.

Should Council wish to make significant/material changes to revenue or expenditure components of the proposed 2023-24 Budget that in effect delivers a result significantly different than contained within the Long Term Financial Plan, then Alternative Option Two (Deferment) should be pursued. This option would need the determined reasons to include clear directions and an unambiguous indication of an alternative required budget outcome to guide recasting of the Budget for re-presentation to Council at a later date.

## **COUNCIL DECISION**

## MOVED CR CLUNE, SECONDED CR HALL

That Council by Absolute Majority pursuant to Section 6.2 of the *Local Government Act 1995* RESOLVES to:

## A. Rates & Minimum Payments 2023-24

 ADOPT the following General Rates against the valuations supplied by Landgate (as amended) as at 1 July 2023 for 2023-24 in accordance with sections 6.32 of the Local Government Act 1995:

Rate Types	Rate-in-the-dollar
	(Cents)
CGG GRV	13.325
CGG UV	0.5682

2. ADOPT the following Minimum Payments for the City of Greater Geraldton for 2023-24, in accordance with section 6.35 of the Local Government Act 1995:

Rate Types	Minimum Payment
CGG GRV	\$1,027
CGG UV	\$1,027

- B. 2023-24 General Charges, Concessions, Interest
  - 3. IMPOSE no service charges on land for 2023-24;
  - 4. RAISE a charge of \$7.00 per instalment for 2023-24 where the ratepayer has elected to pay their rates by instalments and in addition apply a 3% interest rate charge in accordance with section 6.45(3) of the Local Government Act 1995 and regulations 67 and 68 of the Local Government (Financial Management) Regulations 1996;
  - 5. PROVIDE the option for ratepayers to pay their rates as a single payment or by two (2) or four (4) equal instalments in accordance with section 6.45(1) of the *Local Government Act* 1995 and regulation 64(2) of the *Local Government (Financial Management) Regulations* 1996;
  - 6. NOTE the rates set by the State Government for the Emergency Services Levy (ESL) for Category 2, 4 and 5 regions for 2023-24 and apply these rates on assessments against valuations from Landgate as at 1 July 2023;
  - 7. NOTE the interest rate set by the State Government for late payment of ESL by property owners is 11% per annum and will be charged 35 days after the due date:
  - 8. NOTE that the City is not responsible for setting Emergency Services Levy rates and simply acts as a collection agent for the funds on behalf of the State Government;
  - 9. ISSUE rates instalment notices as soon as practicable with instalment due dates being no less than two months apart from the date of the first instalment becoming due in accordance with section 6.50 of the *Local Government Act 1995*;
  - 10. CHARGE an interest rate of 6% on any outstanding rates and service charges and any costs of proceedings to recover any such charge that remain overdue as described in accordance with section 6.51 of the Local Government Act 1995 and regulation 70 of the Local Government (Financial Management) Regulations 1996; and
  - 11. CHARGE interest to be applied on outstanding debts exceeding 60 days after date of invoice at a rate of 6% per annum in accordance with section 6.13 of the *Local Government Act* 1995.
- C. 2023-24 Fees and Charges
  - 12. ADOPT the 2023-24 Schedule of Fees and Charges in accordance with section 6.16(3) of the *Local Government Act* 1995.

## D. 2023-24 Capital Works & Loans

- 13. ADOPT the 2023-24 Capital Works Program Budget; and
- 14. ADOPT the new Loan debenture program in accordance with section 6.20(4) of the *Local Government Act 1995*.

## E. General Charges and Concessions

- 15. NOTE that Council on an individual assessment basis does offer 'Incentives' under its City Centre Revitalisation Program in the form of concessions or waiving of rates for a set period of time in accordance with section 6.47 of the Local Government Act 1995;
- 16. ENDORSE the continuation in 2023-24 of the 80% concessional arrangement to Murchison Region Aboriginal Corporation based on the land being used primarily for charitable purposes in accordance with section 6.47 of the *Local Government Act* 1995; and
- 17. NOTE that Council waives penalty interest and the administration fee for eligible ratepayers approved for a Financial Hardship payment plan.

## F. 2023-24 Allowances

- 18. APPROVE the Mayor's annual local government allowance of \$93,380 in accordance with section 5.98(5) of the *Local Government Act* 1995;
- 19. APPROVE the Mayor's annual attendance fees of \$49,435 in accordance with section 5.99 of the *Local Government Act* 1995;
- 20. APPROVE the Deputy Mayor's annual local government allowance of \$23,345 in accordance with section 5.98A of the Local Government Act 1995:
- 21. APPROVE the annual fees of \$32,960 for every other council member (excluding the Mayor) in accordance with section 5.99 of the *Local Government Act 1995*;
- 22. APPROVE the reimbursement of expenses incurred by a council member in accordance with section 5.98(2)(b) and (3) of the Local Government Act 1995 and regulation 32 of the Local Government (Administration) Regulations 1996;
- 23. APPROVE the reimbursement of childcare costs of up to \$35 per hour or the actual cost incurred by a council member when attending a meeting in accordance with section 5.98(2)(a) and (3) of the Local Government Act 1995 and regulation 31(1)(b) and regulation 32(1) of the Local Government (Administration) Regulations 1996; and
- 24. APPROVE the reimbursement of travel costs incurred by a council member in accordance with section 5.98(2)(a) and (3) of the Local Government Act 1995 and regulation 31(1)(b) of the Local Government (Administration) Regulation 1996 and Income Tax Assessment Act s28.25.

- G. Material Variance Reporting for 2023-24
  - 25. ADOPT a reporting variance of greater than \$50,000 or 10% in accordance with regulation 34(5) of the *Local Government* (Financial Management) Regulations 1996.
- H. Reserve Accounts
  - 26. APPROVE the establishment of the following new Reserve in accordance with section 6.11(3) of the Act:
    - a. Public Art Reserve.
- I. Adoption of the 2023-24 Budget
  - 27. ADOPT the 2023-24 Annual Budget for the City of Greater Geraldton.
- J. J Adoption of Long Term Financial Plan 2023-2033
  - 28. ADOPT the Long Term Financial Plan (revised) for the 10 year period covering 2023-2033.
- K. Adoption of Addendum to Corporate Business Plan 2021-2025
  - 29. ADOPT an Addendum to the Corporate Business Plan 2021-25 that updates and revises proposed actions for the financial years 2023-24 and 2024-25.
- L. Council Policy 1.8 Community Funding Programs
  - 30. APPROVE the following allocations under the Festival and Event Funding Program as endorsed by the Community Grants Committee:
    - a. Mullewa District Agricultural Society Inc. is allocated \$20,000 in Year 1 (Annual Budget 2023-24), \$20,000 in Year 2 (2024-25) and \$20,000 in Year 3 (2025-26) of the Long Term Financial Plan for the Mullewa Show;
    - b. Geraldton Carols by Candlelight is allocated \$5,000 in Year 1 (Annual Budget 2023-24), \$5,000 in Year 2 (2024-25) and \$5,000 in Year 3 (2025-26) of the Long Term Financial Plan for the Geraldton Christian Churches Carols by Candlelight;
    - c. Project3 Pty Ltd is allocated \$110,000 in the 2023-24 Annual Budget for the Shore Leave Festival; and
  - 31. APPROVE under a three (3) year Service Agreement commencing in 2023-24 a per annum allocation of \$37,768 to the Mullewa Community Resource Centre to support the Mullewa Visitor Centre operations.

## **CARRIED BY ABSOLUTE MAJORITY 11/0**

Time: 5:42 PM Not Voted: 1 No Votes: 0 Yes Votes: 11

100 1000: 11			
Name	Vote		
Mayor Van Styn	YES		
Cr. Clune	YES		
Cr. Colliver	YES		
Cr. Cooper	NOT PRESENT		
Cr. Critch	YES		
Cr. Hall	YES		
Cr. Keemink	YES		
Cr. Librizzi	YES		
Cr. Parker	YES		
Cr. Reymond	YES		
Cr. Tanti	YES		
Cr. Thomas	YES		

## CS051 STATEMENT OF FINANCIAL ACTIVITY TO 31 MAY 2023

AGENDA REFERENCE: D-23-073329

AUTHOR: J McLean, Senior Management

**Accountant/Analyst** 

**EXECUTIVE:** P Radalj, Director Corporate Services

DATE OF REPORT: 9 June 2023
FILE REFERENCE: FM/17/0011
ATTACHMENTS: Yes (x1)

**Monthly Management Report for period** 

ended 31 May 2023

#### **EXECUTIVE SUMMARY:**

The purpose of this report is to provide Council with a comprehensive report on the City's finances to 31 May 2023.

The statements in this report include no matters of variance considered to be of concern for the current budgeted end of year position.

## **EXECUTIVE RECOMMENDATION:**

That Council by Simple Majority pursuant to Regulation 34 of the *Local Government (Financial Management) Regulations 1996* RESOLVES to:

1. RECEIVE the monthly financial statement of activity for the period ending 31 May 2023, as attached.

#### PROPONENT:

The proponent is the City of Greater Geraldton.

### **BACKGROUND:**

The financial position at the end of May 2023 is detailed in the attached report and summarised as follows, the variances between Year-to-Date (YTD) budgeted forecasts and actuals (including commitments):

Operating Income	\$ 283,075 0.4% over YTD Budget	V
Operating Expenditure	\$ 387,636 0.5% under YTD Budget	V
Net Operating	\$ 670,711 685.5% over YTD Budget	$\overline{\mathbf{V}}$
Capital Expenditure	\$ 784,127 1.7% under YTD Budget	V
Capital Revenue	\$ 60,812 0.9% over YTD Budget	$\overline{\mathbf{V}}$

Note: Net Operating result % variance – 685.5%, based on YTD Budget Position of \$97,841 against a dollar variance \$670,711.

Cash at Bank – Municipal	\$ 19,931,316
Cash at Bank – Reserve	\$ 38,853,245

Total Funds Invested \$ 58,403,294

Current Rates Collected to May 2023	96.02%
Current Rates Collected to May 2022	95.76%
Rates Arrears Collected to May 2023 Rates Arrears Collected to May 2022	47.34% 52.96%

The attached report provides explanatory notes for items greater than 10% or \$50,000. This commentary provides Council with an overall understanding of how the finances are progressing in relation to the budget. The financial position presented in the May financials show a YTD positive variance of \$670,711 in the net operating surplus/(deficit) result (this takes into account commitments).

## COMMUNITY, ECONOMY, ENVIRONMENT AND LEADERSHIP ISSUES:

## **Community:**

There are no adverse community impacts.

#### **Economy:**

There are no adverse economic impacts.

#### **Environment:**

There are no adverse environmental impacts.

### Leadership:

The Financial Management Regulations require presentation each month of a Statement of Financial Activity accompanied by other supporting information that is considered relevant. In addition to the compliance requirements, the purpose of regularly reporting on the financial activities of the City is to enable Elected Members to monitor and review the allocation of financial and other resources against the budget. Reporting on a regular basis evidences ongoing financial management and the performance of the accounting systems. The monthly report provides a summary of the organisation's liquidity and going concern status.

## Disclosure of Interest:

No Officer involved in the preparation of this report has a declarable interest in this matter.

## **RELEVANT PRECEDENTS:**

Council is provided with financial reports each month.

#### COMMUNITY/COUNCILLOR CONSULTATION:

There has been no community/councillor consultation.

#### LEGISLATIVE/POLICY IMPLICATIONS:

Section 6.4 of the *Local Government Act 1995* and Regulation 34 of the *Local Government (Financial Management) Regulations 1996* require the local government to prepare a statement of financial activity each month, reporting on the source and application of funds as set out in the adopted annual budget.

A statement of financial activity and any accompanying documents are to be presented at an Ordinary Meeting of the Council within two months after the end of the month to which the statement relates.

## FINANCIAL AND RESOURCE IMPLICATIONS:

As disclosed in the attached report.

## **INTEGRATED PLANNING LINKS:**

Strategic Direction: Leadership	Aspiration: A strong local democracy with an engaged community, effective partnerships, visionary leadership and well informed decision-making.
Outcome 4.2	Decision making is ethical, informed and inclusive.
Outcome 4.3	Accountable leadership supported by a skilled and professional workforce.
Outcome 4.4	Healthy financial sustainability that provides capacity to respond to change in economic conditions and community priorities.

#### **REGIONAL OUTCOMES:**

There are no impacts to regional outcomes.

#### **RISK MANAGEMENT:**

The provision of monthly financial reports to Council fulfils relevant statutory requirements and is consistent with good financial governance.

#### **ALTERNATIVE OPTIONS CONSIDERED BY CITY OFFICERS:**

There are no alternative options to consider.

## **COUNCIL DECISION**

## MOVED CR THOMAS, SECONDED CR LIBRIZZI

That Council by Simple Majority pursuant to Regulation 34 of the Local Government (Financial Management) Regulations 1996 RESOLVES to:

1. RECEIVE the monthly financial statement of activity for the period ending 31 May 2023, as attached.

## CARRIED 11/0

In accordance with Section 9.3 (2) of the City of Greater Geraldton's Meeting Procedures Local Law 2011 as amended, the motion was passed unopposed.

#### 12.4 REPORTS OF INFRASTRUCTURE SERVICES

IS287 COUNCIL POLICY 3.1 CLIMATE CHANGE

AGENDA REFERENCE: D-23-063795

AUTHOR: M Dufour, Manager Climate Environment

and Waste

**EXECUTIVE:** C Lee, Director Infrastructure Services

DATE OF REPORT: 27 June 2023
FILE REFERENCE: GO/6/0029
ATTACHMENTS: Yes (x2)

A. Draft Council Policy 3.1 Climate Change

(v4)

B. Comparison Table - Council Policy 3.1

Climate Change (v4)

#### **EXECUTIVE SUMMARY:**

The purpose of this report is to seek Council approval of Council Policy 3.1 Climate Change, version 4. The policy has been updated to reflect the progress the City has made to address climate change and to outline its new priorities. Details are provided in the attached Comparison Table.

## **EXECUTIVE RECOMMENDATION:**

That Council by Simple Majority pursuant to Section 2.7 of the *Local Government Act 1995* RESOLVES to:

1. APPROVE Council Policy 3.1 Climate Change, version 4.

## PROPONENT:

The proponent is the City of Greater Geraldton.

## **BACKGROUND:**

Council Policy 3.1 Climate Change was first endorsed by Council on 23 March 2012 (Item No. SC041 Final Adoption of Climate Change Policy) as Council Policy CP029. The objective of this policy is to outline the City of Greater Geraldton's commitment to addressing climate change through acknowledging causes and understanding the impacts in a local, regional and international context, reducing greenhouse emissions through sustainable decision-making and actions, and developing appropriate adaptation strategies.

Since the adoption of version 3 of the policy two years ago, several key initiatives have been undertaken including the development and endorsement of the City's Achieving Net Zero Corporate Climate Change Mitigation Plan in 2021, transitioning to a sustainable energy contract in 2022 resulting in a reduction of 333 tonnes/CO<sub>2</sub> per year, and reaching its LED lighting replacement halfway target three years ahead of schedule (reduction of 70 tonnes/CO<sub>2</sub>).

City Officers have reviewed the policy and suggested updates to the climate change action priorities. In particular, it highlights the need to address the priorities of the City's Achieving Net Zero Plan and to review and update its Coastal Hazard and Risk Mitigation and Adaptation Plan.

## COMMUNITY, ECONOMY, ENVIRONMENT AND LEADERSHIP ISSUES:

#### Community:

The policy promotes developing individuals, communities and businesses to understand and adapt to the impacts of climate change.

#### **Economy:**

The policy seeks to encourage and support the community and businesses in the transition towards sustainable lifestyles that reduce greenhouse impact.

## **Environment:**

The policy is designed to drive a positive outcome for the environment by reducing the City's greenhouse gas emissions. It forms the basis for the development of the City's strategies and plans to address climate change which include: Achieving Net Zero Plan, Coastal Hazard Risk Management and Adaptation Plan.

## Leadership:

The policy promotes the development of strategies and plans that set targets and identify actions on how to minimise the impacts of climate change.

#### Disclosure of Interest:

No Officer involved in the preparation of this report has a declarable interest in this matter.

#### **RELEVANT PRECEDENTS:**

Item No. IS234 Council Policy 3.1 Climate Change version 3 was endorsed by Council on 25 May 2021.

#### COMMUNITY/COUNCILLOR CONSULTATION:

Councillors were consulted via a Briefing Note on 27 April 2023 and provided with a draft copy of version 4 of the policy. Based on Councillor feedback no further changes to the policy have been made.

## LEGISLATIVE/POLICY IMPLICATIONS:

This policy assists the City to fulfil its obligation to Section 1.3 of the *Local Government Act 1995:* 

In carrying out its functions a Local Government is to use its best endeavours to meet the needs of current and future generations through an integration of environmental protection, social advancement and economic prosperity.

This policy is consistent with the climate change targets identified in the Commonwealth *Climate Change Act 2022.* 

## FINANCIAL AND RESOURCE IMPLICATIONS:

There are no direct financial or resource implications associated with adopting this policy. The policy will inform prudent financial decision-making for the City to accommodate the long-term impacts of climate change and reduce its carbon footprint.

## INTEGRATED PLANNING LINKS:

Strategic Direction: Environment	Aspiration: Our natural environment has a voice at the table in all our decisions. We are a leader in environmental sustainability.
Outcome 3.2	Regional leader in adapting to climate change.
Outcome 3.3	A well-maintained, SMART, sustainable, liveable City valued by the community.
Outcome 3.4	A desirable and sustainable built and natural environment responsive to community aspirations.
Outcome 3.7	Moving towards a circular economy.
Strategic Direction: Leadership	Aspiration: A strong local democracy with an engaged community, effective partnerships, visionary leadership and well informed decision-making.
Outcome 4.7	Council understands its roles and responsibilities and leads by example.

#### **REGIONAL OUTCOMES:**

The policy advocates cooperative regional climate change management across the political and operational areas under the City's jurisdiction.

## **RISK MANAGEMENT:**

Adopting Council Policy 3.1 Climate Change will ensure that the City maintains a contemporary position to address the impacts of climate change and reduce its carbon emissions. By not adopting this policy, the City may not be able to demonstrate its obligation to Section 1.3 of the *Local Government Act 1995*.

## **ALTERNATIVE OPTIONS CONSIDERED BY CITY OFFICERS:**

No alternative options were considered by City Officers.

#### **COUNCIL DECISION**

MOVED CR TANTI. SECONDED CR COLLIVER

That Council by Simple Majority pursuant to Section 2.7 of the Local Government Act 1995 RESOLVES to:

1. APPROVE Council Policy 3.1 Climate Change, version 4.

## CARRIED 11/0

In accordance with Section 9.3 (2) of the City of Greater Geraldton's Meeting Procedures Local Law 2011 as amended, the motion was passed unopposed.

IS288 GERALDTON COASTAL STRATEGY AND FORESHORE MANAGEMENT PLAN

AGENDA REFERENCE: D-23-070690

AUTHOR: M Dufour, Manager Climate,

**Environment and Waste** 

**EXECUTIVE:** C Lee, Director Infrastructure Services

DATE OF REPORT: 27 June 2023
FILE REFERENCE: GO/6/0029
ATTACHMENTS: Yes (x4)

A. Draft Geraldton Coastal Strategy -

Part A

B. Draft Geraldton Foreshore Management Plan - Part B

C. Draft Supporting Documents - Part C

D. Public Comment Feedback Report

#### **EXECUTIVE SUMMARY:**

The purpose of this report is to seek Council adoption of the final draft Geraldton Coastal Strategy and Foreshore Management Plan.

The City's existing Coastal Strategy and Foreshore Management Plan dates back to 2005 and provided management actions for the Geraldton coastline between Cape Burney and Drummond Cove. There have been several updates to State Planning Policy No. 2.6 State Coastal Planning Policy (SPP 2.6) since 2005 which means an update to the City's Coastal Strategy and Foreshore Management Plan is required. The City successfully applied for a Coastal Management Planning and Assistance Program (CMPAP) grant through the Department of Planning, Lands and Heritage to update its Coastal Strategy and Foreshore Management Plan.

The final draft Geraldton Coastal Strategy and Foreshore Management Plan (Revision C) is a strategic document set that provides a set of contemporary strategic directions and site-specific considerations to guide the ongoing management of the City's coastal foreshore reserves over the next ten years. It has been produced in accordance with State Government requirements and responsibilities under Part 3 of the *Planning and Development Act*, which is further outlined in SPP 2.6.

## **EXECUTIVE RECOMMENDATION:**

That Council by Simple Majority pursuant to Section 5.20 of the *Local Government Act 1995* RESOLVES to:

- 1. ADOPT the final draft Geraldton Coastal Strategy and Foreshore Management Plan; and
- 2. DIRECT the CEO to update the document set to Revision zero (0) and publish the document set on the City's website.

#### **PROPONENT:**

The proponent is the City of Greater Geraldton.

#### **BACKGROUND:**

Coastal management is a process that has been formalised through SPP 2.6, gazetted by the Western Australian State Government in 2013 under the *Planning and Development Act 2005.* In 2019 the Department of Planning, Lands and Heritage issued the Coastal Hazard Risk Management and Adaptation Plan (CHRMAP) guidelines to assist local governments in developing and implementing the CHRMAP process. Clause 5.10 of SPP 2.6 states, with respect to Coastal Strategies and Management Plans:

"...a coastal planning strategy or coastal foreshore management plan is prepared and implemented, by the local government and/or proponent, for the coastal foreshore reserve."

The City's existing Geraldton Coastal Strategy and Foreshore Management Plan dates back to 2005. Whilst still largely valid in terms of strategic and onground management actions there have been several updates to SPP 2.6 which necessitate an update to the Strategy and Plan. In particular, there has been added guidance on the establishment of a Coastal Node Hierarchy and Level of Service in the development of Coastal Strategies and Management Plans. The SPP 2.6 guidelines state that:

"The policy [SPP 2.6] in this instance allows for appropriately located and developed coastal nodes as a variation to provide connectivity, access, amenity, and recreation opportunities to the coast from adjacent development areas. The impact of coastal hazards over the planning timeframe should be addressed within a [Coastal Hazard Risk Management and Adaptation Plan] CHRMAP to ensure the ongoing provision of a coastal node. This aligns with the coastal foreshore reserve requirement, which is to ensure (among other things) that land is available at the end of the planning timeframe in which a coastal node will be able to relocate to."

Council adopted a Geraldton Coastal Hazard Risk Management and Adaptation Planning (CHRMAP) report in November 2018. This document deals with the developed section of the Geraldton coastline between Cape Burney and Drummond Cove. The final draft Geraldton Coastal Strategy and Foreshore Management Plan reflects the CHRMAP recommendations for the same developed section of the coastline between Cape Burney and Drummond Cove.

Council adopted the South Greenough to Cape Burney Coastal Planning Strategy in May 2013 for the undeveloped Geraldton coastline between South Greenough and Cape Burney. Together the South Greenough to Cape Burney Coastal Planning Strategy and the final draft Geraldton Coastal Strategy and Foreshore Management Plan provide the definitive coastal strategic planning documents for the entire Geraldton coastline.

As a result of this project, an updated Coastal Strategy (Attachment No. IS288A - Draft Geraldton Coastal Strategy - Part A) has been produced, in line with SPP 2.6, which outlines the need for a Coastal Node Hierarchy and Level of Service and the relationship to the South Greenough to Cape Burney Coastal Planning Strategy. The Coastal Node Hierarchy and Level of Service are presented in an updated Foreshore Management Plan (Attachment No. IS288B - Draft Geraldton Foreshore Management Plan - Part B) which also considers the City's CHRMAP report for the ongoing provision of the coastal nodes. Attachment No. IS288C - Draft Supporting Documents - Part C provides updated landscape characteristics and other background information that inform the Strategy and Plan.

The City released the draft Geraldton Coastal Strategy and Foreshore Management Plan on 12 April 2023 for a period of four weeks – closing on 15 May 2023. A total of 38 submissions with comments and feedback were received. Community, Councillor and Steering Group feedback has been incorporated into the final draft Geraldton Coastal Strategy and Foreshore Management Plan.

## COMMUNITY, ECONOMY, ENVIRONMENT AND LEADERSHIP ISSUES:

## **Community:**

The final draft Geraldton Coastal Strategy and Foreshore Management Plan embeds the long-term adaptation pathways into the City's management of the coastal foreshore reserves. This will allow for the planning of ongoing coastal access and amenity provision for the community. The establishment of a Coastal Node Hierarchy and Level of Service will be more responsive to social and demographic changes.

#### Economy:

The final draft Geraldton Coastal Strategy and Foreshore Management Plan identifies the need to integrate the City's CHRMAP into the City's planning processes to provide planning controls for development within Geraldton's coastal zone.

#### **Environment:**

The final draft Geraldton Coastal Strategy and Foreshore Management Plan are strategic documents that will inform future decision making relating to Geraldton's coastal foreshore reserves. They align with the Geraldton CHRAMP report and identify the adaptation pathway for the continued provision of coastal nodes that could be at risk from coastal erosion and coastal inundation.

#### Leadership:

The final draft Geraldton Coastal Strategy and Foreshore Management Plan recognises the importance of Aboriginal Cultural Heritage and identifies the need to undertake due diligence assessments and cultural surveys where required.

#### Disclosure of Interest:

No Officer involved in the preparation of this report has a declarable interest in this matter.

#### **RELEVANT PRECEDENTS:**

At the Ordinary Meeting of Council of 26 May 2013 Council adopted the South Greenough to Cape Burney Coastal Planning Strategy (Item No. SC094 – Final Adoption of the South Greenough to Cape Burney Coastal Planning Strategy).

## **COMMUNITY/COUNCILLOR CONSULTATION:**

A summary of the community and stakeholder engagement undertaken during the development of the Geraldton Coastal Strategy and Foreshore Management Plan is provided below:

## **Project Steering Group**

A requirement of the CMPAP grant was the establishment of a project steering group to guide the review and update of the Coastal Strategy and Foreshore Management Plan. This steering group was established in November 2019 and comprised City Officers, the Department of Planning, Lands and Heritage Officers and a community representative. The group has been involved throughout the project to get the documents ready for public comment.

# <u>Draft Geraldton Coastal Strategy and Foreshore Management Plan Public Comment Period</u>

On 12 April 2023, the City released the draft Geraldton Coastal Strategy and Foreshore Management Plan for public comment. The four-week public comment period was advertised on the consultation page of the City's website followed by a media release on 13 April 2023. A social media campaign was developed with postings on the City's social media account on 14 and 18 April 2023 and 5 and 12 May 2023. Newspaper advertisements were placed in the Midwest Times on 3 May 2023 and the Geraldton Guardian on 5 and 12 May 2023. A total of 37 community submissions were received. A schedule of those submissions is provided in Attachment No. IS288D - Public Comment Feedback Report.

#### Councillor Briefings

Councillors were briefed on 13 April 2023 and invited to provide comment within the public comment period. One submission was received and is included in Attachment No. IS288D - Public Comment Feedback Report.

## Updates to draft documents

The final draft Geraldton Coastal Strategy and Foreshore Management Plan has been updated in relation to comments received during the public comment period:

- Clarifications surrounding the specific inclusion of Flat Rocks and Lucy's Beach in these documents.
- Correction of grammar and typological errors.
- Specific reference to SPP 2.6 and the requirement to establish a Coastal Node hierarchy.

#### LEGISLATIVE/POLICY IMPLICATIONS:

Section 1.3.(3) of Local Government Act 1995 details the process for local governments for planning for future risks:

"In carrying out its functions a local government is to use its best endeavours to meet the needs of current and future generations through an integration of environmental protection, social advancement, and economic prosperity."

Planning and Development Act 2005 - Part 3 - SPP 2.6 details that:

- "1. Local and regional planning strategies, structure plans, schemes, subdivisions, strata subdivision, development applications, coastal planning strategies and foreshore management plans, as well as other planning decisions and instruments relating to the coast should comply with the policy measures.
- 2. A coastal planning strategy or foreshore management plan is developed in consultation with the broad community and relevant public authorities and achieve the approval of the local land manager and the WAPC if appropriate.
- 3. Implementation of this Policy will be through related state planning policies, regional strategies, local planning strategies and regional and local planning schemes."

The development of the final draft Geraldton Coastal Strategy and Geraldton Foreshore Management Plan is consistent with these Acts.

#### FINANCIAL AND RESOURCE IMPLICATIONS:

There are no resource implications associated with Council adopting the Geraldton Coastal Strategy. However, the Geraldton Foreshore Management Plan will lead to actions that will require operational funds to be committed. These will be mainly covered within existing operational budgets. For those actions requiring additional funds, operational nomination forms will be prepared as per the City's budgeting processes. Once developed, capital and/or renewal nomination forms will be prepared for the implementation of the Coastal Nodes masterplans as per the City's budgeting processes. Planning and implementation of the Coastal Node masterplans will be prioritised on the coastal risks already identified and the difference between the existing and the required level-of-service.

#### INTEGRATED PLANNING LINKS:

Strategic Direction: Economy	Aspiration: A healthy thriving and resilient economy that provides opportunities for all whilst protecting the environment and enhancing our social and cultural fabric.
Outcome 2.4	A desirable place to live, work, play, study, invest and visit
Strategic Direction: Environment	Aspiration: Our natural environment has a voice at the table in all our decisions. We are a leader in environmental sustainability.
Outcome 3.1	A City that is planned, managed and maintained to provide for environmental and community well-being.
Outcome 3.4	A desirable and sustainable built and natural environment responsive to community aspirations.

Outcome 3.6	The natural environment is valued, protected and celebrated.
Strategic Direction: Leadership	Aspiration: A strong local democracy with an engaged community, effective partnerships, visionary leadership and well-informed decision-making.
Outcome 4.2	Decision making is ethical, informed and inclusive.

#### **REGIONAL OUTCOMES:**

Adoption of the final draft Geraldton Coastal Strategy and Foreshore Management Plan will provide regional direction for foreshore planning and management of the coastline in Geraldton.

## **RISK MANAGEMENT:**

The final draft Geraldton Coastal Strategy and Foreshore Management Plan addresses the current requirements of SPP 2.6 and the Geraldton CHRMAP – which itself is a risk management plan. Long-term coastal adaption pathways for coastal nodes have been identified.

Council adoption of an updated Geraldton Coastal Strategy and Foreshore Management Plan is a milestone of a CMPAP grant the City has received from the Department of Planning Lands and Heritage. Not progressing documents towards this milestone puts this grant-funded project at risk.

## **ALTERNATIVE OPTIONS CONSIDERED BY CITY OFFICERS:**

This project has been subject to delays in part due to COVID-19 and in part due to staff resourcing issues. Because of this, the grant-funded project has been extended a number of times. Nonetheless, the following alternative has still been considered by City Officers:

Not Adopt the updated Geraldton Coastal Strategy and Foreshore Management Plan. Undertake further work before re-presenting back to Council. This option is not recommended since the final draft Geraldton Coastal Strategy and Foreshore Management Plan provides an appropriate update to the current Strategy and Plan developed in 2005.

COUNCIL DECISION

## MOVED CR TANTI, SECONDED CR KEEMINK

That Council by Simple Majority pursuant to Section 5.20 of the Local Government Act 1995 RESOLVES to:

- 1. ADOPT the final draft Geraldton Coastal Strategy and Foreshore Management Plan; and
- 2. DIRECT the CEO to update the document set to Revision zero (0) and publish the document set on the City's website.

## CARRIED 10/1

Time: 5:47 PM Not Voted: 1 No Votes: 1 Yes Votes: 10

Name	Vote
Mayor Van Styn	YES
Cr. Clune	YES
Cr. Colliver	YES
Cr. Cooper	NOT PRESENT
Cr. Critch	YES
Cr. Hall	YES
Cr. Keemink	YES
Cr. Librizzi	YES
Cr. Parker	YES
Cr. Reymond	NO
Cr. Tanti	YES
Cr. Thomas	YES

IS289 REQUEST FOR A PATHWAY MALEY WAY BEACHLANDS

AGENDA REFERENCE: D-23-072817

AUTHOR: C Edwards, Manager Project Delivery

and Engineering

**EXECUTIVE:** C Lee, Director Infrastructure Services

DATE OF REPORT: 27 June 2023 FILE REFERENCE: GO/6/0003

ATTACHMENTS: No

#### **EXECUTIVE SUMMARY:**

The purpose of this report is to advise Council that Infrastructure Services supports the petitioners' request presented in Item No. CS044 Petition – Construct a Footpath Along Maley Way, Beachlands and to advise that the project has been included in the draft 2023-24 Capital Works Renewal Program.

#### **EXECUTIVE RECOMMENDATION:**

That Council by Simple Majority pursuant to Section 5.20 of the *Local Government Act 1995* RESOLVES to:

1. NOTE that the requested Maley Way footpath renewal works are included in the draft 2023-24 Capital Works Program.

#### PROPONENT:

The proponent is Sarah Bishop as the promoter of the petition.

## **BACKGROUND:**

Maley Way is in Beachlands adjacent to the Beachlands Primary School.

Previous Infrastructure Services' inspections identified that the existing pathway on Maley Way is in very poor condition. This condition assessment, in combination with its location adjacent to a primary school, confirmed the renewal of the footpath as a high priority for inclusion in the City's draft renewal program for Council consideration.

The length of works is approximately 400m and has been estimated to have a construction cost of \$185,000.



## COMMUNITY, ECONOMY, ENVIRONMENT AND LEADERSHIP ISSUES:

## **Community:**

This report is provided in response to a community led petition for the proposed renewal works.

## **Economy:**

Subject to Council endorsement of the draft 2023-24 Capital Works Program, construction works will be contracted to a local City annual supply contractor which will ensure that the funding for the project is spent in the local community.

## **Environment:**

The proposed pathway renewal works will facilitate walking and cycling activities as sustainable modes of transport.

## **Leadership:**

Council has demonstrated leadership by including this community led request in the draft 2023-24 Capital Works Program.

#### Disclosure of Interest:

No Officer involved in the preparation of this report has a declarable interest in this matter.

#### **RELEVANT PRECEDENTS:**

Council has previously received petitions, most recently on 30 May 2023 – Item No. CS035 Petition – Request to Consider Construction of Change Facilities in Champion Bay Geraldton.

#### COMMUNITY/COUNCILLOR CONSULTATION:

The petition was signed by 59 community members.

#### LEGISLATIVE/POLICY IMPLICATIONS:

The provisions for the receipt of compliant petitions are contained in clause 5.10 of the *City of Greater Geraldton Meeting Procedures Local Law 2011.* 

#### 5.10 Petitions

- (1) A petition is to—
  - (a) be addressed to the Mayor or CEO;
  - (b) be made by at least 50 electors of the district;
  - (c) state the request on each page of the petition;
  - (d) contain the name, address and signature of each elector making the request, and the date each elector signed;
  - (e) contain a summary of the reasons for the request; and
  - (f) state the name of the person to whom, and an address at which, notice to the petitioners can be given.
- (2) Upon receiving a petition, the Local Government is to submit the petition to the relevant officer to be included in his or her deliberations and report on the matter that is the subject of the petition, subject to subclause (3).

- (3) At any meeting, the Council is not to vote on any matter that is the subject of a petition presented to that meeting, unless—
  - (a) the matter is the subject of a report included in the agenda; and
  - (b) the Council has considered the issues raised in the petition.

## FINANCIAL AND RESOURCE IMPLICATIONS:

The estimated cost of the requested pathway renewal works is \$185,000. This amount has been included within the draft 2023-24 City budget.

## INTEGRATED PLANNING LINKS:

Strategic Direction: Leadership	Aspiration: A strong local democracy with an engaged community, effective partnerships, visionary leadership and well informed decision-making.
Outcome 4.1	Meaningful customer experiences created for the people we serve.
Outcome 4.2	Decision making is ethical, informed and inclusive.

#### **REGIONAL OUTCOMES:**

There are no impacts to regional outcomes.

#### **RISK MANAGEMENT:**

Specific construction risks will be managed as part of the work's project management requirements.

## **ALTERNATIVE OPTIONS CONSIDERED BY CITY OFFICERS:**

Council could determine not to proceed with the requested works or defer the works to a later time. Officers are not supportive of these options as the existing pathway is in poor condition.

## **COUNCIL DECISION**

MOVED CR LIBRIZZI, SECONDED CR COLLIVER

That Council by Simple Majority pursuant to Section 5.20 of the Local Government Act 1995 RESOLVES to:

1. NOTE that the requested Maley Way footpath renewal works are included in the draft 2023-24 Capital Works Program.

## **CARRIED 11/0**

In accordance with Section 9.3 (2) of the City of Greater Geraldton's Meeting Procedures Local Law 2011 as amended, the motion was passed unopposed.

## 12.5 REPORTS OF OFFICE THE CEO

Nil.

#### 12.6 REPORTS TO BE RECEIVED

RR49 REPORTS TO BE RECEIVED - JUNE

AGENDA REFERENCE: D-23-075085

AUTHOR: R McKim, Chief Executive Officer EXECUTIVE: R McKim, Chief Executive Officer

DATE OF REPORT: 16 June 2023 FILE REFERENCE: GO/6/0029

ATTACHMENTS: Yes (x3) 1 x Confidential
A. DSDD008 - Delegated

Determinations and Subdivision

**Applications for Planning** 

Approval

B. CEO107 - WALGA State Council

Agenda – 5 July 2023.

C. Confidential - CS052 - List of Accounts Paid Under Delegation -

May 2023

### **EXECUTIVE SUMMARY:**

The purpose of this report is to receive the Reports of the City of Greater Geraldton.

#### **EXECUTIVE RECOMMENDATION:**

#### PART A

That Council by Simple Majority pursuant to Section 5.20 of the *Local Government Act 1995* RESOLVES to:

- 1. RECEIVE the following appended reports:
  - a. Reports Development Services:
    - i. DSDD008 Delegated Determinations and Subdivision Applications for Planning Approval; and
  - b. Reports Office of the CEO
    - i. CEO107 WALGA State Council Agenda 5 July 2023.

#### PARTR

That Council by Simple Majority, pursuant to Regulation 13 of the Local Government (Financial Management) Regulations 1996 RESOLVES to:

- 1. RECEIVE the following appended reports:
  - a. Reports Corporate Services:
    - i. CS052 Confidential Report List of Accounts Paid Under Delegation - May 2023.

#### PROPONENT:

The proponent is the City of Greater Geraldton.

#### **BACKGROUND:**

Information and items for noting or receiving (i.e. periodic reports, minutes of other meetings) are to be included in an appendix attached to the Council agenda.

Any reports received under this Agenda are considered received only. Any recommendations or proposals contained within the "Reports (including Minutes) to be Received" are not approved or endorsed by Council in any way. Any outcomes or recommendations requiring Council approval must be presented separately to Council as a Report for consideration at an Ordinary Meeting of Council.

## COMMUNITY, ECONOMY, ENVIRONMENT AND LEADERSHIP ISSUES:

## **Community:**

There are no adverse community impacts.

#### **Economy:**

There are no adverse economic impacts.

## **Environment:**

There are no adverse environmental impacts.

## **Leadership:**

There are no adverse leadership impacts.

#### Disclosure of Interest:

No Officer involved in the preparation of this report has a declarable interest in this matter.

## **RELEVANT PRECEDENTS:**

Reports to be received by Council at each Ordinary Meeting of Council.

## **COMMUNITY/COUNCILLOR CONSULTATION:**

There has been no community/councillor consultation.

#### LEGISLATIVE/POLICY IMPLICATIONS:

There are no legislative or policy implications.

## FINANCIAL AND RESOURCE IMPLICATIONS:

There are no financial or resource implications.

#### INTEGRATED PLANNING LINKS:

Strategic Direction: Leadership	Aspiration: A strong local democracy with an engaged community, effective partnerships, visionary leadership and well informed decision-making.
Outcome 4.3	Accountable leadership supported by a skilled and professional workforce

#### **REGIONAL OUTCOMES:**

There are no impacts to regional outcomes.

#### **RISK MANAGEMENT:**

There are no risks to be considered.

## **ALTERNATIVE OPTIONS CONSIDERED BY CITY OFFICERS:**

No alternative options were considered by City Officers.

## COUNCIL DECISION MOVED CR HALL, SECONDED CR COLLIVER PART A

That Council by Simple Majority pursuant to Section 5.20 of the *Local Government Act 1995* RESOLVES to:

- 1. RECEIVE the following appended reports:
  - a. Reports Development Services:
    - i. DSDD008 Delegated Determinations and Subdivision Applications for Planning Approval; and
  - b. Reports Office of the CEO
    - i. CEO107 WALGA State Council Agenda 5 July 2023.

## **PART B**

That Council by Simple Majority, pursuant to Regulation 13 of the *Local Government (Financial Management) Regulations 1996* RESOLVES to:

- 1. RECEIVE the following appended reports:
  - a. Reports Corporate Services:
    - i. CS052 Confidential Report List of Accounts Paid Under Delegation May 2023.

#### CARRIED 11/0

In accordance with Section 9.3 (2) of the City of Greater Geraldton's Meeting Procedures Local Law 2011 as amended, the motion was passed unopposed.

# 13 MOTIONS BY MEMBERS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN

Nil.

14 QUESTIONS FROM MEMBERS OF WHICH DUE NOTICE HAS BEEN GIVEN

Nil.

15 NEW BUSINESS OF AN URGENT NATURE INTRODUCED BY DECISION OF THE MEETING
Nil.

#### 16 MEETING CLOSED TO PUBLIC

Pursuant to Section 5.2 (i) of the Meeting Procedures Local Law February 2011, please note this part of the meeting *may* need to be closed to the public, *if* confidential discussion is required.

No confidential discussion was required.

## 17 CLOSURE

There being no further business the Presiding Member closed the Council meeting at 5.49pm.

#### Vale Denise Bell:

After the closure of the meeting Cr RD Hall acknowledged the passing of Ms Denise Bell, who was a long-standing member of the Geraldton community. Ms Bell was president of the Geraldton Softball Association and was given Life Membership in 2022. Formerly from New Zealand, Ms Bell put her heart and soul into sport for Geraldton. She will be sadly missed by our Community.

## APPENDIX 1 – ATTACHMENTS AND REPORTS TO BE RECEIVED

Attachments and Reports to be Received are available on the City of Greater Geraldton website at: <a href="https://www.cgg.wa.gov.au/council-meetings/">https://www.cgg.wa.gov.au/council-meetings/</a>